

AGENDA FOR CABINET



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To: All Members of Cabinet

Councillors : E O'Brien (Leader and Cabinet Member, Strategic Growth and Skills) (Chair), C Cummins (Cabinet Member, Housing Services), R Gold (Cabinet Member, Finance and Communities), C Morris (Cabinet Member, Culture and the Economy), A Quinn (Cabinet Member, Environment, Climate Change and Operations), T Rafiq (Cabinet Member, Corporate Affairs and HR), L Smith (Cabinet Member Children and Young People) and T Tariq (Deputy Leader and Cabinet Member, Health and Wellbeing)

Dear Member/Colleague

Cabinet

You are invited to attend a meeting of the Cabinet which will be held as follows:-

Date:	Wednesday, 19 October 2022
Place:	Bury Town Hall
Time:	6.00 pm
Briefing Facilities:	If Opposition Members and Co-opted Members require briefing on any particular item on the Agenda, the appropriate Director/Senior Officer originating the related report should be contacted.
Notes:	

AGENDA

1 APOLOGIES FOR ABSENCE

2 DECLARATIONS OF INTEREST

Members of Cabinet are asked to consider whether they have an interest in any of the matters of the Agenda and, if so, to formally declare that interest.

3 PUBLIC QUESTION TIME

Questions are invited from members of the public about the work of the Cabinet.

Notice of any question must be given to Democratic Services by midday on Monday, 17 October 2022. Approximately 30 minutes will be set aside for Public Question Time, if required.

4 MEMBER QUESTION TIME

Questions are invited from Elected Members about items on the Cabinet agenda. 15 minutes will be set aside for Member Question Time, if required.

Notice of any Member question must be given to the Monitoring Officer by midday Friday, 14 October 2022.

5 MINUTES *(Pages 5 - 24)*

Minutes from the meeting held on 7 September 2022 are attached.

6 MEDIUM TERM FINANCIAL STRATEGY REFRESH *(Pages 25 - 56)*

Report of the Cabinet Member for Finance and Communities is attached.

7 BURY PROCUREMENT STRATEGY *(Pages 57 - 68)*

Report of the Cabinet Member for Finance and Communities is attached.

8 UPDATE ON THE DISPOSAL OF BROWNFIELD LAND AT SCHOOL STREET, SEEDFIELD (FORMER SCHOOL SITE) AND GREEN STREET - PART A *(Pages 69 - 84)*

Report of the Leader and Cabinet Member for Strategic Growth is attached.

9 NEIGHBOURHOOD SUPPORT HOUSING SERVICES - ADULLAM BURY BRIDGES SERVICE *(Pages 85 - 94)*

Report of the Cabinet Member for Adult Care, Health, and Wellbeing is attached.

10 ESTABLISHMENT OF THE GM INTEGRATED CARE PARTNERSHIP BOARD *(Pages 95 - 104)*

Report of the Cabinet Member for Adult Care, Health, and Wellbeing is attached.

11 CHILDREN'S SERVICES OFSTED UPDATE

The Chief Executive to provide a verbal update.

12 APPOINTMENTS UPDATE *(Pages 105 - 106)*

Report of the Cabinet Member for Corporate Affairs and HR is attached.

13 MINUTES OF GREATER MANCHESTER COMBINED AUTHORITY *(Pages 107 - 136)*

To consider the minutes of meetings of the Greater Manchester Combined Authority held on 29 July 2022.

14 URGENT BUSINESS

Any other business which by reason of special circumstances the Chair agrees may be considered as a matter of urgency.

15 EXCLUSION OF PRESS AND PUBLIC

To consider passing the appropriate resolution under Section 100 (A)(4), Schedule 12(A) of the Local Government Act 1972, that the press and public be excluded from the meeting for the reason that the following business involves the disclosure of exempt information as detailed against the item.

16 UPDATE ON THE DISPOSAL OF BROWNFIELD LAND AT SCHOOL STREET, SEEDFIELD (FORMER SCHOOL SITE) AND GREEN STREET - PART B *(Pages 137 - 146)*

Report of the Leader and Cabinet Member for Strategic Growth and Skills is attached.

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Minutes of: CABINET

Date of Meeting: 7 September 2022

Present: Councillor E O'Brien (in the Chair)
Councillors C Cummins, R Gold, C Morris, A Quinn, L Smith
and T Tariq

Also in attendance: Councillors R Bernstein, A Booth, J Harris, G Marsden,
J Rydeheard and M Smith

Public Attendance: Several members of the public were present at the meeting.

Apologies for Absence: Councillor T Rafiq

CA.41 APOLOGIES FOR ABSENCE

Apologies were received from Councillor Tahir Rafiq.

CA.42 DECLARATIONS OF INTEREST

There were no declarations of interest.

CA.43 PUBLIC QUESTION TIME

The following question was asked at the meeting by a member of the public, Stephen Cluer:

Why did the council wait until March 2022 to publicise plans for the town centre masterplan and the purchase of the Millgate? Deals like these take months to finalise and the council must have known that this would affect our housing supply numbers. We are now in a situation where any modifications to Places For Everyone have to be approved at the examination in public by the inspectors and I feel this could have been avoided. So why were modifications not made to the PFE before submission to government in February 2022 based on these pending plans?

Responding, Councillor Eamonn O'Brien reported that the Council were unable to propose a modification to PfE before it was submitted in February as the due diligence associated with the purchase of the Mill Gate was not complete and the outcomes of the consultation on the new Bury Town Centre Masterplan was not known at that time and we could not make assumptions on the impact that either of these would have on the evidence on housing numbers.

Regarding the scale and pace of the work, the Mill Gate estate coming on to the market was beyond the Council's control, and we started the process as early as possible when on 17 November 2021 Cabinet approved, in principle, the Council entering into a joint venture with Bruntwood for the purposes of acquiring and developing the Mill Gate estate as part of the regeneration of Bury town centre. Once all of the necessary due diligence was complete, a further report was brought to Cabinet on 22 March 2022 seeking approval for the Council to enter into a joint

venture with Bruntwood and to subsequently acquire the Mill Gate estate. This was beyond the PfE submission date.

In December 2021, Cabinet approved a draft of the new Bury town centre masterplan for six-week consultation period, running from 4 January to 15 February 2022. Once the consultation responses had been analysed and appropriate changes made to the masterplan, the final version of the masterplan was brought back to Cabinet on 9 March 2022.

The sign-off of both the Masterplan and the formal Joint Venture arrangement were beyond the Council decision in July 2021 to submit the PfE after the consultation on the Publication version of the plan. The Publication version was subsequently consulted on and formally submitted on 14 February 2022, after all of the necessary documentation was compiled.

As stated in the Cabinet report, the information that was used to support the PfE submission was the 2020 version of the strategic housing land availability assessments. Bury's 2020 SHLAA did identify housing numbers in Bury Town Centre but could not have foreseen the potential that has arisen through the acquisition of the Millgate.

The nine districts have now updated this supply information and the 2022 versions identifies the housing supply position as at the 31st March 2022. These are comprehensive assessments of all housing supply in each of the nine districts and they will face a rigorous review at the Examination. Given the comprehensive nature of these documents, they take time to produce and they were only completed in August 2022.

Fundamentally, it has been necessary to await the outcome of the updated Strategic Housing Land Availability Assessment in Bury to understand and provide a robust evidence base for the residential development on town centre sites and elsewhere in the Borough. We could not have done this any earlier as, until this was completed, the Council was not in a definitive position in terms of its housing supply and the potential implications for PfE.

A further supplementary question was submitted:

A lot of focus has been placed on residential developments in the greenbelt but the assessment of employment land is just as important. Your own topic paper in 2014 just before the spatial framework began outlined a loss of 4.88 hectares of employment land per annum between 2003 -2013. Your own assessment outlined that between 2001 – 2013 average land take up for new employment land was 2.64 hectares per annum. The council concluded that due to fluctuations in the employment sector a gross amount of 13.81 hectares of employment land would be required over a 16 year period in Bury. Even if Bury experienced nothing but growth going forward your own calculations equate to 39 hectares of new employment space. Can you please explain how you can justify 310 hectares in the places for everyone plans and what employment opportunities and businesses are driving such a dramatic increase in the amount of greenbelt land required up to 2037?

Councillor O'Brien reported that figures are correct, but that the document that is being referred to is the Bury Employment Land Review from April 2013, and the business need of the Borough has changed since that point. Part of this document involved the identification of future needs for employment land in Bury and used an approach that was based on a now withdrawn Government guidance note. The approach simply forecasted need based on historical take-ups rates as opposed to wider policy or strategic aspirations.

The other aspect is that the council's aspirations have grown. The PfE is a plan for the nine participating districts and one of the key aims of the plan's spatial strategy is to rebalance the Greater Manchester economy by addressing the current disparities between the north and south of the conurbation. To do this, PfE seeks to significantly boost the competitiveness of and economic output from the northern districts and the proposed employment site at the Northern Gateway is a key part of this strategy.

The location of this site will generate significant investment with an estimated £1.1 billion in GVA for the Greater Manchester economy each year with around 17,000 quality new jobs generated throughout the lifetime of the project and £600 million in wages generated per year. This will offer substantial benefits to Bury and our residents.

The documentation to support the spatial strategy on employment land can be found at <https://www.greatermanchester-ca.gov.uk/what-we-do/planning-and-housing/places-for-everyone/supporting-documents/?folder=\05%20Places%20for%20Jobs#fList>

The following question was asked at the meeting by a member of the public, Philip Smith-Lawrence:

Taken the significant increase in the land supply in Bury since the Places For Everyone plan was submitted to the Government in Feb 2022, can the Cabinet please state if the proposed housing building allocations for Elton Reservoir and Simister are also now to be removed from the Places For Everyone plan, and the housing allocations on these sites be replaced with existing Council controlled land/sites, an example being; the housing allocation at the proposed regeneration site in Prestwich? And if not, why not?

Responding, Councillor Eamonn O'Brien reported that the Council has identified additional housing land supply in the 2022 Strategic Housing Land Availability Assessment update, including sites in the Bury Town Centre Masterplan and as a result of the acquisition of the Millgate. This reduces the amount of Green Belt required to meet the proposed housing target in the PfE, and as a result the Council is proposing to request a main modification to the plan to remove the Walshaw allocation. However, the housing assessment did not identify sufficient additional brownfield sites to replace all of the proposed Green Belt housing allocations.

The housing land supply assessment includes a review of all of the sites that have been identified as suitable and available for housing development within the plan period. This include the proposed regeneration site in Prestwich as well as other Council owned and private brownfield sites that are being brought forward. Many of

these sites have been included within the existing land supply for a number of years and are already accounted for when assessing the amount of Green Belt land required for housing development.

The identification of brownfield sites reduces our need for Green Belt release, however it is not enough to meet our housing targets so some Green Belt land is still required, including the land at Elton Reservoir and Simister.

A further supplementary question was submitted:

The following is stated in the report to Cabinet, section 3:10 - "Importantly, all the additional sites that have been identified are in Council control and the Council is committed to securing the delivery of new residential development in a timely manner." - Why has the Council NOT retained brownfield land and sites across the borough to be developed to meet the borough's housing needs, land and sites which were in the Council's control, and are suitable for housing developments?

Councillor O'Brien reported that the vast majority of Council-owned brownfield land sites are going to meet the housing allowance. The Council is bringing forward a number of brownfield land sites to meet the Borough's housing needs through disposal to developer partners, including the East Lancs Paper Mill, Green Street and School Street in Radcliffe; Wheatfields in Whitefield; and William Kemp Heaton in Bury, as well as the proposals for Bury and Prestwich Town Centres.

However, the Council also has to consider the need for other uses including those which will provide jobs and economic growth to our Borough. As a result, it is appropriate for some sites (such as the former Bury Fire Station) to be developed for alternative uses.

The following question was asked at the meeting by a member of the public, Matthew Dawber:

Does Cabinet believe that undertaking a significant strategic change to the Places for Everyone Plan, including the removal of a sound allocation at Walshaw, without any apparent consultation is an appropriate and legally defensible approach for the Council to take?

Responding, Councillor Eamonn O'Brien reported that as set out in the Cabinet report covering this issue, Section 20(7C) of the Planning and Compulsory Purchase Act requires the Inspector to recommend Main Modifications if asked to do so by the Local Planning Authority, provided that these modifications are necessary to make the plan sound and legally compliant.

Given the increased supply and the subsequent excessive buffer for Bury, it considered that a request to the Planning Inspector(s) to make the modification reflects good planning and is an appropriate and legally defensible approach.

Assuming that Cabinet makes this decision, it is likely that the proposed modification will be debated as part of the Examination of the Plan and the Inspector(s) will need to form a view on this. It should be noted that the Inspector(s) will need to consider such

a proposed modification against all other elements of the Plan and the Examination (e.g. robustness of the housing supply across the nine districts).

Any modifications that the Inspector(s) feel are needed to make the plan sound will be subject to approval by the Cabinet/Executives of each of the 9 participating local authorities, and if approved subject to public consultation for at least six weeks before the Inspectors can recommend them in their final report.

A further supplementary question was submitted:

In order to make the process as fair as possible, will the Cabinet consider deferring the decision to allow for proper consultation and scrutiny of the evidence to be taken commensurate with the change? Consultation at main modification stage is a long way down the line after the examination has taken place.

Councillor O'Brien reported that he wouldn't speak for colleagues, but it would not be his recommendation to defer this, for reasons touched upon in previous questions. While everyone hasn't always agreed, it is important to acknowledge that there is a lot of public view expressed on this already and there is consensus that when we can take sites out and use brownfield sites first to reduce the impact on the greenbelt, we should. In terms of process, there is reassurance that there is consultation still to come, there is rigorous public examination and I remain confident that we are doing something that is legally defensible and maintains a sound plan.

The following question was asked at the meeting by a member of the public:

My question is to Councillor Tariq and the Chief Executive: I have sent you several letters over the last two or three months which you have refused to acknowledge or reply to. Why have you not responded? I want a meeting with you both agreed tonight.

After some disturbance, Councillor Tariq thanked the individual for attending and advised that responses have been given. The issues you raise have been looked at, there are links with your GP practice and information has been provided (not appropriate to share in a public forum). I appreciate you have made several visits to the Town Hall, but it is unrealistic to expect to meet with the Chief Executive, Leader or Deputy Leader at the moment of your choosing and we are unable to accommodate this. We understand the concerns contained in your letters and we are looking into them. There has been some breakdown in communication owing to the way you address Council staff and staff at your GP practice, but we are still looking into the issues and, on behalf of the Adult Care and Health team, I will ensure you are given an adequate response and we can support you in the best way possible.

CA.44 MEMBER QUESTION TIME

The following question was submitted by Councillor Jack Rydeheard:

The Places for Everyone report states that "The recommendation set out in this report is fundamentally underpinned by the emergence of new evidence that shows an increase in opportunities for new housing in sustainable locations within the existing

urban area that were not apparent at PfE submission stage.” Can the Council disclose what is that new evidence and was it available at the time and just not looked at?

Responding, Councillor Eamonn O’Brien reported that he would arrange for the full details to be sent to Councillor Rydeheard. He advised that the new evidence was the possibility of new residential units as part of the redeveloped Mill Gate estate, which is a result of the acquisition, master planning, and JV with Bruntwood. Therefore prior to that taking place it was not possible to provide that evidence. So to confirm, it could not have been done earlier in this process and we are doing this as soon as we can but the information was not available at the time. All of that work has been necessary to take place, the new evidence is an outcome of that work and enabled the refresh of the strategic housing allocation which took place over the last few months.

CA.45 MINUTES

It was agreed:

That the minutes of the meeting held on 13 July 2022 be approved as a correct record and signed by the Chair.

CA.46 PLACES FOR EVERYONE - UPDATED EVIDENCE ON HOUSING SUPPLY AND REQUEST FOR A MAIN MODIFICATION TO THE PLAN

Councillor Eamonn O’Brien, Leader and Cabinet Member for Strategic Growth and Skills, presented the report which provided an update in respect of the Places for Everyone Joint Development Plan (PfE). It provided details on the Borough’s updated housing land supply, which has significantly increased since PfE was submitted to Government in February 2022 owing to the acquisition of the Mill Gate and the work undertaken through master planning and the Joint Venture with Bruntwood.

In the light of the updated housing supply evidence, Members noted there was an opportunity to reduce the amount of Green Belt land that is needed to meet Bury’s proposed PfE housing target without impacting on the overall strategy of the submitted Plan and, following an appraisal of the existing PfE sites, the report recommended that a request be made to the Planning Inspectorate to make a Main Modification to the plan involving the removal of the Walshaw site.

Councillor O’Brien thanked everyone for their contribution and work in bringing this forward and thanked residents for their engagement.

In response to Members’ questions, Councillor O’Brien advised that this change was consistent with the Cabinet’s brownfield first approach and was a result of months of hard work in delivering change to Bury Town Centre. It was agreed that any reduction in use of greenbelt land was positive but that the final decision was out of the Council’s control. It was noted that this was the reason for such comprehensive due diligence, to provide robust evidence to support such a reduction. With regards to infrastructure, the benefit of having a wider strategic plan was that this could be planned and secured in advance.

With regards to why the Walshaw site was identified over others, it was noted that each site was assessed on its own merits, not just what was being lost but also what

was being gained by each development and, in the view of the Council, the Walshaw site presented the least amount of strategic benefit.

Wider discussion from Members highlighted that a vote against PfE would not save greenbelt land; Bury Council were required to work within a government-mandated housing allocation and only had choice over where those sites could be. Brownfield land was being utilised as much as possible, but was not sufficient to cover the entire allocation, even with the reductions secured through the PfE Plan.

Decision:

Cabinet:

1. Noted the findings of the updated evidence on Bury's housing land supply as set out in the Strategic Housing Land Availability Assessment (April 2022);
2. Noted the conclusions of an assessment of options for addressing issues arising from the updated housing supply evidence; and
3. Authorised Officers to request a Main Modification to PfE involving the removal of the proposed housing allocation at Walshaw.

Reasons for the decision:

To ensure that the Examination of PfE takes account of the most up-to-date evidence on housing supply and pursues a sound approach to the future provision of housing in Bury.

Alternative options considered and rejected:

The recommendation set out in this report is fundamentally underpinned by the emergence of new evidence that shows an increase in opportunities for new housing in sustainable locations within the existing urban area that were not apparent at PfE submission stage. In accordance with the NPPF and the need to make effective use of land, it has been necessary to consider this new supply within the context of the PfE's approach to housing in Bury.

The inclusion of this newly identified supply whilst maintaining the PfE's current proposed site allocations would lead to Bury having an overall housing supply that would be significantly in excess of the PfE target. As such, the review of the housing supply has considered options to reduce the extent of the housing supply buffer.

The recommended approach seeks to reduce Bury's housing land supply through the removal of a proposed PfE site allocation. An alternative means of reducing the buffer is to maintain the supply but to propose an increase to Bury's PfE housing target. Consideration of the options for reducing the buffer is set out in the main body of this report. The consideration of options for reducing housing supply and minimising the impact of the Green Belt is contained within the site options appraisal (summarised in Section 5 of this report).

CA.47 PLACES FOR EVERYONE - DELEGATED APPROVALS FOR EXAMINATION

Councillor Eamonn O'Brien, Leader and Cabinet Member for Strategic Growth and Skills, presented the report which sought approval to delegate authority to agree to potential modifications to the Submitted Places for Everyone Plan Joint Plan 2021 (PfE) as may be considered necessary during the PfE Examination and to the content

of any Statements of Common Ground that may be considered necessary to aid the Examination process.

In response to Members' questions it was noted that it was ultimately up to the Planning Inspector to determine whether the Plan was sound, but we believe it is and that the changes being put forward would keep the Plan sound. It was noted that public consultation would be carried out in the best way possible, with the Council remaining transparent about how, why and when decisions were being made.

Decision:

Cabinet:

1. Delegated authority to the Executive Director of Place, in consultation with the Cabinet Member for Strategic Growth and Skills and the Director of Law & Democratic Services, to agree proposed Main Modifications to the Places for Everyone Joint Plan 2021 as may be necessary to meet the tests of 'soundness' defined in the National Planning Policy Framework (2021) (or any equivalent following the amendment or revocation thereof); and the relevant statutory requirements of the Town and Country Planning (Local Planning) (England) Regulations 2012 (or any equivalent Regulations following the amendment, re-enactment or revocation thereof);
2. Delegated authority to the Executive Director of Place to propose any minor modifications to the Places for Everyone Joint Plan 2021, as may be necessary; and
3. Delegated authority to the Executive Director of Place to prepare and agree Statements of Common Ground for the Places for Everyone Joint Plan as required.

Reasons for the decision:

To ensure that any necessary modifications to the Submitted Places for Everyone Joint Plan 2021 that arise through the Examination process, can be agreed and approved in a timely manner. PfE needs to progress through Examination as smoothly as possible. If it is necessary to amend policies and/or site allocations this will need to be done quickly, by a proposed modification, as recommended by the Inspectors to ensure that the Plan can be considered 'sound' and proceed to Adoption.

Alternative options considered and rejected:

There are not considered to be any reasonable alternative options. Following the normal approvals process to agree Main Modifications and Statements of Common Ground will significantly extend the Examination period, frustrating the Inspectors, participants and local communities in Bury and across the plan area. It would also result in a significant increase in costs to the Council (and others) for the Inspectors, expert witness and QC representation time.

CA.48 HOUSING SUPPORT SERVICE: YOUNG PEOPLE 18-25 YEARS - PART A

Councillor Tamoor Tariq, Cabinet Member for Adult Health, Health and Wellbeing, presented the report which proposed an innovative support service, providing a transitional home for seven young Bury adults with Learning Disabilities and/or autism, aged 18-25 years. Members voiced their cross-party support for this scheme and noted that this could be a catalyst for further similar schemes.

Decision:

Cabinet confirmed commissioning intentions to Merston and Inclusion to proceed with the Crompton Street project, therefore confirming the building can be secured for Bury clients.

Reasons for the decision:

This innovative support scheme offers a transitional living service for young adults with Learning Disability aged 18-25 years. The potential for cost savings/cost avoidance has been demonstrated. The scheme offers seven units towards our corporate and Adult Social Care housing commitments and supports our 'Let's Do It' strategy in offering an opportunity for people to live locally, independently, and with choice.

Alternative options considered and rejected:Option 1: Not to proceed with the scheme.

The impact of this will mean young adults continue to be placed in more expensive placements. This accommodation and model of care (including follow-up support to prevent escalation of crisis/ challenging behaviour), follows best practice. Not to proceed with the scheme would be a missed opportunity to:

- i) pilot a new transitional offer for young adults;
- ii) contribute towards our Adult Social Care housing targets, which provide people with learning disabilities the chance to live locally, independently, with choice;
- iii) save and prevent costs compared to people living independently/placing young people in more expensive placements.

Option 1 was therefore rejected.

Option 2: To proceed with the scheme using an alternative property/landlord.

This scheme was brought to our attention by the property developer Merston. Adult Social Care operational social work lead and commissioning staff viewed the property for suitability along with providers. All agreed the property as suitable for this type of service. The property developer and vendor have been very supportive in the current fast-paced housing market. Whilst we could pursue the scheme with another property and landlord, time would be lost and the objectives of the scheme (outlined above) not achieved for another 6 months. Option 2 was therefore rejected.

CA.49 INVESTMENT IN A POPULATION HEALTH MANAGEMENT APPROACH TO CORONARY HEART DISEASE AND LONG-TERM CONDITIONS

Councillor Tamoor Tariq, Cabinet Member for Adult Health, Health and Wellbeing, presented the report which outlined a case for investment in data quality and project coordination to support the development of a population health management in primary care, with an initial focus on coronary heart disease (CHD). Members supported the proposal, noting that simple checks had the potential to save lives, and that this demonstrated a collaborative and invest to save approach.

Decision:

Cabinet agreed that £550,000 from the public health reserves be invested in building population health capacity, including in data quality and project coordination over three years (financial years 22/23, 23/24, and 24/25) through the GP Federation to support a wider programme of work focussed on reducing CHD and inequalities in CHD.

Reasons for the decision:

A population health management approach to reducing CHD and inequalities in coronary heart disease (and other long-term conditions) will depend on good quality data and project coordination. This investment supports the development of data and capacity that will enable this approach to be expanded to other major causes of illness and deaths and health inequalities.

Alternative options considered and rejected:

Do nothing: the lack of high-quality data on aspects of inequality such as ethnicity as well as aspects of care for people with CHD will prevent the measurement and reduction of inequalities in CHD, limiting the primary care system's ability to identify and reduce inequalities in diagnosis and care for people with CHD and to improve uptake of preventive treatments.

CA.50 DEVELOPMENT OF AN ONSIDE YOUTH ZONE IN BURY

Councillor Lucy Smith, Cabinet Member for Children and Young People, presented the report which updated Cabinet on the findings of the Viability Study for the proposed Youth Zone in partnership with the charity Onside, as well as potential funding, sites and next steps. Members voiced their cross-party support for the scheme and noted that work on engagement in townships outside of the Youth Zone itself was being undertaken from now until the next Cabinet report expected in January 2023.

Decision:

Cabinet:

1. Noted the outcomes of the Viability Study;
2. Agreed that Bury Town Centre is the most appropriate location for the facility, to enable the project to move to the next stage;
3. Requested that the Chief Executive submit a further report in January 2023 after undertaking further work to agree the most suitable site in Bury Town Centre and develop an outline financial plan; and
4. Agreed to bring back to the January 2023 Cabinet meeting further information about how a youth partnership will be formed setting out how the targeted offer from the Council and voluntary sector will be complimentary and integrated into the Youth Zone's wider universal offer.

Reasons for the decision:

To deliver a new youth facility in Bury town centre following a 60 week build period.

Alternative options considered and rejected:

None - Onside is developing Youth Zones around the Country and can bring additional private sector financing into Bury.

CA.51 RELOCATION OF PUPIL REFERRAL UNIT (SPRING LANE SCHOOL) - PART A

Councillor Lucy Smith, Cabinet Member for Children and Young People, presented the report which set out those proposed plans for relocation of the Secondary Pupil Referral Unit (Spring Lane School) in order to provide the Department for Education (DfE) with vacant possession of the site, and sought approval for the financial arrangements to deliver those plans. Members noted the request for ease of access

for the leisure centre, which was not part of this report but was linked with the wider regeneration.

Decision:

Cabinet approved the transfer of Spurr House from Adult Care to Children and Young People within the Council's estate management arrangements.

Reasons for the decision:

- To unlock the delivery of a new secondary school for Radcliffe.
- Utilise a Council owned vacant building for re-development.
- To enable the project to develop new specialist educational provision to progress.

Alternative options considered and rejected:

In order to deliver the new school in Radcliffe, the Council is required to confirm that it will commit to meet certain obligations, including providing DfE with vacant possession of the Spring Lane site by an agreed date, to facilitate the construction of the new secondary school in Radcliffe. Failure to provide such commitments will prevent the new school in Radcliffe scheme from progressing.

CA.52 SECONDARY SCHOOL PROVISION IN RADCLIFFE - FINANCIAL APPROVAL TO COUNCIL'S FUNDING OBLIGATIONS - ADDITIONAL SITE COSTS - PART A

Councillor Lucy Smith, Cabinet Member for Children and Young People, presented the report which sought approval for additional costs in respect of the delivery of the new secondary school in Radcliffe arising from a number of site-specific costs, largely relating to the existence of former coal mine workings in the area, which impact on the construction of the building.

In response to Members' queries regarding potential delays, it was noted that DfE had given assurances that the project was on track and would be handed over in September 2024, but that every project had potential for delays and as such the Council and Star Academy continued to work with the DfE and hold them to account to ensure any delays were flagged early and mitigated appropriately.

Decision:

Cabinet:

1. Approved the funding of indicative costs as set out in Part B of this report, to meet the Council's financial obligations, to be met from the Children's Services schools capital programme; and
2. Delegated approval of the finalised costs to the Executive Director of Finance.

Reasons for the decision:

- To unlock the delivery of a new secondary school for Radcliffe.
- Utilise a Council owned Brownfield site for development.

Alternative options considered and rejected:

In order to deliver the new school in Radcliffe, the Council is required to confirm that it will commit to meet certain financial obligations. Failure to provide such a commitment will prevent the scheme from being progressed.

The alternative option to not proceed with the school was rejected owing to the demonstrative need for new secondary school provision in Radcliffe and the importance of that provision in supporting the economic growth and sustainability of Radcliffe and its alignment with the wider objectives of the Radcliffe Strategic Regeneration Framework (SRF).

CA.53 RADCLIFFE 3G FOOTBALL TURF PITCH

Councillor Alan Quinn, Cabinet Member for Environment, Climate Change and Operations, presented the report which provided details of a proposed floodlit 3G Football Turf Pitch (FTP) at Redbank Playing Fields in Radcliffe together with associated pavilion, car parking and grass pitch improvements, and set out the details of a funding bid submitted to the Football Foundation as well as seeking approval to the overall funding package including expenditure of approved Council capital match funding.

In response to Members' questions it was noted that ensuring clear soil samples had dictated the placing of the pitch. The Cabinet Member advised he was happy for further consultation to take place and that pricing mechanisms for the facility would be sensitive to the locality.

Decision:

Cabinet:

1. Approved the overall 3G scheme package including submission for external grants which (subject to grant approval) will total £2,060,000;
2. Approved to expend the £500,000 capital match funding that is within the Councils approved capital programme (subject to grant approval); and
3. Approved up to a maximum of £150,000 from Operations Reserve and S106 Reserve to cover any shortfall in partnership funding. The reserve would be used to meet any currently unforeseen costs which may accrue due to changes in inflation rates or planning conditions (subject to grant approval).

Reasons for the decision:

Development for 3G FTP's is identified as a priority for Council. The Redbank 3G pitch project has been developed in partnership with the County FA, Football Foundation and Radcliffe Football Foundation. The project aims to maximise external funding and utilises approved capital match funding. This will provide a much needed facility for the community of Radcliffe, supporting the delivery of the People and Communities Plan for Radcliffe and broader Let's Do It! Strategy of the Borough.

Alternative options considered and rejected:

- A reduced size scheme with a reduced external grant submission. This has been rejected as it would reduce the outcomes of the project and would be less likely to attract external funding.
- Consideration of an alternative site to develop the next 3G FTP within Radcliffe or elsewhere within the Borough. This option has been rejected as it is envisaged that it could take up to two years to develop an alternative site proposal with the Football Foundation.

CA.54 ELECTRICITY AND ANCILLARY SERVICES - CONTRACT RENEWAL

Councillor Eamonn O'Brien, Leader and Cabinet Member for Strategic Growth and Skills, presented the report which sought formal approval to use the YPO electricity supply framework for the purchase and supply of the Council's corporate electricity for the period 1 April 2023 to 31 March 2027, with the option to extend for a further two-year period to 2029 and for a further two years until 2031. The Council's corporate electricity supply contract covers the supply of electricity to office buildings, schools, community centres, libraries, leisure facilities and buildings occupied by Persona and Six Town Housing. This comprises in excess of 500 supply points across the borough.

Decision:

Cabinet:

1. Approved the use of the YPO Energy Framework Agreement to administer the purchase and supply of the Council's corporate electricity contract for the period 1 April 2023 to 31 March 2027 (at an annual cost of circa £7m per annum). The total estimated contract value will be circa £28m over a four-year period, with options to extend to 2029 and 2031. (The annual and total contract value may change significantly as current energy prices have been significantly affected by the conflict in Ukraine);
2. Approve the use of YPO's appointed framework supplier, Npower Business Solution, for the supply of electricity through the framework duration; and
3. Provide delegated authority to the Executive Director of Operations and Executive Director of Finance, in consultation with the portfolio lead for Corporate Affairs and HR, to award the contract and facilitate the execution, implementation, and operation of the contract.

Reasons for the decision:

The proposed arrangements ensure that the Council has a compliant contract in place and has tested the market for best value.

Alternative options considered and rejected:**Spot Buy (Fixed Price Contracts)**

This is where the Council would buy short-term contracts for a fixed price over the time period. Although savings could potentially be made, the council would be more exposed to the vagaries of the wholesale market (a price is fixed on a single day in the year) and could pay higher off-contract prices until an appropriate new contract is in place. It is also not compliant with either Contract Procedure Rules (CPR) or public procurement legislation. This was ruled out due to the risk of price volatility, lack of in-house expertise and the fact that this does not comply with Council Constitution.

Procure our own energy by direct tender

This option is possible, but it would involve a standalone OJEU (Official Journal of the European Union) tender to secure contracts directly with the selected energy provider(s) (or via a broker see option 6.2.3). This approach is unlikely to produce the best results due to the relatively small scale of the portfolio compared to that of most large purchasing organisations. In contrast, a Public Sector Buying Organisation such as YPO, can obtain good wholesale prices through aggregating the demand of a large number of public sector organisations. In addition, a direct tender would require the Council to engage additional resources (skilled energy traders and additional staff for

contract management) and provide greater risk of exposure to energy price fluctuations. It was therefore determined as unviable.

Procure through a Private Sector based provider

The Council would be required to invite tenders for a private sector Third Party Intermediary (TPI) to procure energy supply (as per 4.2.2), but it would need to be sure that it would be getting best value through a truly aggregated, flexible contract. Full price transparency of all costs, including TPI fees and any commission paid by suppliers to the TPI would be needed. By aggregating the Council's volumes, the TPI could access the wholesale market on our behalf, but we may only receive prices based on the supplier's view of the market. A full OJEU tender process would be required to engage with such a provider with all the associated resource and time implications this would entail. TPIs may have issues regarding business continuity in the present economic climate and are unlikely to be able to aggregate the council's volume with other customers in an OJEU compliant manner or to the same level or offer the same additional and social value as the YPO contract. Due to this level of complexity and lack of in-house resources to deliver this, this option was dismissed.

Do nothing

This is not an option as the Council and users of its buildings rely on energy to operate. It would place a requirement on services, schools, Persona and Six Town Housing to procure their own energy supplier or run out of contract which is a cost with a premium.

CA.55 THE COUNCIL'S FINANCIAL POSITION - 2021/22 OUTTURN

Councillor Richard Gold, Cabinet Member for Finance and Communities, presented the report which set out the final financial position for the Council for 2021/22. The report sets out the position for both revenue and capital and provides an analysis of the variances, both under and overspending. On revenue, Members noted that the revenue budget underspent by £0.667m. This net underspend comprises individual departmental overspends and underspends. The largest individual departmental overspend was on Children and Young People, mainly on staff costs for social care and safeguarding, as well home to school transport. The most significant underspend was on non-specific services, driven by reduced capital financing costs and the return from investing in Manchester Airport. On capital, Members noted that there was a £45.736m outturn against a budget of £49.464m. This is after the 2021-22 budget was reprofiled, so that £57.734m budget was transferred into the 2022-23 financial year.

Members discussed the report, welcoming the underspend but querying the variance from budgeted expectations. Councillor Gold agreed and advised that this had been an unusual year and that budgets were monitored throughout the year to mitigate unforeseen surprises.

Decision:

Cabinet:

1. Noted the 2021-22 final underspend on the revenue budget of £0.667m, against a budget of £171.9m. It should be noted that this budget, whilst mainly funded from Council Tax and Business Rates income, also included funding of £5.2m

from earmarked reserves and a £7.732m contribution from General Fund Balances;

2. Noted that a £2.5m additional contribution was made to the pooled fund in 2021-22. There will be a further additional contribution of £2m, which will be paid over in 2022-23, at which point all contributions will balance to the Section 75 agreement across the term;
3. Noted the final position on the collection fund was a surplus on Council Tax and a deficit on Business Rates. The main cause of the Business Rates deficit was the granting of additional reliefs after the budget was set. These reliefs were granted by the Government to offset the impacts on businesses of the pandemic. The Council's cost of the Business Rates deficit will mainly be met from compensatory Government grants;
4. Noted that the final position on reserves and balances is £114.035m at the end of 2021/22 (excluding schools balances and matched funds). The £114.035m is split between £70.743m general reserves and £43.287m earmarked reserves. The schools net reserve balance is (£12.627m) which is made up of £8.846m individual schools surplus balances less £21.473m deficit on the central Dedicated Schools Grant which is subject to a formal deficit recovery programme;
5. Noted expenditure of £45.736m on capital programmes during the year; and
6. Noted the capital spend of £45.736m against a budget of £49.464m. The resulting underspend of £3.728m, combined with funding adjustments of £0.656m, enables a carry forward into 2022/23 of £4.384m. This report includes the recommendation to approve a capital budget carry forward for £4.384m.

Reasons for the decision:

To note the final financial position for the Council for 2021/22.

Alternative options considered and rejected:

N/A

CA.56 THE COUNCIL'S FINANCIAL POSITION AS AT 30TH JUNE 2022

Councillor Richard Gold, Cabinet Member for Finance and Communities, presented the report which outlined the forecast financial position of the Council at the end of the first quarter of the 2022/23 financial year based on information known on 30th June 2022. The report sets out the position for both revenue and capital and provided an analysis of the variances, both under and overspending.

Members discussed the report, noting the increasing costs of fuel and utility services which would affect future budgets. It was agreed that Bury were not the only one in this position and it was hoped that a Government solution would be introduced. In response to a query over the vacancy factor, it was noted this was not a target but reflected the typical turnover of the Council and was common practice in Local Authority finances. It did not include services where agency staff were needed to cover vacancies, and it was positive that monitoring matched predictions.

Decision:

Cabinet:

1. Noted the forecast overspend of £1.509m within the revenue budgets at quarter 1 and the need for Directorates to continue to work with their finance managers

to maintain tight budgetary control and identify mitigating actions and deliver these to ensure services work within their budgets. It should be noted that this is a forecast only at this stage and is before the utilisation of the £1.5m utilities reserve but also before the full impact of the pay award for 2022/23 is taken into account which could increase costs over and above those budgeted by a further £1.6m;

2. Noted the use of the reserves in line with the criteria and one-off departmental priorities;
3. Noted forecast delivery of the 2022/23 MTFS savings as agreed by Council in February 2022;
4. Noted the position on the Dedicated Schools Grant, Collection Fund and the Housing Revenue Account;
5. To approve an overall increase in the capital programme of £8.020m, as a consequence of new and updated external grant allocations and additional external funding secured by 30th of June;
6. Noted the current position on the capital programme and that a further update will be brought to Cabinet in quarter 2 in respect of forecast spend this financial year; and
7. Approved the extension of the current Insurance contract by 12 months.

Reasons for the decision:

To ensure the Council's budgetary targets are achieved.

Alternative options considered and rejected:

This report is in accordance with the Council's financial procedure regulations.

CA.57 TREASURY MANAGEMENT OUTTURN 2021/22

Councillor Richard Gold, Cabinet Member for Finance and Communities, presented the report which provided an update on the Treasury Management function throughout 2021/22 including the Council's capital expenditure and financing, the treasury position as 31st March 2022, the investment and borrowing strategy, and the borrowing and investment Outturn.

Decision:

Cabinet approved, for onward submission to Council on the 21st of September, the:

- 2021/22 Prudential and Treasury Indicators
- Treasury Management 2021/22 Outturn Report

Reasons for the decision:

It is a requirement of the CIPFA Code that the Council receives an annual Treasury Management Outturn Report.

Alternative options considered and rejected:

N/A

CA.58 CHILDREN'S SERVICES OFSTED UPDATE

Geoff Little, Chief Executive of Bury Council, provided an update on the progress of the Children's Services Improvement Programme, covering four areas:

Strengthening Leadership and Management

The new Director of Social Work Practice started this week, who would effectively be the Deputy Director for Social Work over the department, and a Principal Social Worker had been appointed, who would lead development of practice of social workers. In addition, the Lead for Strategy, Assurance and Form and the Lead for Transformation had been appointed. Elsewhere in the service, four new Team Managers had been appointed in safeguarding and a new supervision policy had been adopted to strengthen the quality of frontline management.

Development of Workforce

Cabinet agreed a major overhaul of the structure of the department in July, which was currently out to consultation and was receiving positive feedback so far. The challenge in recruitment continued but further measures were being developed, for example international recruitment, review of offers in some service areas, and piloting changes to improve Business Support in defined service areas.

Adoption of the Family Safeguarding Model of Practice

Since this was approved by Cabinet at their last meeting the DfE have agreed to give bespoke support from Herefordshire Council to implement the new model of practice, which required the highest level of partnership support.

Forthcoming Ofsted Monitoring Visit

At its last meeting the Children's Improvement Board focussed on detailed partnership contributions to the improvement plan and on the performance of the Children's Safeguarding team within the Council and improvements being made. This was important as the next monitoring visit from Ofsted was due to take place in October and would focus on child protection planning and processes leading to court proceedings. In addition, Manchester City Council were carrying out a peer review of Children's protection which, along with the work of the Board, would put us in a better position for the Ofsted visit, the outcome of which would be made public and brought to a future Cabinet meeting once received.

Members thanked Geoff for the update, thanked everyone in Children's Services for the improvements, and thanked partners across the borough for stepping up and engaging with the improvement plan.

Decision:

Cabinet noted the update.

Reasons for the decision:

This update was provided in response to a resolution of Council at the meeting held on 19 January 2022.

Other options considered and rejected:

N/A

CA.59 MINUTES OF ASSOCIATION OF GREATER MANCHESTER AUTHORITIES / GREATER MANCHESTER COMBINED AUTHORITY

It was agreed:

That the minutes of the Greater Manchester Combined Authority meeting held on 24 June 2022 be noted.

CA.60 EXCLUSION OF PRESS AND PUBLIC

Decision:

That the press and public be excluded from the meeting under Section 100 (A)(4), Schedule 12(A) of the Local Government Act 1972, for the reason that the following business involves the disclosure of exempt information as detailed against the item.

CA.61 HOUSING SUPPORT SERVICE: YOUNG PEOPLE 18-25 YEARS - PART B

Councillor Tamoor Tariq, Cabinet Member for Adult Health, Health and Wellbeing, presented the Part B report which set out the financial details.

Decision:

Cabinet confirmed commissioning intentions to Merston and Inclusion to proceed with the Crompton Street project, therefore confirming the building can be secured for Bury clients.

Reasons for the decision:

As set out for the Part A report.

Alternative options considered and rejected:

As set out for the Part A report.

CA.62 RELOCATION OF PUPIL REFERRAL UNIT (SPRING LANE SCHOOL) - PART B

Councillor Lucy Smith, Cabinet Member for Children and Young People, presented the Part B report which set out the financial details.

Decision:

Cabinet approved the transfer of Spurr House from Adult Care to Children and Young People within the Council's estate management arrangements.

Reasons for the decision:

As set out for the Part A report.

Alternative options considered and rejected:

As set out for the Part A report.

CA.63 SECONDARY SCHOOL PROVISION IN RADCLIFFE – FINANCIAL APPROVAL TO COUNCIL'S FUNDING OBLIGATIONS – ADDITIONAL SITE COSTS - PART B

Councillor Lucy Smith, Cabinet Member for Children and Young People, presented the Part B report which set out the financial details.

Decision:

Cabinet:

1. Approved the funding of indicative costs as set out in Part B of this report, to meet the Council's financial obligations, to be met from the Children's Services schools capital programme.
2. Delegated approval of the finalised costs to the Executive Director of Finance.

Reasons for the decision:

As set out for the Part A report.

Alternative options considered and rejected:

As set out for the Part A report.

COUNCILLOR E O'BRIEN

Chair

(Note: The meeting started at 6.00 pm and ended at 8.05 pm)

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Classification: Open	Decision Type: Key
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Report to:	Cabinet	Date: 19 October 2022
Subject:	Medium Term Financial Strategy Refresh	
Report of	Cabinet Member for Finance and Communities	

Summary

The Bury Council Medium Term Financial Strategy (MTFS) runs to 2025/26 and will be refreshed as part of the annual budget setting process in February 2023.

A mid-year review of the MTFS has been undertaken as a matter of good practice and in the context of the unprecedented inflationary and demand pressures being experienced so far this year. The review has indicated a provisional budget deficit of £29.204m in 2023/24; a further gap of £3.475m in 2024/25 and a further £5.866m in 2025/26.

This report provides the detail of the updated MTFS forecast and sets out a range of options to address this deficit, as a basis for consultation with affected stakeholders.

Recommendation(s)

The Cabinet is asked to:

1. Approve the updated medium term financial strategy and the assumptions regarding resources and spending requirements, as of October 2022. It should be noted that this information does not yet include the national Local Government settlement which is expected in December 2022.
2. Note the projected budget gap of £29.204m in 2023/24 a further gap of £3.475m in 2024/25 and a further £5.866m in 2025/26.
3. Approve the commencement of public consultation in relation to the proposals as set out in Section 5 and Appendix 3 of this report.
4. To note that staff will be consulted on the proposals as set out in this report and service specific consultations will be phased as detailed proposals are developed.
5. Note that there is still a remaining gap in the 2023/24 budget and that further work will continue to close this, before the final budget proposals are made to Members in February 2023.

Reasons for recommendation(s)

It is a legal requirement that all local authorities set a balanced budget before the start of each financial year. It is also a requirement to consult on service

closures and changes and, in order to do this in advance of decisions being made, consideration needs to be given as to which of the savings proposals this affects.

Early and iterative planning is essential for the Council to proactively respond to the financial challenge in future years.

Alternative options considered and rejected

Officers and Members have undertaken significant work over the past six months to review all areas of potential savings and bring forward proposals which, insofar as is possible align with the Council's strategic objectives as described in the LET'S Do It! Strategy.

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1. Background

The Medium-Term Financial Strategy (MTFS) is the Council's multi-year financial plan and control framework to align resources to the spending priorities set out in the corporate plan and Borough vision: LET'S Do It!

In preparation for setting the 2023/24 budget the MTFS has been updated to reflect resource forecasts and funding announcements. The update this year is forecasting unprecedented increases in spending due to inflation, which is presenting sharp rises in the majority of the Council's cost base and increased demand for adults and children's services.

The outcome of this review is a projected budget gap of £29.204m in 2023/24; a further gap of £3.475m in 2024/25 and a further £5.866m in 2025/26. – These savings follow on from budget savings and reductions across Council functions totaling £114m since 2010/11, of which £46m have been delivered since 2017/18.

These projected financial gaps and budgetary pressures are not unique to Bury Council. This is the landscape which is common across the Greater Manchester authorities and England, with many authorities reporting additional pressures over the last six months.

2. Medium-Term Financial Strategy (MTFS) refresh

The MTFS was last updated in October 2021 and reconfirmed when the Council set its budget for the current year on 23rd February 2022. Since that review there have been unprecedented changes in the financial context that the Council has to operate within. This refresh has had to respond to a sudden and significant worsening of the Council's financial position caused by external changes. These are as follows:

- Sharp increases in energy costs following the war in Ukraine
- Increases in costs caused by the disruption of supply chains during Covid
- Inflation in the UK which is now much higher than previously predicted, currently CPI is at a 40 year high of 9.9% in August 2022 compared to 3.2% in August 2021 and 6.2% in February 2022.
- The increased costs of energy and general inflation are causing a cost of living crisis affecting Bury people. The Council is working with community and voluntary organisations to support people through the crisis but it is also creating additional costs for social care services
- Higher inflation is having an impact on the nationally determined pay awards that the Council could not have predicted last February. When assessing the impact of the current 2022/23 proposed pay offer and the potential offer for 2023/24 this adds £6.9m to the pay bill over the £2.9m that was previously budgeted

- The increase in the Real Living Wage to £10.90 per hour, essential to support the lowest paid and particularly those in the care sector, will add a further £3.2m to the budget over and above the previously budgeted £3.4m
- National shortages of labour are also increasing workforce costs, particularly within children's services
- UK interest rates are now at their highest level for 14 years. This will create conditions for higher costs for Council borrowing
- Significant work had been undertaken in previous years to build a financially resilient Council and whilst the previous MTFs identified a £14m gap for 2023/24 this position has significantly worsened due to pay awards of £6.9m above those previously budgeted, the real living wage rising significantly, £3.2m above the £3.4m previously budgeted and the rising costs of utilities which are all outside of the Councils control

When the Council set its budget for 2019/20 it agreed to end a reliance on reserves and to move to a position of contributing to reserves in future years. This was achieved in 2020/21 when the Council added £10m to general reserves and created a further £5.8m Transformation Reserve from a review of the Collection Fund. Also, in 2020 the reserves were aligned to strategic risks and the governance and controls over the use of reserves were improved. This policy worked well and meant the Council was able to set a budget without reliance on reserves. However, the 2021/22 budget had to respond to the extreme financial challenges of the Covid 19 pandemic and planned use of reserves formed part of the MTFs in both 2020/21 and a further £14m in 2022/23.

Forward financial planning remains difficult. The volatility in the Council's financial position caused by Covid has now been replaced by greater uncertainty. The changes in government financial policy announced on 23rd September have brought new and profound uncertainties to the financial outlook.

In the absence of a comprehensive spending review it had been assumed that government departments would be funded at the levels set last year. The gap of £29m is based on an assumption of no further funding from the Government in the financial settlement i.e. a flat cash settlement in line with the previous years values. However, increases in government borrowing to fund permanent tax cuts may lead to cuts in public spending. If the NHS and defence are protected there is the prospect of returning to the deep spending cuts to local government seen in the 2010 to 2019 period.

More will be known after the next fiscal event on 31st October however the full implications for the Council's budget are unlikely to be clear until the Local Government Settlement expected in late December 2022. It is therefore important to note that whilst this report includes proposals for consultation on how the Council intends to close the new budget gap in 2023/2024 and the following two years, the options do not yet completely close the gap and that gap may widen further because of government decisions.

In summary the outcome of the MTFS refresh has:

- Determined the likely levels of resources available over the medium term including:
 - Increased Council Tax and business rates
 - Removal of the increase in national insurance

Updated the expenditure requirements significantly, in terms of:

- Pay award and real living wage assumptions
- Utilities inflationary pressures - £1m has been included as work is ongoing to mitigate the rising costs through building closures and disposals, decarbonisation measures but this is a risk as the current price cap is only until March 2023
- Increased costs of the transport and waste disposal levies
- Impact of the children's services restructure approved by Cabinet in July 2022

The refresh does not take account of the national funding settlement which will not be available before December. Several further variables are also still unknown and will continue to be kept under review before the final budget is set in February 2023. These include:

- Continuation of in year 2022/23 pressures in children's social care
- Utilities costs or inflationary pressures in significant excess of current estimates, this will require careful and ongoing review and scrutiny
- The national economic position is very challenging which could result in increased pressure on public services and reduced collection rates for Council Tax and Business Rates
- There are several Government schemes which are due to end, including the business rates retention scheme under GM Devolution, which if, and when withdrawn will have a negative impact on the Council's resources
- Long term utility inflation costs, beyond the recent cap rates for the next 6 months

The MTFS is also predicated on a number of funding assumptions at this time. These will be refined and confirmed before the final budget is set but include:

- Assumed Council tax increase of 1.99% which is below the referendum level of 2%
- No continuation of the adult social care precept as 2022/23 was the last year
- Continuation of £2.7m of the non-recurrent grants received as part of the one-year funding settlement in December 2021 but only for a further year
- That the business rates retention scheme is retained for at least 2023/24
- No further increases to the local government settlement based upon recent Government announcements to plan on the assumption of a flat cash settlement

The summary of the forecast resource position and deficit is below.

Spending Requirement	2023/24	2024/25	2025/26
	£m	£m	£m
Total Revenue Resource			
Council Tax	(100.158)	(103.121)	(105.704)
Business Rates	(59.396)	(61.562)	(61.771)
Government Grants	(16.524)	(16.524)	(16.524)
Revenue Resource Forecast	(176.078)	(181.207)	(183.999)
Total Spending Need brought forward from 2022/23 budget setting	190.343	197.257	198.291
Original Budget Gap	14.265	16.050	14.292
Additional Pressures and Spend Requirements			
Utilities increased costs	1.000		
Pay award above budgeted 2% if 4% from 24/5		1.690	1.724
Children's Services restructure	2.633		
Increased gap to take account of 22/3 pay award at £1,925 on all pay points	3.000		
Impact if same pay award for 23/4 over and above current budget assumptions	3.857		
Implications of increased Real Living Wage for commissioned services/contracts	3.200		
Members allowances uplift agreed after 22/3 budget set - full year effect	0.109		
Recurrent increase in Waste and Transport Levies	1.120		
Unachievable C Tax and B Rates Growth as per existing MTFS	0.560		
Airport dividend, receipt now in 26/27			5.900
Benefit from NI increase being dropped	(0.540)		
Revised Cumulative Budget Gap	29.204	32.679	38.545

3. LET'S Do It! – a policy-led approach to managing Council resources

The 'LET'S Do It!' 2030 Strategy provides the strategic framework for the Council's use of resources through the vision to:

- Build on the strengths that already exist in our communities, breaking down barriers for people and between agencies and services to give people the ability to be independent
- Deliver in partnership, locally whenever possible and through a digitally inclusive approach
- Drive economic growth to improve outcomes for local people; reduce the demand on public services and increase income to the Council.

From a budget planning perspective, the application of the LET'S Do It! strategy is an opportunity to:

- Empower local people and organisations to seek self-help and community-based support rather than immediately engaging with statutory services. Over the last two years the Council has made available over £750,000 in funding to establish and support the development of local community groups. The scale of community potential is now evident through the anti-poverty response, for example, with over 80 organisations active in providing cost of living support and the emergence of the Bury Community Support Network
- Tackle health inequalities through a comprehensive local Wellness offer.
- Take a stronger focus on prevention and harnessing community capacity, which has been at the heart of the adult social care transformation, through which c£20m of savings have been achieved since 2019/20
- Drive innovation such as through the internal transformation strategy which is now enabling digital-first, more efficient processes, user self service
- Deliver inclusive growth through regeneration in order to reduce deprivation and therefore demand on expensive reactive Council and other public services. Growth also creates the potential for increased income from council tax and business rates receipts, through delivery of a pipeline of brownfield-first housing and new locations for business.

As far as possible budget savings options will be developed which are consistent with the LET'S Do It! principles. At this stage the assessment is that most savings can be achieved in a way that is strategically congruent, through a focus on community capacity/self-help within high-cost social care provision; by driving internal efficiency or growing income.

The options developed also take account of the output from a series of community conversations which took place across August of this year (see consultation section below for more detail).

However, the scale of reduction required means it is unlikely that the full value of budget reduction may be achieved in this way. Some options will therefore be necessary which simply relate to a reduction in controllable costs. Such proposals will be minimised, and every opportunity will be taken through consultation to mitigate these impacts and consider alternatives.

Proposals under development at this stage total £25.090m which leaves a recurrent shortfall against the 2023/24 forecast budget gap of £4.114m with a further £3.475m to be identified for 2024/25 and £5.866m for 2025/26. Further, not all of the options identified to date will deliver the full savings value in year one. Work will continue over the coming months to increase the options available and profile the delivery of savings, for finalisation when the national funding settlement is announced.

4. Indicative proposals to balance the budget

A range of options totalling £25.090m to date are under development across the themes of:

1. Efficiencies from strategic financial management such as appropriate use of capitalisation; the Housing Revenue Account and reviews of budget assumptions
2. Increasing income generation including council tax and business rates; pursuing external funding, service trading and an uplift in fees and charges
3. A strategy to reduce the cost of high-cost social care placements including:
 - a. Implementation of the Hertfordshire family safeguarding model, stepping down of high-cost children's placements and progressing the edge of care service, all of which were reported within the July Cabinet reports on children's services
 - b. Developing future strategy for cost containment including an all-age disability strategy and the development of specialist housing provision and increased in borough foster placements
4. Service reviews including efficiency savings in a range of functions across Departments and reviews of grants to voluntary and community sector partners
5. Transformation of services through ongoing investments in technology including the accelerated roll out of LED street lighting and the development of specialist housing provision as an alternative to conventional care settings
6. Workforce cost savings through the proactive promotion of voluntary unpaid leave and a further £100k reduction in Chief Officer related costs.

The table below identifies the early work undertaken within the broad categories and the proposed phased savings delivery over the next four years. The full schedule of options is included in Appendix Two, divided between proposals

which are considered strategically congruent and other proposals for savings in the context of the sheer scale of budget reductions required, but where there will be a requirement to mitigate impacts by prioritising operational delivery to reduce impact on outcomes.

Option	Approx FTE Impact	Total saving £k	23/24	24/25	25/26	26/27
Strategic Financial Management		5,759	4,659	5,159	5,659	5,759
Income Generation		6,553	7,893	4,522	6,153	6,553
High-Cost Social Care Placements		7,261	4,037	5,342	6,453	7,261
Additional purchase of unpaid leave and reduction in Chief Officer costs		700	600	700	700	700
<i>Departmental Options</i>						
Business Growth & Infrastructure	6	450	300	300	450	450
Children & Young People	0	66	66	66	66	66
Corporate Core including Finance	27	1,892	1,165	1,348	1,804	1,892
One Commissioning Organisation	25	1,532	1,132	1,532	1,532	1,532
Operational Services *	17	877	677	877	877	877
Total	75	25,090	20,529	19,846	23,694	25,090

* a review of the Public Health funded health improvement initiatives will be brought forward as an alternative proposal before Christmas

Proposals under development at this stage total £25.090m which leaves a recurrent shortfall against the 2023/24 forecast budget gap of £4.114m with a further £3.475m to be identified for 2024/25 and £5.866m for 2025/26.

Work will continue over the coming months to identify options which close this gap, including maximising the financial opportunities through devolution and ongoing efficiencies. The Council's reserves will be used to close any shortfall whilst implementation progresses.

It should be noted that over the last two years the Council has utilised £27m of its reserves in order to support with the increased demands and reduced income caused by the pandemic and does not have large amounts of general reserves which are not earmarked or ringfenced grants. The detail of the call on reserves will be assessed once options are finalised and a phasing plan agreed. However, early work on the Council's current available reserves suggests that whilst these may be sufficient to smooth the projected position for 2023/24, based upon the current level and phasing of savings delivery they are not sufficient to smooth the position as it currently stands in 2024/25.

5. Public Consultation

The Council has a legal duty to consult on its budget proposals before any decision is made. The process will involve the public, stakeholders and businesses and will include:

- An initial eight-week consultation period on the overarching budget strategy commencing on 20th October and finishing on 15th December 2022 with a view to reporting back to budget Cabinet on 15th February 2023.
- Specific consultation on the detail of individual options where required with appropriate groups, organisations and individuals prior to the final decision on the option being taken.

5.1 Public Consultation on budget strategy

The public consultation process began in August 2022 through a series of budget conversations with local people which were facilitated by Community Hub teams and supported by an on-line questionnaire. A summary of the feedback received from this preliminary engagement is enclosed at Appendix One.

The Council will now proceed with formal consultation on the budget strategy, through an online survey (paper copies available on request) and a series of engagement events. It will be publicised via the press and social media. The consultation will seek views on:

- The council's approach to setting its budget for 2023/24
- The equality impacts of potential options
- Alternatives to mitigate the impact of necessary reductions
- Options to close the gap

5.2 Public consultation on specific options

Where consultation is required, it should always start as soon as reasonably practicable, and several of the emerging savings proposals will therefore begin consultation following this meeting. These are the proposals to:

1. Uplift to Council fees and charges
2. An options appraisal of Bury Art Museum in the context of the culture strategy due for approval in November 2022 and the poor state of building condition
3. Remodel the sheltered housing service and move to support through alternative existing sources of support to achieve better utilisation of the Housing Revenue Account.
4. Compliance with the Care Act requirement that Care Packages only include assistance to take medication where the carer is also meeting another need at the same time, such as personal care or assistance with food.

Each consultation will consider the specific stakeholders and therefore the approach to take but could include surveys, focus groups, briefings and meetings.

Consultation on other options that have a direct impact on service users or other stakeholders will be brought forward as and when individual service review detail is considered.

6. Workforce Considerations and Consultation

The Council employs circa. 1,943 Full Time Equivalent staff (excluding those directly employed within schools) and spends in the region of £85m a year on its employees, which represents around a third of the organisation's expenditure.

The Council's workforce is central to the delivery of our LET'S Do It! vision for Bury, driving forward work to reduce deprivation and drive economic growth. In support of this, a significant programme of work to strengthen workforce engagement, capability and capacity is underway, aligned to the LET'S Do It! principles.

Whilst the impact of savings proposals on staff will not be finalised until the Council formally sets its budget, the emerging budget proposals include two overarching options which would directly impact on staff more broadly.

- A proposal to maximise savings through the voluntary purchase of unpaid annual leave
- A £100k reduction in the Council's costs associated with Chief Officers

In addition, delivery of the budget reductions required may involve around 75 redundancies across departments, as set out above.

The Council will formally consult on the potential staffing impacts of the budget strategy with the recognised Trade Unions and staff for a period of 90 days, from October 2022. This consultation will also consider the scope to mitigate compulsory redundancies. In addition, as the Council is contemplating more than 20 redundancies, it will be necessary to formally notify the Government's Insolvency Service about the proposals.

The purpose of consultation will be to consider alternatives to redundancy in delivering the Council's budget strategy and other options to deliver the required savings. Officers are already working on ways to minimise the requirement for compulsory redundancies including through tighter vacancy control; voluntary redundancies and work across Greater Manchester to understand areas of both demand and reduction in other local authorities.

Feedback from staff consultation will inform the Council's final budget proposals in February. Once the budget is set, additional consultation on the departmental savings options that affect staff, but which have not yet been developed in detail will follow, in line with the Council's agreed restructure policy.

Throughout this process there will be a continued focus on staff engagement and support to wellbeing, recognising both the impact of these potential changes on individuals and the anxiety this may cause as well as the workforce's continued work and commitment in support of Bury people.

7. Recommendation

Recommendations appear at the front of this report

Links with the Corporate Priorities:

Details are set out within the main body of the report.

Equality Impact and Considerations:

In setting its budget for 2023/24 and beyond the Council must be mindful of its obligations in relation to equality and inclusion; both the legal obligations set out in the Equality Act (2010) and coherence with the Authority's stated Equality Objectives and Strategy and the central role of inclusion within LET'S Do It!

A full Equality Impact Assessment (EIA) of the Council's budget will be developed over the coming months and included for consideration alongside the February budget report to Cabinet and Council. This assessment will take account of the results of the proposed general and proposal-specific consultations, include details of where potential equality implications are identified (both negative and positive) and set out the measures the Council will take to mitigate the negative implications insofar as is possible.

In addition to the overarching EIA, consideration will be given to the level of equality analysis required for each proposal individually and, where necessary, specific EIAs will be developed prior to the implementation of individual proposals.

The Council is committed to taking all possible measures to minimise the differential negative impact across the 13 protected characteristics recognised by our Inclusion Strategy.

Environmental Impact and Considerations:

There are no direct environmental impacts of the MTFS refresh although there may be some from within the specific savings proposals where these may include reduced travel or reduced consumption of utilities.

The accelerated roll out of LED street lighting will result in a direct reduction in energy consumption, which in turn will reduce the Council's Carbon emissions.

Assessment and Mitigation of Risk:

Risk / opportunity	Mitigation
Failure to set a balanced budget resulting in external intervention	Ongoing work to identify further savings to close the recurrent budget gap

A negative impact of the budget on different protected groups	Robust Equality Impact assessment will be undertaken on the overall budget strategy and individual savings proposals
Budget proposals impede delivery of the LET'S Strategy	Close monitoring of delivery via the Executive Delivery Board and through regular Cabinet updates
Negative staff moral affects organisational delivery	Early and good engagement with staff and trade unions throughout the full budget process

Legal Implications:

This report updates members on the Medium-Term Financial Strategy and sets out the steps needed to progress with the Council's budget setting process.

It is proposed that consultation takes place with the public in relation to the budget proposals. The Council must consult where there are specific legislative requirements or where the public would legitimately expect the Council to do so. All consultation must take place at an early stage and must abide by the principles of good consultation. The outcomes from the consultation will be reviewed and brought to Cabinet for consideration. As set out in the body of the report workforce consultation will take place in relation to these proposals.

In addition to the specific legislative requirements which will be specific to the proposal the Equality Act 2010 states that public bodies must have "due regard" to a variety of equalities objectives under the Equality Act 2010. In order to ensure we have given due regard we need to demonstrate that we understand how decisions or policies can affect those with protected characteristics and whether they will be disproportionately affected. Consulting is therefore an important part of meeting the equality duty.

In setting the budget the Council has a duty to ensure:

- It continues to meet its statutory duties
- Governance processes are robust and support effective decision making
- Its Medium-Term Financial Strategy reflects the significant challenges being faced and remains responsive to the uncertainties in the economy by continuing to deliver against its savings targets
- Its savings plans are clearly communicated and linked to specific policy decisions, with the impact on service provision clearly articulated
- It has the appropriate levels of reserves and that it closely monitors its liquidity to underpin its financial resilience
- It continues to provide support to members and officers responsible for managing budgets
- It prepares its annual statement of accounts in an accurate and timely manner

In exercising its fiduciary duty, the Council should be satisfied that the proposals put forward are a prudent use of the Authority's resources in both the short and long term; that the proposals strike a fair balance between the interests of

Council taxpayers and ratepayers on the one hand and the community's interests in adequate and efficient services on the other; and that they are acting in good faith for the benefit of the community whilst complying with all statutory duties.

Section 28 of the Local Government Act 2003 also imposes a statutory duty on the Council to monitor during the financial year its expenditure and income against the budget calculations. If the monitoring establishes that the budgetary situation has deteriorated, the Council must take such action as it considers necessary to deal with the situation. This might include, for instance, action to reduce spending in the rest of the year, or to increase income, or to finance the shortfall from reserves.

Financial Implications:

The financial implications are set out in the body of report

Background papers:

Report to Cabinet: 13 October 2021 - Medium Term Financial Strategy Refresh 2022/23 – 2025/26

<https://councildecisions.bury.gov.uk/documents/s28734/Medium%20Term%20Financial%20Strategy%20Refresh%20202223%20-%20202526.pdf>

Report to Cabinet: 16 February 2022 - The Council's Budget 2022/23 and the Medium Term Financial Strategy 2022/23 - 2025/26

<https://councildecisions.bury.gov.uk/documents/s30027/The%20Councils%20Budget%202022-23%20and%20the%20Medium%20Term%20Financial%20Strategy%202022-23%20-%202025-26.pdf>

Please include a glossary of terms, abbreviations and acronyms used in this report.

Term	Meaning
MTFS	Medium Term Financial Strategy

Appendix 1: Budget Conversation Feedback

How might the Council deliver more in partnership?	What opportunities could be explored to generate more income
<ul style="list-style-type: none"> • Give people more info on potential cuts and be honest and open. • Reach out to existing groups and ask for support. • Work more with local businesses • Should not go into partnership if has cost increases • Engage and be more visible to public • Build more council affordable housing • Hire out council offices to private sector • Explore Park and Ride schemes with TfGM • Sharing costs on green energy schemes such as solar panels • Work alongside neighbouring councils, increase buying power, do once rather than doing the same. 	<ul style="list-style-type: none"> • Rent out or sell under-used or derelict buildings • Pop up businesses/ spaces • Sell more land to build affordable homes • Keep open buildings which are used and explore additional uses of these • Close takeaways reduce cost on NHS • Cloth Nappy incentive scheme – would reduce waste and bin collections • Hold more events with opportunity to fundraise • Increase fines and ensure enforcement for litter and dog waste. • Put a tax on vapes and filter this money into the council. • Bid for more external funding • Demand the two MP's do more in terms of levelling up and getting us a better deal
What opportunities are there to work with local residents to reduce demands on council services	Any other opportunities to reduce costs
<ul style="list-style-type: none"> • Engage and involve more volunteers – • Green spaces – local communities can assist • Get active experienced volunteers to support others to be up-skilled and to volunteer in their local areas • Increase funding for potential groups and volunteers • Support chaplaincy work more, get public services to promote to help with mental health support • Change approach to management of green spaces, leave more area to grow wild • Issues raised re poor customer service when reporting issues 	<ul style="list-style-type: none"> • Does the bin collection being phased cost more? • Cut rates for shops so Bury does not end up like other small towns • Are we recycling enough to generate income for the community / local businesses? • Educate people on the importance of nutrition, this way people are less likely to develop conditions which will burden the NHS because of poor incorrect nutrition. • Make more buildings/ homes energy efficient • Lampposts to be energy efficient • Make more buildings eco-friendly (not waste energy) • Shut down old buildings

<p>with bins and impact this had on behaviours</p> <ul style="list-style-type: none">• 1-2-1 support residents to recycle more• More support for young people to prevent long term issues and demand as adults	<ul style="list-style-type: none">• Reduce executive salaries• Brown bins emptied less in winter• Help communities grow veg and fruit in open spaces• Reduce lighting Council buildings all day and night
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Appendix 2.1: Strategically Aligned Proposals

Option	Total saving £k	23/24	24/25	25/26	26/27
Strategic Finance					
Homeless Prevention Grant	464	464	464	464	464
Remove non allocated ASC budget	100	100	100	100	100
Remove ASC demographic growth	1,000	1,000	1,000	1,000	1,000
Reduction in Contract value for homeless prevention service for people with complex needs	74	74	74	74	74
Technical review of individual non-allocated budget lines identified by finance in conjunction with budget holders	500	500	500	500	500
Technical review by finance of all revenue costs of capital, including depreciation, interest etc and other technical accounting entries	1,118	1,118	1,118	1,118	1,118
Reduction in Children's budgetary provision for early retirement costs, in accordance with demographic changes	200	100	100	100	200
Better utilization of the Housing Revenue Account	1,500	500	1,000	1,500	1,500
Capitalisation of Business. Growth and Infrastructure spend on Regeneration	200	200	200	200	200
Capitalisation of Staff salaries in Operational Services - Engineers	189	189	189	189	189
Increase in vacancy factor	414	414	414	414	414
Sub-Total	5,759	4,659	5,159	5,659	5,759
Service Reviews					
Joint Equipment Store	70	70	70	70	70
Early Help	66	66	66	66	66
Continuation of LED street Lighting implementation	300	100	300	300	300
Sub-Total	436	236	436	436	436
Transformation Models					
Invest to save - Housing complex care	281	281	281	281	281
Invest to save - Shared lives	11	11	11	11	11
Invest to save - Assistive technology	342	342	342	342	342
Sub-Total	634	634	634	634	634

High-cost social care					
Children's External placements	200	200	200	200	200
Children's short breaks & personal budgets	300	300	300	300	300
Step down of very high-cost placements across children's (24 high-cost placements non DSG funded)	1,000	1,000	1,000	1,000	1,000
Review of working age adults' costs against a robust national toolkit.	1,700	1,000	1,700	1,700	1,700
Development of wider learning disabilities strategy for age 14-25 cohort	700	120	300	480	700
Progressing the edge of care service review	1,200	1,000	1,200	1,200	1,200
Implementation of the Hertfordshire family safeguarding model	1,175	0	0	587	1,175
Accelerating work on children's fostering capacity	417	417	417	417	417
Additional savings from Health and Housing beyond the £431k already inc. in the MTFS	569	0	225	569	569
Sub-Total	7,261	4,037	5,342	6,453	7,261
Income Generation					
Staying Well Service (Recharge)	375	375	375	375	375
Growth in vehicle maintenance provision to additional customers	100	100	100	100	100
Review of fees & charges	1,000	1,000	1,000	1,000	1,000
Multi-disciplinary early help	124	124	124	124	124
Council Tax & business rates growth	1,300	0	400	900	1,300
Review of business rates reset date and CPI	6,566	4,488	5,435	6,566	6,566
Business rates reset in 24/5	-5,093	0	-5,093	-5,093	-5,093
Better Care Fund 2022/23 inflation	631	631	631	631	631
Better Care Fund 2023/24 inflation	300	300	300	300	300
Review utilisation of Disabled Facilities Grant	250	250	250	250	250
Residents transitioning to alternative packages	750	375	750	750	750
Investment Income	250	250	250	250	250
Sub-Total	6,553	7,893	4,522	6,153	6,553
Total	20,643	17,459	16,093	19,335	20,643

Appendix 2.2: Additional options for savings and efficiencies

This list of options will require further work in order to mitigate the impact on the Council's operations and commitments with LET'S Do It! and the Council's Corporate Plan however are included in this report as options for consideration within the overall budget.

Dept	Option	Total saving £k	23/24	24/25	25/26	26/27
OCO	Reduce public health budget	192	128	192	192	192
OCO	Enforce S22 of Care Act, only provide assistance with medication when part of a care package	636	300	636	636	636
Finance	Further service reviews within finance	463	150	307	463	463
Core	Service reviews within the Corporate Core	1,079	665	691	991	1,079
Core	Options appraisal of Bury Art Museum	250	250	250	250	250
Core	Review / reduction of grants to voluntary and community sector partners	100	100	100	100	100
BGI	Review with BGI of all Peppercorn/Free lease arrangements including utilities provided	200	50	50	200	200
BGI	Review funding of Economic Development Function	250	250	250	250	250
Operations	Cease health improvement services run through Operational services (PH budget)	577	577	577	577	577
Whole Council	Additional purchase of unpaid leave and reduction in Chief Officer costs	700	600	700	700	700
	TOTAL	4,447	3,070	3,753	4,359	4,447

Appendix 3: Options Templates

Executive Director	Sam Evans
Cabinet Member	Cllr Gold

Section A																						
Service Area	All service areas with fees and charges																					
Budget Option Description	Review of all fees and charges for the financial year 23/24 ensuring that any increase covers the cost of inflation and ensure that the impact on Bury residents is minimised.																					
Budget Reduction Proposal – Detail and Objectives																						
<p>Fees and charges set by Bury Council have undergone a review to ensure they reflect not only the cost of inflation and to ensure consistency across services. Fees and charges have been benchmarked to other Greater Manchester Authorities to ensure that they are in line with other local authorities.</p> <p>Work has been undertaken with each service area to identify the appropriate levels of increase, where applicable, and to ensure each increase has been considered on a case-by-case basis as well as looking at the overall impact on residents and businesses.</p> <p>Several services are subject to statutory charging agreements and these are set externally and not by the Council so are out of scope of this review. Examples include Licensing, such as application for premises license and variations fees. Penalty charges are included but are set by legislation. They are the same across GM authorities.</p> <p>Fees for New Roads and Street Works are set by GMRAPS (TfGM) for all GM authorities, and therefore are also outside of this review.</p> <p>Adult Social Care costs have been excluded from the proposed increase due to the majority being means tested and an increase would have little impact.</p> <p>Proposed increase in charges</p> <table border="1"> <thead> <tr> <th>Service</th> <th>Fee</th> <th>Proposed average increase</th> </tr> </thead> <tbody> <tr> <td>Waste management</td> <td>Commercial Waste</td> <td>Between 5% - 15%</td> </tr> <tr> <td>Parks</td> <td>Hire of facilities, allotments, car boot sales land hire, fishing permits and Peel Tower entry</td> <td>10%</td> </tr> <tr> <td>Environmental Health</td> <td>Sampling, visits general fees and charges</td> <td>Between 5% - 10%</td> </tr> <tr> <td>Trading Standards</td> <td>Testing & Stamping Weighing & Measuring Equipment, hourly charge for Business Advice</td> <td>15%</td> </tr> <tr> <td>Pest Control</td> <td>Domestic and commercial insect and rodent control</td> <td>10%</td> </tr> <tr> <td>Leisure Services</td> <td>Session fee's, discount cards, memberships, facility hire for dry and wet activities</td> <td>10%</td> </tr> </tbody> </table>		Service	Fee	Proposed average increase	Waste management	Commercial Waste	Between 5% - 15%	Parks	Hire of facilities, allotments, car boot sales land hire, fishing permits and Peel Tower entry	10%	Environmental Health	Sampling, visits general fees and charges	Between 5% - 10%	Trading Standards	Testing & Stamping Weighing & Measuring Equipment, hourly charge for Business Advice	15%	Pest Control	Domestic and commercial insect and rodent control	10%	Leisure Services	Session fee's, discount cards, memberships, facility hire for dry and wet activities	10%
Service	Fee	Proposed average increase																				
Waste management	Commercial Waste	Between 5% - 15%																				
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Leisure Services	Session fee's, discount cards, memberships, facility hire for dry and wet activities	10%																				

Bereavement Services	Rights of Burial, memorial charges	10%
Libraries	Photocopying, printing, hire charges, fines, room hire, IT charges and archives	Between 5% - 15%
Engineers	Permits, Traffic orders and miscellaneous fees	Between 5% - 15%
Licencing	Animal welfare, zoo, piercers, street trading and miscellaneous.	Between 5% - 15%
Markets	Trader fees	10%
Building Control	Domestic work	10%
Development Control	Pre-application advice, planning fees and advice	15%
Legal Services	Legal advice and licences	Between 5% - 15%
Registrars	Attendance at ceremonies & citizenship	10%
Private Rented Sector	Houses in multiple occupation licences, enforcement action costs and officer time	10%
Land Charges	Enquiries on decisions, other matters, land search fees	10%

	2023/24	2024/25
Increase in income range (£) - £850k - £1.5m	£1m	Inflation dependant
Staffing Reduction (FTE)	None	None
Is the proposal One-Off or Ongoing?	Ongoing and to be reviewed annually	
Which Budget Principle does the option relate to?	Income Generation	

Section B
<i>What impact does the proposal have?</i> Set out any impacts (positive and negative) on performance and costs
Property
None
Service Delivery
Service delivery will continue. Increases in fees and charges are reviewed to ensure that increases do not impact on demand.
Organisation (Including Other Directorates/Services)
Increases in fees and charges will need to be communicated. All services with fees and charges, except for schools, will be affected. Statutory fees and charges are included in the review, but not able to be altered.
Workforce – Number of posts likely to be affected.
None
Communities and Service Users
Service delivery will continue. Increases in fees and charges are reviewed to ensure that increases do not impact on demand or the community in an adverse way.

Other Partner Organisations
This is a council wide review.

Section C Key Risks and Mitigations	
Risks	Mitigations
Increases in fees and charges will reduce demand	Heads of Service are to review all proposed fees and charges to ensure the community is not adversely affected or demand in the service drops.
Increased income of over 10% due to inflation will not be realised as cost to provide the service increases	Other efficiencies in service delivery will need to be considered by the specific departments to ensure that cost to provide the service remains viable.
Milestone	
Once approved, all fees need to be increased as per individual factors	On a case-by-case basis after approval, with all being implemented by April 2023

Section D		
Is consultation Required?	Yes	
	Start Date	End Date
Staff		
Trade Unions		
Public	Oct 2022	Dec 2022
Service User	Oct 2022	Dec 2022
Other		

Section E Financial Implications and Investment Requirements
Investment requirements – Revenue and Capital
None

Executive Director	Lynne Ridsdale
Cabinet Member	Cllr Morris

Section A	
Service Area	Public Service Reform
Budget Option Description	Options appraisal of Bury Art Museum & the Tourist Information Centre
Budget Reduction Proposal – Detail and Objectives	
<p>Bury Council recognises the important role that culture plays in community and economic development. Through the leadership of the Arts and Museum service the Council became the first GM Town of Culture in 2019. It is intended that the current site of the Bury Art Museum will be included in the culture quarter of the Bury Town Centre Masterplan as a “Creatives” space as part of the scope for a significantly expanded events offer which is central to regeneration plans in Radcliffe and Bury through the new public sector hubs and flexi hall buildings.</p> <p>The Council’s Art Museum is presently central to the borough’s cultural co-ordination. Through the Museum the Council provides bespoke public exhibitions; an expansive educational offer to young people; a central engagement role with other creatives and meets the statutory obligation to protect and store/display its private art collection for the public.</p> <p>The Museum operates from a listed building which is in a state of disrepair and visitor numbers have, regrettably, reduced and not yet recovered post Covid.</p> <p>The service operates with a small team comprised of a manager, senior curator, a marketing assistant, and a small number of visitor assistants. In addition, the service provides a Tourist Information Service which, by operating from the front desk of Fusiliers Museum, also hosts the reception to the Fusiliers Museum.</p> <p>Independent advice on a potential borough culture strategy was sought and a model is under development around three strands of People, Programme and Place. It is proposed that the opportunity of a new culture strategy is taken to complete an options appraisal of the museum building and associated service.</p>	

	2023/24	2024/25	2025/26
Budget Reduction (£)	00	250.00	00
Staffing Reduction (FTE)	00	8.00	00
Is the proposal One-Off or Ongoing?	Ongoing		

Section B	
What impact does the proposal have?	
Set out any impacts (positive and negative) on performance and costs	
Property	Options appraisal to be completed for the building to reduce the costs and liability of repair and/or an income opportunity from investment and increased use.
Service Delivery	Public-facing museum service under review. Potential impact on the Fusiliers Museum offer as well as Bury Art Museum.

Organisation (Including Other Directorates/Services)
BGI capacity required to complete architectural assessment; major dependency on Bury town centre masterplan.
Workforce – Number of posts likely to be affected.
C8 FTE staff affected
Communities and Service Users
Exhibition access Fusiliers museum affected by any changes to reception support
Other Partner Organisations
Proactive engagement with community organisations to harness and encourage arts activity

Section C	
Key Risks and Mitigations	
Risks	Mitigations
Community opposition to any reductions or changes	<ul style="list-style-type: none"> Exhibition available across alternative locations Community consultation
Arts council funding withdrawn for museum roof on basis of any change in use	<ul style="list-style-type: none"> Exploratory conversations required
BGI capacity to include museum within Masterplan programme	<ul style="list-style-type: none"> Site formally included in culture quarter proposals
Ability to engage meaningfully with Arts Council/deliver change, outside of directly impacted staff group	<ul style="list-style-type: none"> Potential short term dedicated project support required, funded by UKSPF
Insurance costs/arrangements for collection	<ul style="list-style-type: none"> Advice required
Key Delivery Milestones: Include timescales for procurement, commissioning changes etc.	
Milestone	Timeline
Options appraisal	October - December
Approval of preferred option by Council	February 2023
Implementation	According to wider dependencies in masterplan

Section D		
Consultation Required?	Yes	
	Start Date	End Date
Staff	Oct 2022	Dec 2022
Trade Unions	Oct 2022	Dec 2022
Public	Oct 2022	Dec 2022
Service User		
Other		

Section E: <i>Financial Implications and Investment Requirements</i>

Investment requirements – Revenue and Capital
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TBC

Executive Director	Will Blandamer
Cabinet Member	Cllr Tariq

Section A	
Service Area	One Commissioning Organisation
Budget Option Description	Better utilisation of the HRA - Sheltered Housing / Support at Home
Budget Reduction Proposal – Detail and Objectives	
<p>Support at Home is for people over the age of 55 who need support to continue living in their own home. There are two elements to the Support at Home service:</p> <ul style="list-style-type: none"> • Support to 17 Six Town Housing sheltered accommodation schemes across the borough • Support to those in their own homes across the borough (Six Town Housing tenants, private tenants and homeowners) <p>Originally the service was for those in sheltered accommodation schemes only. However, an additional contract for people living in their own homes across the borough was added at a later stage and named the Bury Floating Support Service. Although these are separate contracts, they are delivered by one service (Support at Home). There is one team of 22 people employed by the Council that works across the borough, as including the wardens. At present, there are approx. 350 tenants/customers across the 17 schemes and 155 customers in the wider community.</p> <p>A review of the Support at Home Team is underway and initial findings suggest there is some duplication with other services. This proposal would see the Support at Home service decommissioned (non-statutory elements) and alternative support and signposting provided via a tenancy sustainment service.</p> <p>Tenants/customers who require personal care are referred to the Connect and Direct Hub and those with complex tenancy issues are referred to the Six Town Housing Tenancy Sustainment service which deals issues such as rent, finances, anti-social behaviour and hoarding. There is currently a team of Tenancy Sustainment Advisors and a team of Neighbourhood Advisors that are going through a re-structure at present but who cover some of the same work area at the support at Home Team.</p> <p>Some people accessing the Support at Home service also have care needs and receive other Care at Home support under the Care Act. Support at Home staff can offer support with lower-level tasks and are keen to reduce loneliness and social isolation. This support is also offered by other services and the voluntary and community sector. For example, many referrals come from the Staying Well Team who also offer information, advice and signposting to people aged 50 and over, however, they are short-term and often refer into the Support at Home service when longer-term support is needed whoever this would be reviewed within this proposal.</p> <p>Referrals to the Support at Home service are also received from Social Workers and self-referrals are also accepted. These referrals need to be considered as part of the developing Integrated Neighbourhood Model which looks at provision in a locality in</p>	

the round to ensure residents are connected to the most appropriate support. For example, Age UK Bury is commissioned to deliver Information and Advice, Befriending and a Handyperson service.

The support at home service also provides personal care to customers at Falcon and Griffin extra care. This is a statutory service provided to customers eligible under the Care Act and is not affected by this proposal, this service will continue.

	2023/24	2024/25	2025/26
Budget Reduction (£)	£500,000	00	00
Staffing Reduction (FTE)	TBC	00	00
Is the proposal One-Off or Ongoing?	Ongoing		

Section B

What impact does the proposal have? Set out any impacts (positive and negative) on performance and costs

Property

None

Service Delivery

The current service will be decommissioned and alternative services/signposting to more appropriate support via a tenancy sustainment service. Sheltered accommodation schemes covered:

- Beech Close, off Ostrich Lane, Prestwich, M25 1GP
- Chelsea Avenue, Radcliffe, M26 3NF
- Clarkshill, off Rectory Lane, Prestwich, M25 1BE
- Elms Close, Whitefield, M45 8XR
- Griffin Close, Bury, BL9 6LG
- Hampson Fold, Radcliffe, M26 4PP
- Harwood House, Wesley Street, Tottington, BL8 3NW
- Limegrove, Ramsbottom, BL0 0BD
- Maple Grove, Tottington, BL8 3EB
- Moorfield, Wordsworth Avenue, Radcliffe, M26 3QY
- Mosses House, Frank Street, Bury, BL9 0RY
- Stanhope Court, Bury New Road, Prestwich, M25 3BE
- Taylor House, Brandlesholme Road, Bury, BL8 1HS
- Top o Th fields, Whitefield, M45 7FA
- Welcombe Walk, Whitefield, M45 7HE
- Waverley Place, off Abden Street, Radcliffe, M26 3AQ
- Wellington House, Haigh Road, Bury, BL8 2NG

Organisation (Including Other Directorates/Services)

Social Work Teams
 Staying Well Team and other Council colleagues
 Six Town Housing
 Registered Providers (Care at Home)
 Voluntary Sector Partners

Workforce – Number of posts likely to be affected.

Up to 22 are part of the support at home service, the emergency response service and the extra care service at Falcon and Griffin. These posts would be subject to restructure and may be at risk of redundancy on conclusion of the review.
Communities and Service Users
Existing customers living in current sheltered Housing Schemes and their own homes, currently supported by the Support at Home service (non-statutory)
Other Partner Organisations

Section C Key Risks and Mitigations	
Risks	Mitigations
Cost implications of existing workforce	Opportunities for redeployment
Savings are not achievable	Clear work programme in place describing how savings will be achieved.
Negative response from existing community	Engagement and communications plan
HR Capacity to manage change	Clear programme in place with named leads
Needs to run alongside the Sheltered Housing Review and Re-provision of new Extra Care	Clear programme in place with named leads and timelines
In conjunction with the Assisted Technology programme	Clear programme in place with named leads and timelines
Key Delivery Milestones <i>Include timescales for procurement, commissioning changes etc.</i>	
Milestone	Timeline
Staff Engagement	Oct 2022

Section D		
Consultation Required?	Yes	
	Start Date	End Date
Staff	TBC	TBC
Trade Unions	TBC	TBC
Public	TBC	TBC
Service User	TBC	TBC
Other	No	

Section E: Financial Implications and Investment Requirements
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Investment requirements – Revenue and Capital
--

N/A

Executive Director	Will Blandamer
Cabinet Member	ClIr Tariq

Section A			
Service Area	OCO		
Budget Option Description	Enforce Section 22 of the Care Act		
Budget Reduction Proposal – Detail and Objectives			
<p>Section 22 of the Care Act 2014 states that a local authority may not meet people’s needs by providing a service that should be provided under the NHS Act 2006 unless doing so is merely incidental or ancillary to doing something else that meets need.</p> <p>This means where a person requires a reminder, or prompt or assistance to take medication the local authority may only provide a care package to do this where the carer is also meeting another need at the same time, such as personal care or assistance with food. Where the support is only with medication the local authority is not required to provide care.</p> <p>Where medication is the only need and there are no other eligible needs that need meeting at the same time then this is the responsibility of the NHS under the NHS Act 2006</p> <p>An analysis for home care provision in Bury found a number of calls are now only for medication prompting or assistance.</p> <p>The total cost of providing these calls is £636,000 per year and equals 30,000 hours of care a year or 82 hours per day (approximately 300 calls per day)</p> <p>Option 1 This proposal sees the calls for medication only stopped and responsibility transferred to the NHS - this process for the number of people and calls would take one year. A year would be required for the reviews to take place and for the NHS to fund and recruit the staff required to take on this task</p> <p>Option 2 The NHS funds the local authority to continue to meet this need on their behalf. This could be implemented almost immediately using a S75 agreement and the better care fund pooled budget</p>			
	2023/24	2024/25	2025/26
Budget Reduction (£)	£636,000	00	00
Staffing Reduction (FTE)	0	0	0
Is the proposal One-Off or Ongoing?	On going		

Section B	
What impact does the proposal have?	
Set out any impacts (positive and negative) on performance and costs	
Property	
None	
Service Delivery	

Service users would no longer receive a call from a carer provided by the local authority, it would now be provided by a carer or nurse provided by the NHS
Organisation (Including Other Directorates/Services)
No effect on Bury Council
Workforce – Number of posts likely to be affected.
0
Communities and Service Users
Service users would no longer receive a call from a carer provided by the local authority, it would now be provided by a carer or nurse provided by the NHS
Other Partner Organisations
The NHS would have to commission a service to deliver this care or enhance the district nursing service to meet these needs

Section C	
Key Risks and Mitigations	
Risks	Mitigations
There may be insufficient district nurses to take on this task	Prompting of medication does not need to a registered nurse, it can be done by a health care assistant. Health care assistants could be employed by the NHS instead
Key Delivery Milestones <i>Include timescales for procurement, commissioning changes etc.</i>	
Milestone	Timeline
	Option 1 would take one year to implement Option 2 could be implemented in a matter of weeks

Section D		
Consultation Required?	Yes	
	Start Date	End Date
Trade Unions		
Public		
Service User	Oct 2022	Dec 2022
Other – NHS partners	Oct 2022	Dec 2022

Section E	
Financial Implications and Investment Requirements	
Investment requirements – Revenue and Capital	
None	

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Classification: Open	Decision Type: n/a Non Key
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Report to:	Audit Committee Cabinet	Date: 12 Oct 2022 19 Oct 2022
Subject:	Bury Procurement Strategy	
Report of	Section.151 Officer Cabinet Member for Finance & Communities	

Summary

This report sets out proposals for a new Procurement Strategy for Bury Council. The current Procurement Strategy 'Buying into Bury' expired in 2015 and required a comprehensive review for it to be a more strategic approach rather than operational and to bring it up to date.

The Procurement Strategy is owned by Strategic Procurement but is a council-wide strategy due to the devolved nature of procurement at Bury Council. The strategy has been drafted by STAR procurement in consultation with the strategic procurement team and internal audit.

The new strategy reflects the priorities and themes contained in the recently launched National Procurement Strategy for Local Government as well as linking it to Lets Do It! Strategy.

Recommendation(s)

- Note the content of the report
- Approve the new Bury Procurement Strategy

Reasons for recommendation(s)

Provides up to date and appropriate Procurement Strategy that reflects national best practice and local priorities. The strategy is high level and has been future proofed to allow for any immediate changes in procurement i.e. new Regulations.

Alternative options considered and rejected

The current Procurement Strategy expired in 2015 and requires significant updating as it contained out-dated information and included significant operational activity rather than setting the strategic approach and direction.

The proposed approach recognises the devolved procurement approach adopted in Bury and reflects national best practice as well as local priorities.

Report Author and Contact Details:

Name: Nichola Cooke

Position: STAR Procurement

Department: Strategic Procurement

E-mail: n.cooke@bury.gov.uk

1. **Background**

- 1.1. STAR Procurement (a shared procurement service between 4 local authorities in Greater Manchester) has been commissioned by the Council to provide strategic support to the Council, as well as some operational support. This support has been brought in to assist the Council in addressing the current resourcing situation within the procurement team.
- 1.2. The Procurement Strategy sets out our strategic approach to procurement activity. It is not intended to be an operational guide to procurement; however the objectives should be applied to all our procurement activity.
- 1.3. This Procurement Strategy is the first of a suite of documents to further and improve procurement within the Council, other documents coming forwards as part of this suite include: Contract Procedure Rules and Social Value Strategy (timescales yet to be confirmed).
- 1.4. There is a wealth of national, regional and local strategies and legislation that influences our procurement activity. In this complex and multi-layered context, this Procurement Strategy is designed to embed the strategic context into our procurement activity.
- 1.5. It will provide a consistent approach to procurement and practical guidance to how we deliver effective procurement activity.
- 1.6. A copy of the draft Procurement Strategy is included in Appendix 1.

2. **Themes and Enablers**

- 2.1. The LGA launched the National Procurement Strategy for Local Government in England (NPS) in August 2022. The strategy sets out the themes and enablers which have been identified by local Councils themselves as being necessary for successful delivery of procurement in local government. Therefore it is proposed that these are adopted by Bury Council as key priorities for procurement.
- 2.2. The themes are:
 - Showing leadership
 - Behaving commercially
 - Achieving community benefits
- 2.3. The enablers are:
 - Adding value
 - Developing talent
 - Exploiting digital technology
 - Enabling innovation
 - Embedding change

3. **Measuring Success**

- 3.1. Strategic Procurement will take ownership of this strategy but as a devolved procurement service, the delivery of this strategy is a Council-wide responsibility.
- 3.2. Measuring success of the strategy will be via:
 - LGA National Procurement Strategy for Local Government Toolkit
 - Performance management data
 - Regular Feedback from stakeholders
 - Case studies

Links with the Corporate Priorities:

4. This procurement strategy supports the delivery of the **‘Let’s Do It’ strategy**, and outlines how we will use procurement to deliver the vision, values and priorities. The **‘Let’s Do It’ strategy** sets out the vision and objectives for Bury for 2030. Procurement will support these outcomes through the efficient and robust procurement of goods, works and services. Procurement will also support economic development, supply chain resilience, and help deliver real outcomes to the people of Bury through social value.
 - Delivering inclusive economic growth by continuing our commitment to Bury-based businesses and reducing the complexity and bureaucracy of our procurement approach
 - Delivering carbon neutrality by 2038, improved quality of life, improved educational attainment and increased adult skill levels and employability by including guidance on Social Value

Equality Impact and Considerations:

5. The proposed Procurement Strategy does not bring about any changes that would impact on one protected characteristic over and above another, it doesn’t result in increased/decreased access to services or provision for any particular group of the population or cause any disadvantage to a community of interest. The approach is to ensure value for all contracts and thus strive to mitigate Council costs, which would benefit all residents

Environmental Impact and Considerations:

6. Environmental impact and considerations in procurement are addressed through Social Value and are included in this Procurement Strategy
-

Assessment and Mitigation of Risk:

Risk / opportunity	Mitigation
A new Procurement Strategy sets the strategic direction for procurement on a Council-wide basis.	Training and communications will be put in place to ensure officers understand their role and responsibilities in delivery of this strategy

Legal Implications:

7. The revised strategy presents a sensible way forward for the Council's procurement programme. Provided that Procurement is properly resourced and sufficient training provided for client departments, it offers an opportunity for achieving significant finite savings as well as ensuring that the Council obtains value for money for services, equipment and goods received.

Financial Implications:

8. There are no direct financial implications of the procurement strategy but the implementation of the procurement strategy will ensure good control and discipline over all procurements, ensure best value for money, achievement of social value and adherence to other Council policies and strategies such as carbon reduction

Background papers:

Appendix 1: Bury Procurement Strategy

National Procurement Strategy for Local Government 2022 -

<https://www.local.gov.uk/publications/national-procurement-strategy-local-government-england-2022>

Please include a glossary of terms, abbreviations and acronyms used in this report.

Term	Meaning
LGA	Local Government Association
Social Value	The concept of seeking to maximize the additional benefit that can be created by procuring or commissioning goods and services, above and beyond the benefit of merely the goods and services themselves



OUR PROCUREMENT STRATEGY
2022-2026

1. Introduction

Bury is a metropolitan Borough in Greater Manchester and consists of six towns: Bury, Prestwich, Radcliffe, Ramsbottom, Tottington and Whitefield. Bury is home to the East Lancs Railway and the famous Bury market and was the Greater Manchester town of culture in 2021. Bury Council is committed to working together with the local business community to ensure we have a strong, successful and thriving business base. We want established and incoming businesses to grow and prosper and our role is to help to ensure that happens.

What is procurement?

Procurement is the process of acquiring supplies, services and works. It includes acquisition from third parties and in-house providers. The process spans the full procurement cycle from identifying the need, through to the end of a contract or the end of useful life of an asset and lessons learnt. It involves early stakeholder engagement, assessing impact on relationships and linkages with services internally and externally, options appraisals and the critical 'make or buy' decision whilst determining the appropriate procurement strategy and route to market. Procurement is therefore much wider than simply purchasing, and through the effective implementation of our procurement strategy we will be able to demonstrate the added value that procurement can bring.

Why is Procurement Important?

Local Government net expenditure on services is over £70 billion¹ per annum. Therefore the procurement activity that buys in supplies and services is critical to ensuring that best value is being obtained.

- Public procurement is about improving the delivery and cost effectiveness of quality public services to citizens
- Procurement can be a mechanism to challenge current service arrangements and find new models for service delivery
- Savings realised through better procurement can be channelled back into priority services
- Procurement can achieve additional added value benefits to residents through effective use of supply chains
- Ensures that we deliver best value
- Our professionalism and planning can help prevent financial loss to the Council and support our services and reputation

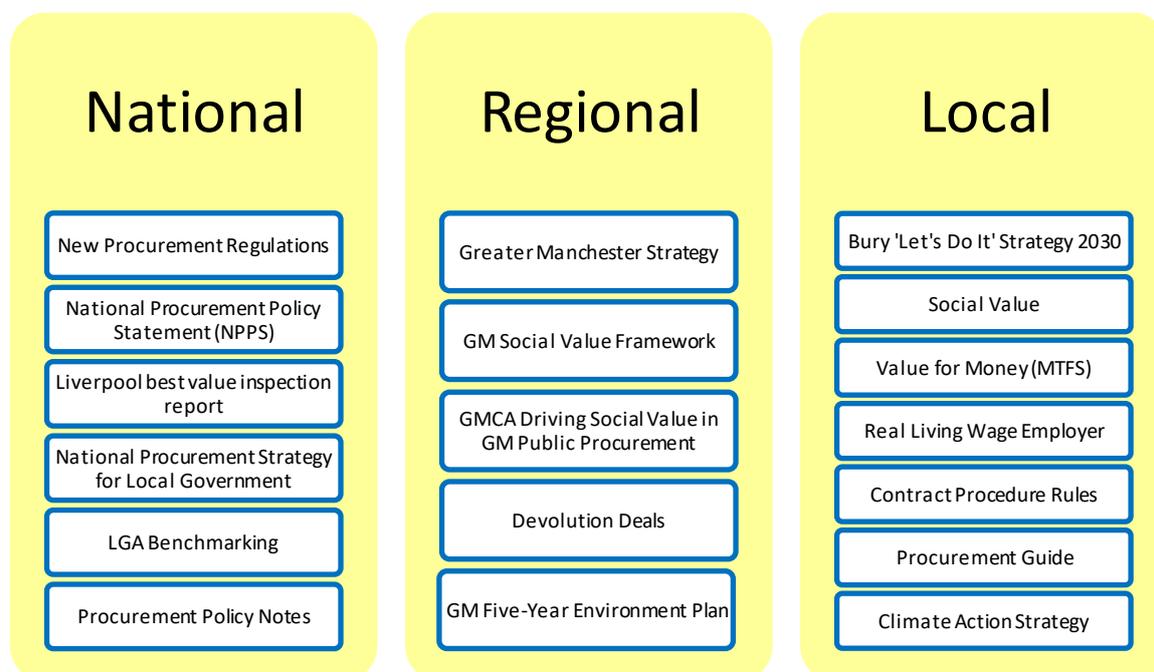
Why do we have a Procurement Strategy?

Our Procurement Strategy sets out our strategic approach to procurement activity. It is not intended to be an operational guide to procurement; however the objectives should be applied to all our procurement activity.

¹ [National Procurement Strategy for Local Government in England 2022](#) | [Local Government Association](#)

2. Strategic Influence

There is a wealth of national, regional and local strategies and legislation that influences our procurement activity. The diagram below is not exhaustive but gives an indication of the strategic context in which procurement operates.



In this complex and multi-layered context, our Procurement Strategy is designed to provide clarity as to how we will embed the strategic context into our procurement activity.

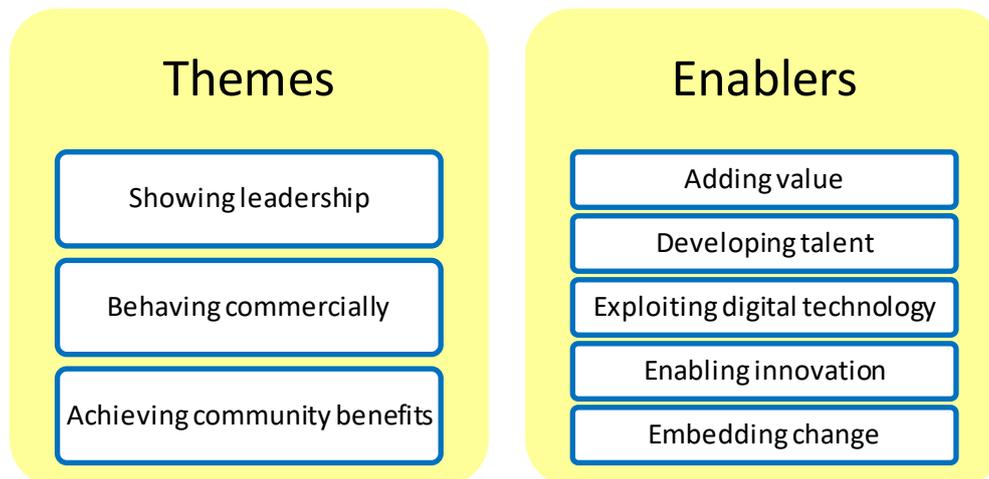
It will provide a consistent approach to procurement and practical guidance to buyers and suppliers as to how we deliver effective procurement activity.

This procurement strategy supports the delivery of the **'Let's Do It' strategy**, and outlines how we will use procurement to deliver the vision, values and priorities.

The **'Let's Do It' strategy** sets out the vision and objectives for Bury for 2030. Procurement will support these outcomes through the efficient and robust procurement of goods, works and services. Procurement will also support economic development, supply chain resilience, and help deliver real outcomes to the people of Bury through social value.

3. Our Strategy

The LGA launched the National Procurement Strategy for Local Government in England (NPS) in August 2022. The strategy sets out the themes and enablers which have been identified by local Councils themselves as being necessary for successful delivery of procurement in local government. These have therefore been adopted by Bury Council as our key priorities for procurement.



Themes

Showing Leadership

We aim to continue to champion procurement and collaboration to support the significant financial challenges ahead and embrace the opportunities the new Regulations will bring. We will use our skills and expertise to develop our added value and ensure that we promote the importance of strategic procurement internally and also share and support wider partners on their journey.

We will engage and work with Elected members, senior managers, partners and strategic suppliers to design solutions and public services which span Council departments and Partners. We will collaborate across our wider Partners to effectively deliver a wider range of outcomes across Greater Manchester. We value the fact that we are stronger together.

Behaving Commercially

We will behave commercially and deliver value for money to ensure we maximise the outcomes for Bury and our wider community. There is no one way to deliver savings and efficiencies or reduce costs; so we will deploy a wide range of approaches to ensure we get the maximum possible value for the money spent by the Council. This will be underpinned by the Procurement Savings Strategy.

We will drive efficiencies by adopting a collaborative and planned approach to procurement, contract review and contract management. We will collaboratively across Greater Manchester, drive economies of scale and increase efficiencies.

We will engage with our suppliers and research markets and use the outcomes to shape our procurement approach and to identify new commercial opportunities. This goes beyond the procurement process itself and includes managing contract and suppliers and managing strategic risk throughout the lifetime of our contracts.

Achieving Community Benefits

We will embrace Social Value to ensure that all of the businesses we contract with are supporting our local communities and adding value beyond their contractual requirement. We will also ensure that we champion Social Value in all that we do.

We are committed to Social Value and support the Greater Manchester Social Value Framework and Driving Social Value in GM Public Procurement paper.

We will develop and implement plans to shift more spend locally and embed social value into purchasing decisions, this includes the creation of a Social Value Framework that will set out how the Councils approach to social value will be strengthened and incorporated in the majority of procurement activities (it will include how Social Value is embraced in procurement, how commitments are linked to key performance indicators, and how commitments are measured when delivered). One of our key activities in this area is to identify and strengthen our local, VCSE and SME spend. There are a number of activities we will put in place to give local suppliers and Small to Medium Enterprises (SME) the best possible opportunity to supply and provide services to us. We will ensure that collaboration still supports our communities through the effective use of strategies and through active engagement with our suppliers.

Social Value will be used to reduce environmental impact in line with our Climate Emergency declaration and commitment to be carbon neutral by 2038. We will support the actions and activities set out in the Climate Action Strategy and a linked 2021 Bury Climate Action Plan to reduce our emissions, promote sustainability, improve air quality as well as the health and wellbeing of our communities.

In addition, consideration will be given through the pre-procurement stages as to any fundamental changes to the Councils requirements that may support the Councils ambitions in relation to its Climate Emergency declarations, e.g. dramatically reducing avoidable single use plastics in the supply chain, reducing carbon emissions in the delivery of the contract, etc.)

Social Value will also be used to further the ambitions of the **'Lets Do It' strategy** in supporting the creation of Community Wealth Building through creating pre-employment opportunities, supporting workless residents, the Working Well Programme, and increasing local people in employment.

Enablers

Adding Value

We will show that procurement is much more than a process to be followed and instead play a key role in adding value to Council spend and delivering against the vision and objectives of the Lets Do It strategy. We will work proactively to understand emerging issues and support the mitigation of risks. We will demonstrate this value through our targets and measures and share good practice within the Council, as well as partners and colleagues across Greater Manchester.

Developing Talent

We will develop and improve our procurement capabilities throughout the Council. We will have an effective training programme and will continue to promote Continuous Professional Development, both within Corporate Procurement and across the Council. We will review opportunities to develop new skills and bring in additional expertise to strengthen our approach when required. We will continue to engage in forums and networks across Greater Manchester and wider to identify best practice and innovation and learn from lessons learnt elsewhere.

Separate but connected to procurement skills and capabilities, are those of contract management. The Council needs to move towards a position of strengthened contract management, and consideration of how this is best achieved across the Council will be necessary to support the requirements of the National Procurement Policy Statement.

Exploiting Digital Technology

We will also look to strengthen and maximise the use of our e-tendering platform and opportunities to streamline processes through digitalisation. However, we recognise that one size does not fit all, and we will therefore continue to engage face to face with our stakeholders through events, drop in sessions, meet the buyer engagement, and training.

There is a wealth of procurement and spend data available to inform decisions and approach. Through robust data analysis we can ensure that we manage, plan, monitor, and report on procurement activity. We can use the data to inform our strategic procurement, forward plan and identify opportunities for a collaborative approach.

Enabling Innovation

Procurement is rarely “black and white”, therefore we adopt a measured and risk managed approach to ensure that we do not stifle innovation and creativity.

We will maximise the opportunities for innovation that will be presented through the new Regulations. We will ensure that we provide an appropriate amount of structure and governance, whilst allowing for flexibility and agility of approach based around risk first, but ensuring simplicity and speed to market.

Embedding Change

We recognise the importance of procurement to achieve our vision and objectives in the Lets Do It strategy . We will ensure that procurement is a priority and is viewed as a vehicle for change. We will champion change and continuous improvement to help build back a better Borough of Bury.

Consideration will be given to the centralisation of the procurement function across the Council into a single team of procurement professionals to deliver a strategic procurement service to the Councils services. Specialist commissioning support will likely remain within Adults Social Care and Childrens & Young Peoples Services.

The Council needs to move towards a position of strengthened contract management, and consideration of how this is best achieved across the Council will be necessary to support the requirements of the National Procurement Policy Statement.

4. Our Success

The Corporate Procurement Team will take ownership of this strategy but as a devolved procurement service, the delivery of this strategy is a Council-wide responsibility.

As with any strategy it will be important to measure progress against targets and measures to enable our success to be monitored and reported. However, this needs to be designed in a way that ensures robustness and transparency without being overly bureaucratic and burdensome.

- The **LGA National Procurement Strategy for Local Government Toolkit** provides a useful baseline position from which to monitor and manage the success. This toolkit has been developed to establish maturity levels in each of the key areas of the National Procurement Strategy for Local Government in England 2022, to set our objectives against them and then to assess our progress against those objectives
- **Performance management data** will be developed and reported at least annually. This will include metrics such as savings, social value, local spend and compliance.
- Regular **Feedback** from internal and external stakeholders will be collated so the procurement process can be adapted and continuously improved.
- **Case studies** will be developed to demonstrate the successes made through procurement, including qualitative and quantitative data. These case studies will also help to promote the benefits of procurement and encourage more proactive engagement with the Corporate Procurement team.

Where can I get more information?

For further information please contact Bury Corporate Procurement

CorporateProcurement@bury.gov.uk



Classification: Open	Decision Type: Key
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Report to:	Cabinet	Date: 19 October 2022
Subject:	Update on the disposal of Brownfield land at School Street, Seedfield (former school site) and Green Street (Part A)	
Report of	Leader and Cabinet Member for Strategic Growth and Skills	

PART A

Summary

1. This report provides an update on the disposal of three council owned sites on Brownfield land. These include, Seedfields school site, School Street and Green Street in Radcliffe.
2. The latter two sites are part of the Radcliffe Strategic Regeneration Framework (SRF), complimenting the councils' interventions and improvements in the town centre.
3. External funding from GMCA has been expended on the School Street site which is now development ready, whilst Brownfield Housing funding from GMCA has been allocated to the Seedfields site and requires draw down before March 2023.
4. This paper confirms the land value receipts for each site, which have been recently verified with Red Book Valuations undertaken by chartered RICS surveyors.
5. The proposed developments are all planning policy compliant and will deliver affordable homes and recreational contributions via S.106 agreements and enable the council to deliver the aspirations of the Radcliffe SRF and the Councils Let's Do It Housing strategy.
6. The commercial terms for contracting with Hive Homes on the School St and Seedfield sites have been confirmed via independent Red Book valuations and the offer received from Watson Homes at Green St has also been verified by the same method.
7. Proposed control mechanisms within the land sale agreements have been proposed to ensure that the proposals are developed and will ensure the Council retains control if progress is not made.
8. The proposals will deliver much needed homes (309 new homes including 142 Affordable homes).

9. The off-market solution offered by Hive Homes and Watson Homes offer best value and accelerate housing delivery programmes, with the benefit of Brownfield Housing Funding on the School Street and Seedfield sites helping to unlock this brownfield site for the benefit of families, including those on lower incomes.

Recommendation(s)

That Cabinet:

1. Approve the updated financial offer by the preferred developer of Hive Homes to enable disposal of land at School Street and Seedfields for housing development.
2. Note the imminent exchange of Green Street in Radcliffe with Watson Homes, approved for disposal in October 2021.
3. Approve the commercial terms of the disposals of School Street and Seedfields as set out in this report.
4. Delegate the finalised terms of the land sale agreements to the Executive Director of Place in consultation with the Cabinet Member for Finance, S151 Officer and Monitoring Officer.

Reasons for recommendation(s)

1. The revised offers on School St and Seedfield sites enables the acceleration of key Brownfield sites helping to deliver Bury's Housing Strategy 2021, the Councils Strategic Regeneration Framework for Radcliffe
2. Retain GMCA BHF grant on the School Street site and secure GMCA BHF grant monies allocated to the Seedfield site.
3. Facilitate the Council's Brownfield first approach to housing delivery.
4. Delivery of much needed homes with affordable tenures and typologies to reflect the modern demands of housing needed in Bury and Radcliffe townships
5. Generate capital receipts upon the successful disposal of the sites and allow up to 4% to be retained in the land and property service to cover costs incurred thereby enabling future sites to come forward.
6. Reduce revenue cost to the council of holding, maintaining and securing long term cleared sites.

7. Generation of additional council tax income and business rates on the Green Street site.

Alternative options considered and rejected

- Previous CBRE best value reports though useful have been considered previously but in order to ensure the council is achieving the maximum market value, officers recommended red book on all three sites in September 2022 to provide an extra level of assurance and ensure capital receipts reflect current market valuations. Therefore relying on the original CBRE best value reports was discounted in favour of independent red book valuations which provide a thorough approach to valuation.
- The alternative traditional approach would be to return the sites to market but this was discounted as it would incur a delay of approximately 18 months and jeopardise the GMCA Brownfield Housing Funding for both School Street and Seedfields. Furthermore, all three sites are on the Accelerated Land Disposal Programme (ALDP) approved by Cabinet in November 2020 with projected capital receipts expected during 2023 and therefore a traditional procurement exercise could not accommodate the ALDP objectives and incur further cost so was rejected.

The approved off market solution mitigates the risk of 1) repaying the grant on School St (£882k) and 2) GMCA reallocating funding assigned to Seedfield's (£995k) to another district or returned to government, incurring reputational damage.

For these reasons alternative options, including the option to return the sites to open market or rely on CBRE best value reports were discounted and the preferred option of validating the offers through red book valuation is recommended.

Report Author and Contact Details:

Name: Roz Catlow-Patterson

Position: Major Projects Manager, Brownfield Housing

Department: Business Growth Infrastructure

E-mail: roz.catlow-patterson@bury.gov.uk

1. Background

- 1.1 In October 2021 and November 2021, Cabinet approved the disposal of land at School St and Green St in Radcliffe and Seedfield in Bury. The terms of those deals were outlined in Part B.

- 1.2 Since that time having explored potential of Homes England grants on the School St and Seedfields sites, the planning requirements have dictated a change in approach in relation to the affordable homes requirements on both sites.
- 1.3 As the original offers approved by Cabinet in October 2021 and November 2021 were predicated on Homes England subsidy, the offers on both sites required restructuring by the preferred developer (Hive Homes).
- 1.4 Updated offers were received in August 2022 which have subsequently been verified via an independent red book valuation on both sites. Notwithstanding the absence of Homes England grant, the offers in their entirety are in line with or above current market value. These are outlined in Part B of this report.
- 1.5 In line with the recommended approach taken on the above sites and given changes in the market since 2021, a red book valuation was also sought on the Green St site. However, it should be noted that the commercial terms remain unaltered since Cabinet October 21 (unlike School St and Seedfields), and is not subject to any funding constraints. Therefore Cabinet are only being asked to note the agreed financial receipt compared to the Red Book Valuation.
- 1.6 As outlined in the previous Cabinet reports, GMCA are an active stakeholder in the School St and Seedfield sites and require a start on site date of March 2023 on the Seedfield site. A start on site date no later than March 2025 is required on the School St site.
- 1.7 In the case of Seedfields, in order to remain compliant with the Brownfield Housing grant terms, an exchange of contracts and planning application is required in October 2022, otherwise GMCA will need to reallocate the grant elsewhere or risk the returning of grant to government.
- 1.8 The School St site funding will be subject to clawback should the scheme stall and start date not be achieved by March 2025.
- 1.9 Contracts have been preliminary drafted and ready to exchange on School Street and Seedfields sites pending Cabinet approval of the outlined offers.

2. Accelerated Land Disposal Programme

- 2.1 Bury Council is embarking on a medium-term strategy of divesting itself of its large land estate with a view to a) raising capital through receipts b) unlocking economic potential of housing and employment sites and c) leveraging private investment on brownfield sites. Given the financial challenges of the council, accelerating land disposal is key to delivering

several objectives. Opportunities were seen to do so on all three sites with the advantage of securing Brownfield housing funding helping to accelerate delivery on two of the three sites.

- 2.2 As a result of the disposal programme, the land and property service are able to recover costs associated with the disposal of land assets, limited to 4% of the overall capital receipt. As such estimated capital receipts from land sales are shown as net of these costs. This approach ensures full recovery of the council's costs and overheads associated with the sales themselves.
- 2.3 School Street, Seedfields and Green Street are included within the ALDP and consent was given by cabinet to dispose of them in March 2021.
- 2.4 A traditional approach to disposing of surplus property assets would be to appoint an agent (i), market the site (ii) and agree terms (iii) and dispose subject to contract (iv)
- i. Procurement currently taking 3-6 months using frameworks
 - ii. 3 months marketing period to ascertain best bids
 - iii. 3 months legal negotiations and due diligence on purchaser
 - iv. Subject to planning consent contract may require 12 months
- (Total period 12 – 24 months from commencement)
- 2.5 Were an OJEU disposal process be followed, this may also delay the procurement and disposal of the asset by another 24-36 months.
- 2.6 Team capacity constraints within the BGI directorate are such that there is a requirement to prioritize easily deliverable land disposals, accelerate the payment of cash receipts and accelerate the development of the land through such methods.
- 2.7 Furthermore, given the grant conditions attached to Tranche 1 GMCA projects at the time, 'oven ready' schemes which could deliver by March 2023 were required and thus in order to comply with the funders requirements the only viable option was to seek off market solution, approved by GMCA and an approach used by other authorities for expediency.

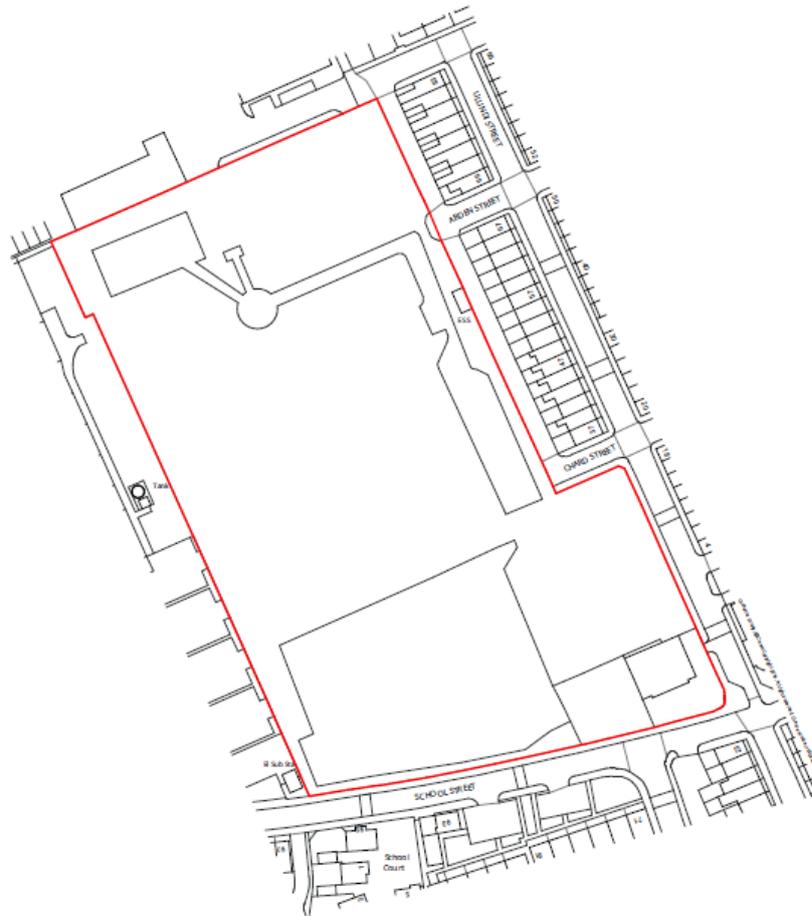
3. Housing Demand

- 3.1 Bury District is a large metropolitan borough of equivalent size to a small city, with all of the associated economic imperatives of delivering a

proportionate supply of quality, affordable new homes to match levels of demand.

- 3.2 Greater Manchester is rapidly growing (twice the UK average) at 2.2% per annum, equating to the need to accommodate 61,000 additional people per year. Consequently, house price inflation is rapidly constraining affordability to average household incomes.
- 3.3 The Housing Strategy informed by Housing Needs Assessments reveal a need for 448 additional affordable homes per annum. The three schemes will make a contribution of 142 affordable homes.
- 3.4 Bury's emerging Local Plan recognizes the need for housing growth and proposes an increase of 6800 new dwellings (net) to 2029. For this to be achieved this requires the delivery of an average of 400 new dwellings per annum.

4. School Street Radcliffe M26 3AN



Background

- 4.1 School Street in Radcliffe is a long-term brownfield site and the former home of the now demolished Grammar School. The site has been a source of anti-social behaviour.
- 4.2 The council is currently working with a preferred developer – Hive Homes to bring forward the site.
- 4.3 Hive Homes are a 'profit for purpose' entity and operate in a Joint Venture with GMCA and 10 Housing Associations in Greater Manchester. They were approached on the basis of being a trusted partner and available to deliver an off-market solution within the parameters of BHF funding timescales. Hive Homes were deemed an appropriate vehicle to deliver GMCA's requirements of 'oven ready' schemes. All the site preparations are complete and should their offer be approved are able to mobilise on site in November 2022 (subject to planning permission).
- 4.4 The Council entered into the funding agreement to fund the remediation works. This has now been completed. Under the terms of the agreement the grant of £882,000 is repayable, should the housing outputs not be delivered by March 2025.

4.5 Development proposal

4.6 In line with the aspirations of the Radcliffe SRF, family housing plays a key part in the regeneration of the town. Family friendly high-quality housing at accessible prices to average household incomes will be attractive to both the people of Radcliffe and new entrants to the town.

4.7 New homes delivery will assist with the town centre regeneration programme by increasing customer catchment and drive footfall.

4.8 The development is proposed to be 91 homes in total with a planning compliant 25% affordable homes (23). It is anticipated that these homes will be designed for the needs of families and will be a mix of 3 and 4 bedroom houses.



4.9 The overall proposal includes a policy compliant affordable housing provision equating to 23 new family homes. 17 of the homes will be sold on an affordable capital value basis to a Registered Provider on an affordable tenure to be agreed.

4.10 In addition to a cash payment for the land, the council would be gifted six 2 and 3-bedroom homes for affordable use (tenure to be agreed). The Councils housing development team will explore Registered Provider (RP) delivery options using the new RP Provider Framework.

4.11 The commercial benefits of the council being gifted homes are included in Part B of this report.

4.12 Delivery programme

- Exchange contracts – October 2022
- Planning submission – October 2022
- Planning approval – forecasted February 2023
- Completion of land sale – March 23
- Start on site– March 2023
- First homes delivered – November 2023
- Practical completion – September 2025

5. Green Street Radcliffe M26 3AP



5.1 Background

Green Lane is the site which housed Radcliffe Swimming Pool until its roof was damaged beyond repair in 2013 and subsequently demolished in 2016.

5.2 The site is identified as part of the 2020 Radcliffe SRF as a key placemaking component of the town centre master planning – suitable for a gateway development of medium scale, up to 6 storeys in height, residential and provide a bookend the high street in Radcliffe.

5.3 The preferred developer is a local SME developer with a track record of delivery of mixed tenure residential led developments across GM.

5.4 An offer has been received on the site which has now been validated by an independent red book valuation. The details of which can be found in part b of this report.

5.5 The legal land sale has been prepared and contracts are ready to be exchanged, delivering a land sale receipt in this financial year.

5.6 Development proposal

5.7 The development proposal is for 132 homes and 13,000 sqft commercial space. 97 will be of an affordable tenure. This equates to an on plot affordable homes provision of 77% (25% is planning policy compliant). The developer will work with a local registered provider to deliver the affordable housing.

5.8 The development is proposed to be a mix of 1 and 2-bedroom apartments that are designed around the needs of smaller households not currently served by the surrounding marketplace.



5.9 The remaining 35 homes will be delivered as one unbroken private rented sector (PRS) investment and let out on an individual basis at market rent.

5.10 The 13,000 sqft commercial space will be anchored by an office which will relocate the developers head office, providing new employment in the heart of Radcliffe along with ground floor retail / food & beverage units.

5.11 New homes delivery will assist with the town centre regeneration programme by increasing customer catchment and drive footfall. The development proposal also includes relocating an existing business, creating new employment opportunities in the heart of Radcliffe.

5.12. Delivery programme

- Exchange contracts –September 2022
- Planning submission –September 2022
- Planning approval – January 2023
- Completion of land sale – March 23
- Start on site –March / April 2023
- First homes delivered –Winter 2024
- Practical completion – August 2025

6. Seedfields (former school site), BL9 6NY

6.1 Background

6.2 The brownfield element of the Seedfield site was originally built as a secondary school and has had a variety of interim uses over the last 30+ years. The site is currently semi derelict, a source of antisocial behaviour and is an operational and revenue burden on the Council.

6.3 Seedfield was approved for disposal as part of the Accelerated Land Disposal Programme at Cabinet in March 2021.

6.4 The Council applied for Greater Manchester Combined Authority (GMCA) Brownfield Housing Fund to demolish the school site and remediate the land.

6.5 The Council is liaising with Seedfield Football Club, to ensure safe decanting of equipment from the school building, prior to the commencement of demolition works, provide interim parking on site and ensure considerate construction methods to minimise disruption to the club's activities on the adjacent pitch site.

6.6 This report seeks approval for the revised offer on the former school site at Seedfields, which has been independently validated via a red book valuation of the land.

6.7 The disposal of this Council-owned Brownfield site in Bury will deliver much needed housing and will generate an appropriate capital receipt.

6.8 Development proposal

6.9 The proposed developer, Hive Homes, will deliver a planning compliant scheme of 86 family homes including 22 affordable homes, 11 of which will be gifted to the council (tenure to be agreed) with the remaining 11 sold to Registered Provider.

7.10 Funding

7.11 Bury Council was successful in being assigned £995k of Brownfield Housing funding from GMCA towards unlocking this site for development of housing. This funding is due to be allocated to Hive Homes (the preferred developer), upon sale completion and will be responsible for the terms and conditions of the grant. However, this is dependent on the below milestones being achieved and GMCA being confident that disposal can be achieved within the below timeframe, which they are currently reviewing.

7.12 Delivery Programme

- Exchange contracts – October 2022
- Planning submission – October 22
- Planning approval – forecasted February 2023
- Completion of land sale – March 23
- Start on site – March 2023
- First homes delivered – November 23 (*inc. Demolition and Site Prep 3-4 months, 6 Months to build first Plots to completion*)
- Practical completion – Sept 25

8. Commercial proposals

8.1 Full details of the commercial terms for the acquisition of the land on School St, Green St and Seedfields is on a subject to planning basis and contained within Part B of this report

8.2 The proposed disposals will generate significant capital receipts.

8.3 The cash offers are in line with Red Book Valuations undertaken in September 2022.

8.4 Benefits of gifted homes on School St and Seedfields

- Likely capital appreciation of the 'Gifted' homes over and above standard inflation, as demonstrated through historical trends
- 'Gifted' homes can be disposed of to a 3rd party in future to realise increased asset value
- Income from 'Gifted' homes can be utilised to maximise cash generation for the council and address an affordable housing shortage through directly providing affordable housing
- Ability to raise additional development finance utilising the 'Gifted' homes as Security
- 'Gifted' homes can be withdrawn from the Right To Buy through Management Sub-lease arrangement
- The council can retain control of the land upon which the 'Gifted' homes are acquired

- Potential to generate positive PR from directly delivering affordable housing to mitigate conurbation wide shortage

Hive Homes have agreed to market the gifted homes on behalf of the council by their inhouse marketing team and included in the deal outlined.

9. Affordable Homes Policy compliant

9.1 The development proposal is fully planning policy compliant, delivers much needed affordable homes and enables the council to accelerate the delivery of new homes to come to market.

10. Legal control mechanism

In line with external advice received, the Council shall ensure that a mechanism for taking back control of the land is included in the event that the developer fails to secure planning within 12 months, commence works within 6 months of planning consent and an ultimate long stop of 36 months.

- a. The delivery of this will be subject to contract drafting but is likely to be the term of the contract on a phased milestone basis.
- b. The Council commissioned independent red book valuations to conduct an external third party assessment of the land valuation at School Street, Seedfields and Green Street. Details of this are contained with Part B of the report.

Links with the Corporate Priorities:

This proposal contributes towards meeting the Council's priorities across a range of policy areas including increasing the supply of affordable housing to meet housing needs.

It sets out plans for the delivery of a diverse housing development on brownfield land and an opportunity to create successful and inclusive neighbourhoods in conjunction with the Bury 2030 Let's do it Strategy.

School St and Green St sites are key deliverables of the Radcliffe Strategic Regeneration Framework and the wider regeneration programme.

Equality Impact and Considerations:

This proposal promotes equality of access to housing and demonstrates a positive impact on people with protected characteristics. It seeks to ensure that there is a mix of tenures and house types across the site to meet the needs of all residents and, recognises the specific housing needs of different client groups

including low-income households, people who are homeless or at risk of homelessness and older people.

Whilst there are no direct equality issues, the development of this site will result in the regeneration of a run-down area which will improve the local environment by reducing opportunity for anti-social behaviour including fly-tipping. The development will also provide much need affordable homes for residents of the Borough.

Environmental Impact and Considerations:

The new homes are expected to be built to Future Homes Standard, in line with updated building regulations and necessitate exploring the installation of energy efficiency measures to reduce fuel bills and cut carbon emissions.

Nesting bricks to side elevations in shaded areas will encourage wildlife and provide nesting opportunities.

Both developments will include naturally planted habitats within the landscaping and public realm. Through the planning process, applicants are encouraged to explore inclusion of sustainable drainage systems.

Assessment and Mitigation of Risk:

Risk / opportunity	Mitigation
The Council has failed to achieve best value in accordance with Section 123 of the Local Government Act 1972	The proposed deals are verified by independent red book valuations The development proposals are all planning policy compliant.
The developers fail to deliver on the proposals submitted. Land is not disposed of and lays dormant.	The Council will include sequential milestone longstops which time out the contract, allowing the Council to take control of the land.

Legal Implications:

Local Authorities have powers pursuant to s 123 of the Local Government Act 1972 to dispose of land. The Council can dispose of land in a manner it wishes provided it achieves the best value that can reasonably be obtained. The report sets out that independent red book valuations (over and above an opinion) and legally recognised as the most reliable method of valuing assets.

Financial Implications:

The red book valuations on the disposals demonstrate that the proposals offer the best financial approach to securing the required values. The overall consideration must also include the existing liabilities of maintaining the buildings/sites particularly in relation to Seedfields.

The proposed land disposals have the potential to generate significant capital receipts to the council. Breakdown of the total capital receipt is contained within Part B.

Through negotiation the Council has been able to transfer grant repayment to the purchaser of School Street. This will save the Council £882,000. Should the grant of £995k be retained on the Seedfields site, the current offer will exceed the Red Book valuation and demolition costs will not need to be taken off the offer price.

Disposal of land usually necessitates the expenditure of fees to support technical due diligence, property agency, marketing costs and legal fees. As these proposals will be direct transactions, cost savings can be assumed with the exception of inhouse legal fees.

The development proposals when complete will generate additional council tax revenue to the Council, in addition to business rate income on the Green Street site.

On the basis of compliance with the government's programme and dependent upon the wider delivery of housing supply, the development proposals have the potential to also generate New Homes Bonus payments. However, this is reliant upon the Council achieving the minimum threshold for new housing developments which it hasn't done for a number of years.

Background papers:

The Radcliffe SRF and further information relating to it can be found on www.bury.gov.uk/radclifferegeneration.

Please include a glossary of terms, abbreviations and acronyms used in this report.

Term	Meaning
GMCA	Greater Manchester Combined Authority
SRF	Strategic Regeneration Framework
PRS	Private Rented Sector
BHF	Brownfield Housing Funding

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Classification: Open	Decision Type: Key
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Report to:	Cabinet	Date: 19 October 2022
Subject:	Neighbourhood Support Housing Services- Adullam Bury Bridges Service	
Report of	Cabinet Member for Adult Care, Health, and Welbeing	

Summary

1. Supported accommodation services are essential in breaking cycles of homelessness, by providing bespoke support packages to develop independent livings skills and improving quality of life. This type of housing is essential to ensure people address their support needs to move forward developing independence and resilience. Adullam was commissioned on 1st October 2019 for 3 years (with the option to extend for 2 years), to deliver Housing Related Support, providing 30 units of communal accommodation facilities, available to those with higher levels of mental health needs and exhibiting chaotic / complex behaviours. The entire contract value is £1,230,649.77- (£410,216.59 per annum).
2. The Community Commissioning Division has reviewed the performance of the service and has concluded recommendations for the next 2 years.

Recommendation(s)

3. The recommendations are to:
 - a) Extend contractual arrangements from the 1st October 2022 to 31st September 2023 aligned to the proposed service delivery model. (This is in line with the original contractual agreement). An additional year extension will be agreed subject to satisfactory performance of the provider.
 - b) Reduce the contract value from £410,216.59 to £338,343.48 per annum, generating a saving to the Council of £71,873.11 per annum, a total of £143,746.22 over a 2-year period.
 - c) Delegate authority to the Executive Director for Strategic Commissioning for any future extensions relevant to this contract. (Within the specified Contract provision).

Reasons for recommendation(s)

- 4.1 Despite impacts of the pandemic, Adullam Bury Bridges have delivered housing services to meet demand and varying need. Therefore, providing confidence the service would continue to deliver during periods of 'normality'.

- 4.2 The department is in a position where it must make savings where required from commissioned services, for ensured value for money by delivering further outcomes within existing cash envelope. Adullam have proposed alternative contractual arrangements. They include:
- a. Reduce the contract value to £338,343.48 per annum (previously £410,216.59). Over a two-year period, this will deliver a culminative saving of £143,746.22 (£71,873.11 per annum).
 - b. This would be achieved by moving the 2.88 FTE concierge costs into the eligible service charge under rents and by disestablishing one FTE service co-ordinator post from the structure. This provides the council with almost an 18% saving.

Alternative options considered and rejected

- 4.3 The alternative is to retender this provision. However, the department is content with the service delivery and contractual arrangement allow for a 2-year extension. It should also be noted that the needs of people who are at risk of homelessness has changed significantly since the pandemic and a shift in the housing market. This requires a more detailed understanding, an extension will enable the authority to navigate and comprehend future service delivery.

Report Author and Contact Details:

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Position: Integrated Commissioning Officer

Department: Community Commissioning, One Commissioning Organisation

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Background

- 5.1 The division commissioned a range of neighbourhood support housing services in 2018/19. Each service area was commissioned as a separate lot 1 – 4. Lot 1 Neighbourhood Support Housing Services was awarded to Adullam Homes to deliver.
- 5.2 The provision for Lot 1 service ends on the 30th September 2022, therefore there was a need to review the existing provision to ascertain future direction.
- 5.3 The current contract value for the provision is £410,216.59 pa.
- 5.4 The division developed the Neighbourhood Support Housing Services Outcomes Framework (Appendix 1), to measure performance for residents who required support. Provider performance monitoring was based on the framework.

- 5.5 For each of the lots, specific targets were agreed so progress and performance can be jointly measured. The targets for Lot 1 were:
- **Target 1-** 30 units of accommodation per week throughout the year with an increase of 2 units each year.
 - **Target2-** Move on from a minimum of 30 people given maximum stay in service should be 9 months.
 - **Target3-** Support to be provided within the capacity of the service.
 - **Target4-** linkage with various programmes.

Key highlights- Qualitative and Quantitative outcomes

- 5.6 The service is currently made up of 4 cluster hubs and 9 self-contained properties located within short distance of the town centre and local amenities. Between 2019/20 Adullam offered 30 units of accommodation supporting clients with complex needs/high needs.
- 5.7 They have developed an effective working relationship with Central Access Point and referrals are processed in priority of need. There is an understanding of the barriers to accessing accommodation facing this customer group and they work collaboratively with partners to ensure fair access into the service.
- 5.8 The model provides a safe environment with communal areas within the cluster hubs for socialising with peers, deliver training and provide meaningful activities and group work.
- 5.9 There is access to personalised support 24/7 and for clients who require less intensive support.
- 5.10 The model supports customers for up to 9 months or longer by exception as agreed with Bury Council. There is then a phased exit into independent living with a further 4 weeks follow up support if required.
- 5.11 Customers have access to a My Life Coach/Life Skills Worker and Learning and development worker. Staff carry a case load of approx. 7 or 8 individuals.
- 5.12 My Life Coaches co-ordinate the asset based assessment, focussing on strengths to distract from negative behaviour. They coordinate the plan and ensure individual outcomes are actioned and agreed within a specific period which is led by and agreed with the customer.
- 5.13 Life Skills Coaches work collaboratively with specialist partner agencies to provide wrap around support and to break down any barriers the customer may have in achieving the outcomes.

- 5.14 The Learning and Engagement Co-ordinator focuses on supporting customers to access training/volunteering opportunities, health and wellbeing, meaningful activities in addition to running courses in relation to managing behaviours and confidence building.
- 5.15 Considering Covid 19, services have had to adapt, and the Bridges service has continued to operate and respond to the challenges of the pandemic.
- 5.16 The pandemic followed through to 2021/22. The complexities of customer needs increased, and this possibly could have been due to the shutdown/reduced coverage of specific services. Face to face meetings were replaced with telephone calls, resulting in needs being unmet and housing providers were met with the challenge of addressing housing and also their support needs.
- 5.17 The service was vital for the borough as Central Government placed a duty on all local authorities to accommodate single homeless people on the streets. Many were accommodated in specific services, however they needed to 'move on' into more structured housing, that addressed their independent living skills. Also, during lockdown there was great emphasis to ensure homelessness was minimised and individuals were accommodated in safe environments to prevent spread of infection.
- 5.18 The service was successful in keeping customers safe and transmission of the virus was limited within the service through raising awareness and maintaining high standards of cleanliness to prevent transmission.
- 5.19 Throughout the past 2 years they have continued to accommodate individuals in need of this specific service and have successfully moved individuals on into their own accommodation.
- 5.20 As an organisation they ensured that service delivery was not impacted and adjusted where needed if staffing levels were impacted due to furlough or self-isolating within the staff team.
- 5.21 Adullam opened a new project on Newbold Street in 2021. This property was purchased as part of the Bridges service. Concerns were raised to the Council from neighbours about the purchase of the property and the individuals who would be accommodated.
- 5.22 Adullam held meetings with local politicians, and had an Open Day at Newbold for neighbours and Councillors to attend, discuss concerns and provided opportunity to learn more about the support they deliver.
- 5.23 Since this, Newbold has had very few complaints from neighbours and where there have been issues raised, they have acted on this promptly.

- 5.24 As services have moved into post-covid recovery, it is evident that individuals referring into the service are presenting with more complex needs and the need for intervention from mental health services is paramount to ensure they can accommodate them safely.
- 5.25 The service still faces barriers to move on some customers who have made improvements but are not ready for living independently in their own homes and request lower-level supported accommodation. Unfortunately, this is not available as they are still classed as too high risk for their housing services. The aim remains to ensure that suitable accommodation is secured to avoid tenancies failing resulting in repeat homelessness.
- 5.26 Accommodating individuals with complex needs must be done carefully and the allocation of properties is key to their recovery. Adullam have done this successfully and developed pathways with services delivering substance misuse, offending and mental health interventions. This is to ensure there is a balance of customers within each project so it can be managed safely.
- 5.27 The service has low levels of evictions and abandonments and work actively to ensure customers engage in support being provided to prevent risk of loss of accommodation.
- 5.28 The service increased its housing stock to 33 units and are in the process of securing additional units.

Monitoring information

5.29 Below is a breakdown of the monitoring information showing the number of people that received support, moved on from the service and moved into the service. It should be noted, that the number of people who have moved on, are those that developed independent living skills and secured their own tenancy.

2019/2020	Total number of people receiving accommodation and support	Number of people who have moved on from the service	Number of people who have moved into the service
Quarter 3	24	5	4
Quarter 4	30	9	7

2020/2021	Total number of people receiving accommodation and support	Number of people who have moved on from the service	Number of people who have moved into the service
Quarter 1	30	9	9
Quarter 2	34	14	10
Quarter 3	34	7	7
Quarter 4	32	12	12

2021/2022	Total number of people receiving accommodation and support	Number of people who have moved on from the service	Number of people who have moved into the service
Quarter 1	33	9	7
Quarter 2	33	4	7
Quarter 3	33	7	7
Quarter 4	33	13	13

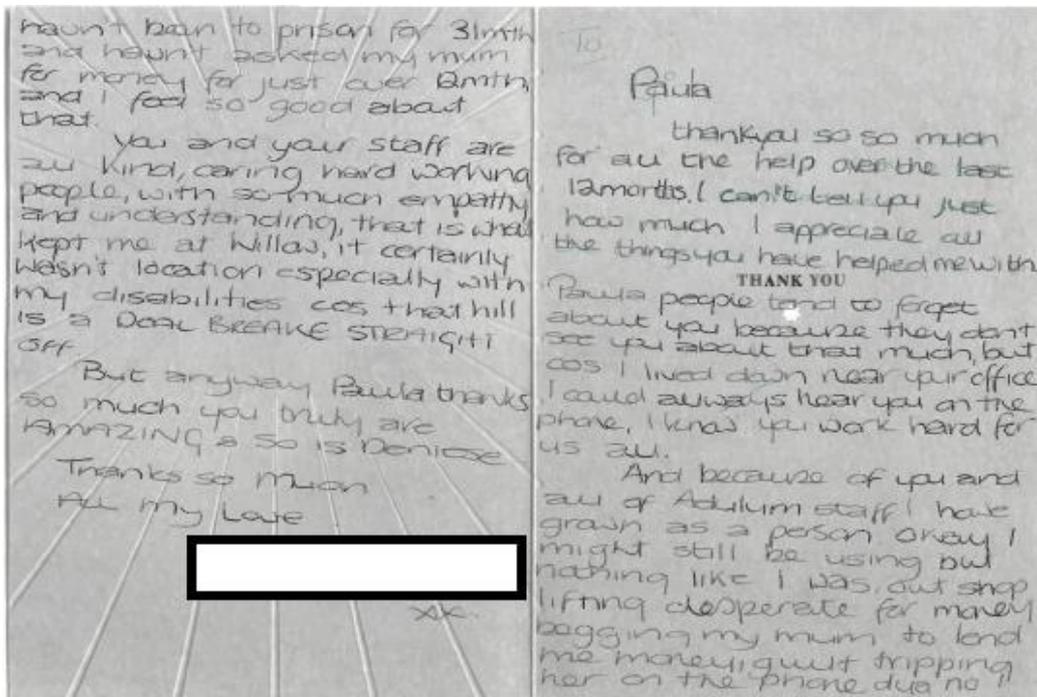
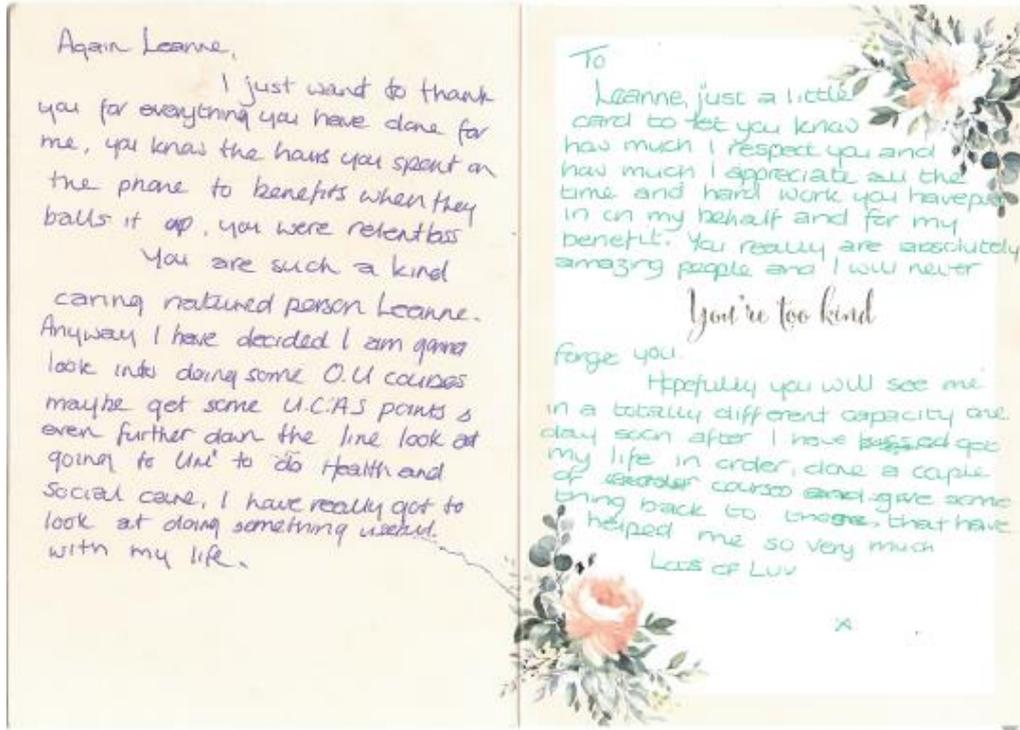
5.30 It is evident that the Bury Bridges Service has done well to accommodate people and move a steady number of people into independent living. It needs to be noted, that this is over a very challenging period and complexity of customers increasing. It has been even more challenging, as many of the referrals which they received for the service were from Covid accommodation and the A Bed Every Night (ABEN) provision.

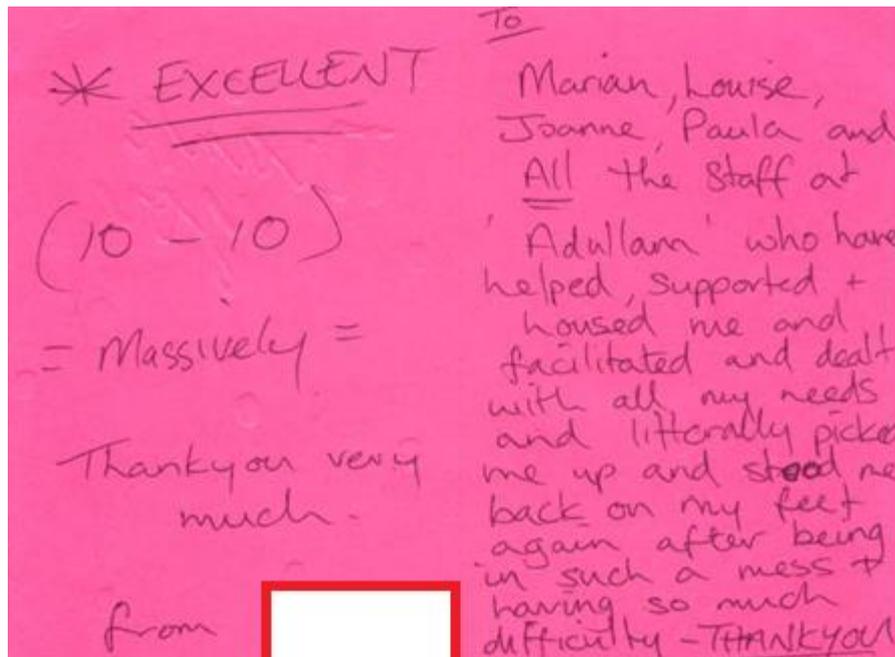
5.31 Staff have mentioned that referrals received by Adullam have been exceptionally challenging- especially by those that have clinical mental health problems and entrenched substance/alcohol problems. However, they have worked with the different operational groups in the borough to attempt to work in a partnership manner to address support needs to help customers become tenancy ready.

5.32 During the pandemic, there was a re-emergence of substances which were not as widely used previously by customers. This includes Amphetamine, 'Lean' and LSD. Ultimately this has presented more chaotic behaviours on the project, which has often meant crisis management.

5.33 It has led to more safeguarding situations and more crisis management, which is not ideal however this evidence that the customer group is becoming more complex.

5.34 Service user feedback has been positive which includes the below





5.35 As part of #RecoveryMonth, Adullam shared the story of Jessie Williams, together with a video in which he talks about his experience with Bury Bridges project. The link of Jessie's story and video is here- [A Bury successful journey \(adullam.org.uk\)](https://www.adullam.org.uk/journey)

Contributing to wider Bury strategies

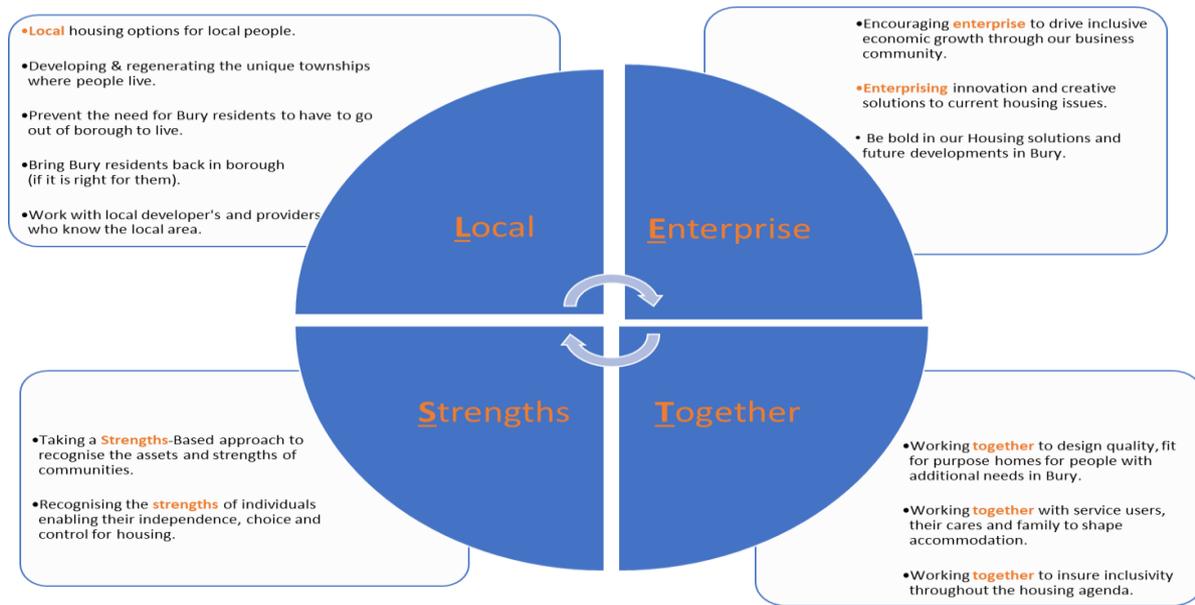
5.36 Adullam have contributed to Bury Council's 2030 Housing Strategy Planning by attending focus groups and feeding back findings through their work on the ground with residents.

5.37 They also contributed to Bury Council's initiative to extend existing mental health provision to the homeless.

Links with the Corporate Priorities:

The 'Let's Do it' Strategy drives the wider system towards an ethos of prevention by early intervention and the targeting of public service resources. Neighbourhood Housing Support Services aims to ensure that people who have challenges to sustain their tenancies, access the most appropriate interventions to develop independent living skills, that will prevent repeat homelessness and improve their quality of life.

The following diagram describes how the ASC housing programme for those with additional needs links with the corporate priorities:



Equality Impact and Considerations:

6 The outcomes of the initial equality analysis are positive. The service will be available for people with complex needs who are struggling in accessing accommodation and need support to develop independent living skills.

Environmental Impact and Considerations:

7 An environmental impact assessment has not been undertaken for the scheme, as there are no implications or carbon impact of this decision.

Assessment and Mitigation of Risk:

Risk / opportunity	Mitigation
Increase of demand of people who having housing/homelessness problems accessing the service and have complex needs (mental health, offending histories, and substance misuse problems).	Additional pathways are being developed to support specific interventions for residents. This includes residents with mental health problems, those struggling with addictions and those that require support to break negative cycles of behaviour.

Legal Implications:

8 The three-year contract granted in 2019 provides for extension up to two years at the option of the Council. It therefore legally in order for the Council to proceed with an initial one-year extension as recommended.

Financial Implications:

9 The extension of the contract is in line with the contract terms is in line with the existing budget and the renegotiation actually delivers a saving which is part of the One Commissioning Organisations savings plans which are part of the Council's overall savings strategy

Background papers:

N/A

Please include a glossary of terms, abbreviations and acronyms used in this report.

Term	Meaning



Classification: Open	Decision Type: Non-Key
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Report to:	Cabinet	Date: 19 October 2022
Subject:	Establishment of the GM Integrated Care Partnership Board	
Report of	Deputy Leader and Cabinet Member for Adult Care, Health, and Wellbeing	

Summary

1. This report seeks to establish the Greater Manchester Integrated Care Partnership (GM ICP) as a joint committee and to agree the terms of reference for the GM ICP.

Recommendation(s)

2. That Cabinet agree:
 - To establish the GM Integrated Care Partnership as a joint committee of the ICB and ten local authorities.
 - To appoint a member and substitute member of the authority as members of the GM ICP.
 - To note the proposed Terms of Reference of the GM ICP as set out in Appendix B to this report.

Reasons for recommendation(s)

3. To formally establish the GM ICP.

Alternative options considered and rejected

4. Not applicable, the establishment of the GM ICP is a statutory component of the overarching Integrated Care System as set out in the Health and Care Act 2022.

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Background

5. What is an ICP?

- 5.1 An ICP is one of two statutory components of an Integrated Care System, alongside the Integrated Care Board (ICB). Section 26 Health and Care Act 2022 inserts s.116ZA into the Local Government and Public Involvement in Health Act 2007.

116ZA Integrated care partnerships

- (i) *An integrated care board and each responsible local authority whose area coincides with or falls wholly or partly within the board's area must establish a joint committee for the board's area (an 'integrated care partnership')*
- (ii) *The integrated care partnership for an area is to consist of –*
- a. one member appointed by the integrated care board*
 - b. one member appointed by each of the responsible local authorities*
 - c. any members appointed by the integrated care partnership*
- (iii) *An integrated care partnership may determine its own procedure (including quorum)*

- 5.2 The minimum core membership of the ICP will consist of 10 representatives from the 10 districts and a member of ICB.

6. Purpose and function

- 6.1 ICPs have a statutory duty to create an integrated care strategy to address the assessed needs, such as health and care needs of the population within the ICB's area, including determinants of health and wellbeing such as employment, environment, and housing. In preparing the integrated care strategy each integrated care partnership must have regard to guidance issued by the Secretary of State.

- 6.2 Statutory guidance has now been issued by Government:
<https://www.gov.uk/government/publications/guidance-on-the-preparation-of-integrated-care-strategies/guidance-on-the-preparation-of-integrated-care-strategies>

- 6.3 The legal duties of an ICP are set out in Appendix A, references are to the guidance itself.

7. Further relevant guidance

7.1 Scrutiny

Further guidance issued by Government confirms that the ICP will be subject to local government Health Scrutiny arrangements and that the CQC will review Integrated Care systems including the functioning of the system as a

whole which will include the role of the ICP. It is proposed that the GM ICS is scrutinised by the GM Joint Health Scrutiny Committee and at place level, as appropriate.

7.2 Health and Well Being Boards

7.2.1 It is expected that all Health and Well Being Boards in an area will be involved in the preparation of the ICP Strategy. ICPs need to ensure that there are mechanisms in place to ensure collective input into their strategic priorities. Guidance also states that ICPs will need to be aware of the work already undertaken at Place and build upon it. They should not override or replace existing place-based plans.

7.3 Principles

7.3.1 This is more clearly delineated in the ICP engagement summary. Government has summarised responses to the ICP engagement document published in September 2021 and set out five expectations:

- i. ICPs will drive the direction and policies of the ICS
- ii. ICPs will be rooted in the needs of people, communities and places
- iii. ICPs create a space to develop and oversee population health strategies to improve health outcomes and experiences
- iv. ICPs will support integrated approaches and subsidiarity
- v. ICPs should take an open and inclusive approach to strategy development and leadership, involving communities and partners to utilise local data and insights and develop plans

7.3.2 More recent guidance has referred to adopting a set of principles for all partners to develop good relationships including:

- Building from the bottom up
- Following the principles of subsidiarity
- Having clear governance
- Ensuring leadership is collaborative
- Avoiding duplication of existing governance arrangements

7.3.3 Whilst not specified in the guidance it is anticipated in GM that Locality Boards will input into the GM Strategy.

8. **Form of Integrated Care Partnership**

8.1 A paper was circulated to local authorities and NHS Bodies on the role and potential makeup of the ICP earlier this year. There were a number of responses which included a concern to ensure that the ICP fully represented all areas of expertise and in particular mental health; that lessons were learnt from the operation of the Health and Care Partnership Board meetings, in that it should not develop into a large and unwieldy meeting; and that it needed to be inclusive and harness the passion and enthusiasm of a wide range of the

public, private and voluntary sector on a regular basis without them necessarily being members of the ICP.

8.2 The paper was refined and the following issues on the form of the ICP have been further considered by the wider local authority and NHS system through a paper circulated to Place-Based Leads, NHS Provider Forum, NHS Primary Care Board and the ICB through their governance officers.

8.3 Responses to the paper were considered by a meeting of the Shadow ICP who have agreed the membership as set out below -

- ICB Chair
- ICB CEO
- 10x LA representatives (political)
- GMCA Mayor
- At least one Healthwatch representative
- One Director of Public Health (LA) as nominated by DPHs
- One DASS (LA) as nominated by DASSs
- One Director of Children's Services (LA) as nominated by DCSs
- One LA Chief Executive – Chief Executives health lead
- GMCA Chief Executive
- Two Provider Federation representatives: one mental health, one physical as nominated by PFB
- Four Primary Care representatives, one from each discipline
- Health Innovation Manchester representative
- One Trade Union representative
- One VCS representative
- One housing representative as nominated by GM Social Housing providers
- One Work and Skills representative.

This would result in an ICP of 30 members if it is possible to have one representative from the housing sector and work and skills, with others invited as required e.g. GMP

8.4 Sub-committees and working groups

8.4.1 The engagement summary envisages that the ICP will convene and coordinate the activities of sub-committees, working groups or other forums as its role develops.

8.5 Frequency of meetings

8.5.1 This is not specified in the guidance but it has been suggested that it meets three or more times a year. It is suggested that it meets at least quarterly on the same day as the GMCA meeting.

8.6 Secretariat

8.6.1 The guidance says that no additional money will be available to local authorities. It is proposed that the ICP secretariat is provided by the GMCA governance team.

Links with the Corporate Priorities:

9. Working as a Greater Manchester Integrated Care Partnership (GM ICP) supports the LET'S principle of 'Togetherness' and the ongoing work of the Partnership will pursue the LET'S outcome focussed on 'improved quality of life'.

Equality Impact and Considerations:

10. An EIA is not required as this report concerns governance structures for the Greater Manchester Integrated Care Partnership (GM ICP).

Environmental Impact and Considerations:

11. There are no environmental impacts.

Assessment and Mitigation of Risk:

Risk / opportunity	Mitigation
N/A – An Integrated Care Partnership (ICP) is one of two statutory components of an Integrated Care System, alongside the Integrated Care Board (ICB).	N/A

Legal Implications:

12. The legal implications are set out in the body of the report

Financial Implications:

13. There are no financial implications.

Background papers:

Appendix A – Legal duties and powers

Please include a glossary of terms, abbreviations and acronyms used in this report.

Term	Meaning
ICP	Integrated Care Partnership
ICB	Integrated Care Board
ICS	Integrated Care System
CQC	Care Quality Commission
GMCA	Greater Manchester Combined Authority
LA	Local Authority
DASS	Director of Adult Social Services
DPH	Director of Public Health
DCS	Director of Children's Services
PFB	Provider Federation Board
VCS	Voluntary and Community Sector

Appendix A

Legal duties and powers - where to find more information in this guidance

Statutory requirements

Further detail in this guidance

The integrated care strategy must set out how the 'assessed needs' from the joint strategic needs assessments in relation to its area are to be met by the functions of integrated care boards for its area, NHSE, or partner local authorities.

See 'Evidence of need and the integrated care strategy' for detail on evidence of need. See 'Content of the integrated care strategy' for a non-exhaustive selection of topics for the integrated care partnership to consider, including: shared outcomes; quality improvement, joint working and section 75 of the NHS Act 2006; personalised care; disparities in health and social care; population health and prevention; health protection; babies, children, young people, and their families, and health ageing; workforce; research and innovation; 'health-related services'; data and information sharing.

In preparing the integrated care strategy, the integrated care partnership must, in particular, consider whether the needs could be more effectively met with an arrangement under section 75 of the NHS Act 2006.

See 'Joint working and Section 75 of the NHS Act 2006' in this document for further detail on this requirement.

The integrated care partnership may include a statement on better integration of health or social care services with 'health-related' services in the integrated care strategy.

See 'Health-related services' in this document for further detail on this power.

Statutory requirements

Further detail in this guidance

The integrated care partnership must have regard to the NHS mandate in preparing the integrated care strategy.

See the section in this document on the 'NHS mandate' for further detail on this requirement.

The integrated care partnership must involve in the preparation of the integrated care strategy: local Healthwatch organisations whose areas coincide with or fall wholly or partly within the integrated care partnership's area; and people who live and work in the area.

See the section on 'Involving people and organisations in the strategy' for further detail on involving people and groups for the integrated care partnership to consider, including: local Healthwatch; people and communities; providers of health and social care services; the VCSE sector; local authority and integrated care board leaders; wider organisations; other partnerships and fora.

The integrated care partnership must publish the integrated care strategy and give a copy to each partner local authority and each integrated care board that is a partner to one of those local authorities.

See the section on 'Publication and review' for further detail on this requirement.

Integrated care partnerships must consider revising the integrated care strategy whenever they receive a joint strategic needs assessment.

See the section on 'Publication and review' for further detail on this requirement.

NHS mandate

The government sets objectives for NHSE through a statutory mandate. The integrated care partnership must have regard to the mandate, alongside the guidance from the Secretary of State, when preparing their integrated care strategy.

For integrated care partnerships, having regard to the mandate means following the mandate unless there are compelling or exceptional reasons not to do so. In practical terms, integrated care partnerships should ensure they act in accordance with the mandate, where its content is applicable to their context. The mandate will also be reflected in NHSE's own strategic documents and planning guidance

ICBs and LAs will be required by law to have regard to the integrated care strategy when exercising any of their functions. NHS England (NHSE) must have regard to the integrated care strategy when 'exercising any functions in arranging for the provision of health services in relation to the area of a responsible LA'.

The guidance goes on to set out the requirements of the Integrated Care Strategy and how it may be developed with partners and states that Healthwatch must be involved in its production.

Appendix B

Terms of Reference for GM ICP

The Greater Manchester Integrated Care Partnership is a joint committee created by the ten Greater Manchester local authorities (“the Constituent Authorities”) and the Greater Manchester Integrated Care Board under s.116ZA into the Local Government and Public Involvement in Health Act 2007.

Membership of the Committee

The membership of the committee shall be

- one member appointed by the integrated care board
- one member appointed by each of the responsible local authorities
- any members appointed by the integrated care partnership

The Constituent Authorities and the GMCA shall also each nominate a substitute executive member/assistant portfolio holder to attend and vote in their stead.

Role of the Committee

To enable the discharge of the ICP’s functions under the Local Government and Public Involvement in Health Act 2007 and any related guidance concerning the role of integrated care partnerships.

Powers to be discharged by the Committee

The Committee shall have the power to discharge jointly the functions of the ICP.

The discharge of such functions includes the doing of anything which is calculated to facilitate, or is conducive or incidental to, the discharge of any of those functions

Operation of the ICP

- The ICP shall appoint a chair at its first meeting;
- The Quorum of the ICP shall be [15] members;
- Each member shall have one vote;
- The Chair shall not have a casting vote;
- Unless required by law, decisions shall be made by a simple majority.



Classification: Open	Decision Type: Non-Key
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Report to:	Cabinet	Date: 19 October 2022
Subject:	Appointments Update	
Report of	Cabinet Member for Corporate Affairs and HR	

Summary

This report sets out amendments to the appointments made at the Annual Meeting of the Council held on 25th May 2022.

Recommendation(s)

That: Cabinet notes the appointments and amendments to appointments made since the Annual Meeting of Council as set out in paragraph 1.2

Reasons for recommendation(s)

N/A

Alternative options considered and rejected

N/A

Report Author and Contact Details:

Name: Julie Gallagher

Position: Head of Democratic Services

E-mail: Julie.gallagher@bury.gov.uk

1. Key Considerations

1.1. At the Annual Meeting of the Council held on 25th May 2022 the Council resolved, in respect of the various appointments made at that meeting, that the Chief Executive, in consultation with the Leaders of the political groups on the Council, be authorised to determine any appointments to bodies which remain to be filled and any changes in appointments or any new appointments to be made during the 2022/2023 Municipal Year and that any such appointments be reported to the Cabinet for information.

1.2. Since that meeting, the following appointments and amendments to appointments have been made:-

Corporate Parenting Board

That Councillor Nikki Frith be appointed to the committee in place of Councillor Kevin Peel.

Youth Cabinet

That Councillor Desmond Duncalfe be appointed to the committee in place of Councillor Mike Smith.

That there is a Labour vacancy.

Radcliffe First Leader

That Councillor Mike Smith be appointed as the Radcliffe First Leader in place of Councillor James Mason.

Radcliffe First Deputy Leader

That Councillor Carol Birchmore be appointed at the Radcliffe First Deputy Leader in place on Councillor Mike Smith.

Audit Committee

That Councillor Desmond Duncalfe be appointed to the committee in place of Councillor Mike Smith.

6 Town Housing

That Councillor Charlotte Morris and Councillor Sean Thorpe be appointed.

Links with the Corporate Priorities:

N/A

Equality Impact and Considerations:

N/A

Environmental Impact and Considerations:

N/A

Assessment and Mitigation of Risk:

N/A

Legal Implications:

Any changes in appointments subsequent to the Annual Council meeting are authorised to be determined by the Chief Executive in consultation with the Leaders of the political groups on the Council. These are minor changes and are reported to the Cabinet for information.

Financial Implications:

There are no financial implications.

Background papers:

Annual Appointments Report 2022.23

**MINUTES OF THE ANNUAL MEETING OF THE GREATER MANCHESTER
COMBINED AUTHORITY HELD ON 29 JULY 2022 AT HOPWOOD HALL
MIDDLETON CAMPUS, ROCHDALE ROAD, MIDDLETON, MANCHESTER**

PRESENT:

Greater Manchester Mayor	Andy Burnham (In the Chair)
Deputy Mayor for Police & Fire	Beverley Hughes
Bolton	Councillor Martyn Cox
Bury	Councillor Eamonn O'Brien
Manchester	Councillor Luthfur Rahman
Oldham	Councillor Amanda Chadderton
Rochdale	Councillor Neil Emmott
Salford	Councillor Paul Dennett
Stockport	Councillor Mark Hunter
Tameside	Councillor Gerald Cooney
Trafford	Councillor Andrew Western
Wigan	Councillor Nazia Rehman

OFFICERS IN ATTENDANCE:

Chief Executive Officer, GMCA & TfGM	Eamonn Boylan
GMCA Deputy Chief Executive	Andrew Lightfoot
GMCA Monitoring Officer	Liz Treacy
Bolton	Tony Oakman
Bury	Paul Larkin
Manchester	Fiona Worrell
Oldham	Shelley Kipling
Rochdale	Steve Rumbelow
Salford	Tom Stannard
Stockport	Michael Cullen
Tameside	Sandra Stewart

Trafford	Sarah Saleh
Wigan	Alison McKenzie-Folan
Office of the GM Mayor	Kevin Lee
GMCA	Julie Connor
GMCA	Sylvia Welsh
GMCA	Nicola Ward
GMCA	Lee Teasdale
TfGM	Steve Warrener

GMCA 124/22 APOLOGIES

RESOLVED/-

That apologies be received and noted from Councillor Bev Craig (Manchester) and Councillor David Molyneux (Wigan). Apologies were also received from Geoff Little (Bury), Joanne Roney (Manchester) and Harry Catherall (Oldham).

GMCA 125/22 CHAIRS ANNOUNCEMENTS AND URGENT BUSINESS

Andy Burnham, Mayor of Greater Manchester, welcomed members to the Middleton Campus of Hopwood Hall College, which had kindly offered to host the meeting. The Mayor invited Cllr Neil Emmott in his role as Leader of Rochdale Council to provide historical background context on the location, and its intended renovation.

Members were provided with an update on the ruling of the court of appeal which had been handed down on Monday 25 July 2022. The appeal was brought against the judicial review finding that upheld the decision to move ahead with a bus franchising scheme in Greater Manchester. The appeal was unanimously rejected and the decision was upheld, this removed the final legal challenge to the proposals to put bus franchising back under public control after 36 years of deregulation.

The Mayor expressed thanks to the GMCA Monitoring Officer Liz Treacy, for her work in ensuring that GM as a trailblazer area for the new legislation, was successful in its bid.

The City Mayor of Salford, Paul Dennett, provided colleagues with an update on Monkeypox now that it had been declared as a global public health emergency. In the North-West there were 120 confirmed or highly probable cases, across England there were 2325 confirmed or highly probable cases. In GM the vaccination of high-risk individuals had commenced. There was a criteria in place set by the NHSCE and the Health Security Agency with regards to who is eligible for these vaccines, and they were now being administered by sexual health services across the city-region. Vaccine supply as well as take up across England remained low and Members agreed that there was a need to lobby government for additional procurement of vaccines for the region. It was agreed that Mayor Dennett would make representation to the Secretary of State for Health to ensure that the North West receives its fair share of the vaccination supply.

RESOLVED/-

1. That the update on bus franchising following the ruling of the Court of Appeal favouring GMCA be noted.
2. That thanks be expressed to GMCA Monitoring Officer Liz Treacy for her work navigating the legal risks inherent in such a trailblazing process.
3. That Mayor Paul Dennett be requested to keep the GMCA updated on any developments around the spread of Monkeypox in Greater Manchester.
4. That Mayor Paul Dennett make representation to the Secretary of State for Health to ensure that the North West receives its fair share of vaccine supply for Monkeypox.

GMCA 126/22 DECLARATIONS OF INTEREST

RESOLVED/-

That it be noted that Councillor Andrew Western declared an interest by virtue of sitting on two joint venture boards linked to awards that were proposed to be made in relation to item 25 on the agenda. This was considered a prejudicial interest and

Councillor Western left the room during the debate and approval of item 25 accordingly.

GMCA 127/22 MINUTES OF THE GMCA MEETING HELD ON 24 JUNE 2022

RESOLVED/-

That the minutes of the GMCA meeting held on 24 June 2022 be approved as a correct record.

**GMCA 128/22 GREATER MANCHESTER TRANSPORT COMMITTEE -
MINUTES OF THE GMCA MEETING HELD ON 17 JUNE 2022**

RESOLVED/-

That the minutes of the meeting of the Greater Manchester Transport Committee held on 17 June 2022 be noted.

**GMCA 129/22 GMCA WASTE & RECYCLING COMMITTEE -MINUTES OF
THE GMCA MEETING HELD ON 13 JULY 2022**

RESOLVED/-

1. That the minutes of the meeting of the GMCA Waste & Recycling Committee held on 12 July 2022 be noted.
2. That the appointment of Councillor Alan Quinn as the Chair of the Waste & Recycling Committee for the current municipal year be approved.

GMCA 130/22 GMCA REVISIONS TO THE GMCA CONSTITUTION

GMCA Monitoring Liz Treacy presented a report seeking approval for revisions to the GMCA constitution following the GMCA's decisions on 24 June 2022 in relation to

the Scrutiny Review, together with proposed amendments to Resources Committee terms of reference and technical amendments to the Contract Procedure Rules.

RESOLVED/-

1. That the revised constitution accompanying the report be adopted as the Constitution of the GMCA.
2. That the GMCA Monitoring Officer be authorised to make any changes of a typographical nature to the Constitution.

**GMCA 131/22 GREATER MANCHESTER COMBINED AUTHORITY
APPOINTMENTS AND NOMINATIONS 2022/23**

GMCA Monitoring Liz Treacy presented a report seeking approval for the appointments that districts were not able to nominate at the previous meeting.

RESOLVED/-

1. That the appointment of Councillor Tracy Kelly, by Salford City Council, as the substitute representative to the Greater Manchester Combined Authority for 2022/23 be noted.
2. That the appointment of a substitute member, from the pool of nominations received to the GMCA Audit Committee be deferred to the next meeting of the GMCA.
3. That the appointment of Councillor Mike Hurleston (Conservative) (Stockport) to the GMCA Scrutiny Committee and Councillor Ashley Dearnley (Conservative) (Rochdale) to the GMCA Scrutiny Committee Substitute Pool be approved.
4. That the extension of the terms of office for Nicole Jackson (Independent Person) and Geoff Linnell (Independent Member) on the Standards Committee until November 2026 be approved.

5. That the appointment of Councillor Wendy Meikle and Councillor Malcolm Allan (substitute member), by Stockport Council, to the GM Culture and Social Impact Fund Committee for 2022/23 be approved.
6. That the appointment of Councillor Colin MacAlister, by Stockport Council, to the Skills and Employment Executive be approved.
7. That the appointment of Councillor Mark Hunter and Councillor Keith Holloway (substitute member) by Stockport Council, to the GM Integrated Care Partnership for 2022/23 be noted.
8. That the appointment of Councillor Mark Roberts and Councillor Malcolm Allan (substitute member) by Stockport Council and Councillor Laura Boyle (substitute member) by Tameside Council to the Clean Air Charging Authorities Committee for 2022/23 be noted.
9. That the appointment of Councillor Mark Roberts and Councillor Malcolm Allan (substitute member) by Stockport Council and Councillor Laura Boyle (substitute member) by Tameside Council to the Clean Quality Administration Committee for 2022/23 be noted.
10. That subject to any further changes the GMCA may wish to make, all appointments to be made up to the GMCA Annual Meeting in June 2023.

GMCA 132/22 GREATER MANCHESTER EQUALITY PANELS

Councillor Amanda Chadderton, Portfolio Lead for Equalities, Inclusion and Cohesion was invited to update Members on the annual reports arising from Greater Manchester's seven Equality Panels – that had been established to advise, support and challenge GM's political leaders and policy makers to tackle discrimination and disadvantages that in turn were a key cause of injustice and inequalities within society.

The Panels worked together with the GMCA and Partners to provide insight into the experiences of the region's diverse and often most disadvantaged residents. The Panels also supported public services by communicating key messages by co-design and collaboration with communities.

Andy Burnham, Mayor of Greater Manchester made reference to the LGBTQ+ Panel which had had now been brought in line with the other Panels. Issues relating to GM's LGBTQ+ residents had previously been the focus of the Mayoral Advisor Carl Austin-Behan, the establishment of the Panel would now move beyond this arrangement and the GM Mayor expressed his gratitude for all the work undertaken by Carl over the past four years.

The meeting was reminded that it was vital to address entrenched inequalities, and that all Members should ensure they regularly engage with the Panels relevant to their Portfolios.

RESOLVED/-

1. That the Annual Reports provided by the Disabled People's Panel, Youth Combined Authority, Women and Girls Equality Panel, Race Equality Panel, Faith and Belief Advisory Panel, Older People's Equality Panel and LGBTQ+ Equality Panel be noted.
2. That the Equality Panels (individually or collectively) be engaged with on Key issues within their Portfolio that will impact communities-of-identity.
3. That the GMCA record its thanks to the outgoing LGBTQ+ Advisor Carl Austin-Behan for all of the work he had undertaken within the role.

**GMCA 133/22 OVERVIEW OF GREATER MANCHESTER INDEPENDENT
INEQUALITIES COMMISSION: ONE YEAR ON REVIEW**

Councillor Amanda Chadderton, Portfolio Lead for Equalities, Inclusion and Cohesion provided Members with an update on the work undertaken in the year following the publication of the Greater Manchester Independent Inequalities Commission's final report. The Commissioners had recently reconvened to reflect on the progress made, and the Report highlighted their reflections and proposed next steps for the region.

The programme had now been incorporated into the Greater Manchester Strategy and progress within each district had been captured within the report. However,

whilst the Commission has welcomed the progress made, there was still a need to go further and faster to tackle the more deeply entrenched inequalities within the region. To achieve this there would need to be equitable access across Greater Manchester Services and within wider society and all Portfolio Leaders would need to be actively involved in this.

RESOLVED/-

1. That the activities described in the report which are now taking place, and the comprehensive and integrated approach Greater Manchester has adopted to tackling inequality centred around the refreshed Greater Manchester Strategy and monitoring through the 6 monthly GMS Performance Process be noted.
2. That the Commissioners' reflections in respect of the 'good work' and 'some progress on process' being made and the need for Greater Manchester to go further and faster, deeper and wider in tackling inequalities be noted.
3. That approval be given to the proposal that going forward:
 - GM Strategy and progress reporting will be the vehicles to steer a systemwide approach to addressing inequalities
 - Tackling Inequalities Board will provide the necessary leadership and governance to continue to hold the system to account on our equalities commitments
 - ongoing coordination work between existing governance boards around this agenda will further enable the embedding of responding to the inequalities into 'everybody's business' and will ensure that the right system ownership and leadership is in place to drive actions in response to the issues presented

GMCA 134/22 GREATER MANCHESTER STRATEGY PROGRESS REPORT

Andy Burnham, Mayor of Greater Manchester, presented the Greater Manchester Strategy (GMS) draft six-month progress report to Members. The report provided an

overview of some of the activities currently underway which supported the delivery of the GM Strategy shared commitments and drew out whole system issues and areas for further progression in an issues paper.

It was noted that the GMS had been discussed at the first meeting of the new Overview and Scrutiny Committee and welcomed the Committee's decision to use the GMS as a guide for their work in holding the Authority to account going forward.

The GMCA were in discussions with Government regarding the Trailblazer negotiations identified in the Levelling Up White Paper. Conversations were largely taking place at officer level at present, but the Mayor had undertaken positive and constructive meetings with the current and previous Levelling-Up Secretaries.

The outcome of the Trailblazer negotiations would determine whether GM could move at the pace it aspired to in relation to ambitions within the GM Strategy. There was confidence that officials were on-board with what GM was seeking to achieve and the commitment GM had demonstrated to being able to be held to account on delivery had clearly been welcomed. It was advised that a further report on Trailblazer negotiations would be submitted to the September meeting of the GMCA.

Councillor Mark Hunter added his support for the measures but sought assurance that there was a consistency of approach across the region's ten districts towards helping to achieve the GM Strategy targets. The Chair confirmed that the strengthening of working arrangements was important and highlighted the work of the Reform Executive as it sought to reinvigorate the locality-based model.

It was also report that an update on the Integrated Care System would be submitted to a future meeting of the GMCA, as this presented an opportunity to take the alignment of thinking to a new level.

Members highlighted the cost-of-living issues facing GM residents and the opportunity for reflection within the GM Strategy. It was confirmed GM Strategy would be reviewed to ensure that the 'fairer' element was sufficiently focussed upon the 'here and now' and not purely focussed upon issues further down the line. Work

was also underway to develop a dashboard that would contain key indicators and measures of success/challenges around the cost of living.

RESOLVED/-

1. That the progress report, the systemic issues identified and possible GM responses and further dialogue with Government in support of the attainment of the Greater Manchester Strategy shared outcomes and commitments be received.
2. That all recipients of the progress report, stakeholder groups, partnerships and agencies, have given due consideration and reflection to the issues identified in the report, that will drive the change and actions required in all parts of the system if the GMS is to be delivered.
3. That it be noted that a review of the progress reporting process will be undertaken to refine and develop for future iterations.
4. That the GMCA welcomes the clarity provided by the Overview and Scrutiny Committee that it will use the Greater Manchester Strategy as a guide for its work holding the Authority to account going forward.
5. That a report be submitted to the September 2022 meeting of the GMCA providing an update on Trailblazer negotiations.
6. That a report on the Integrated Care System aligning priorities, and related opportunities be submitted to a future meeting of the GMCA.
7. That the Greater Manchester Strategy be reviewed to ensure it sufficiently captures the cost-of-living issues within the 'here and now' and that the

dashboard being designed to analyse key indicators and measures be used to inform this.

GMCA 135/22 RETAINED BUSINESS RATES UPDATE

Steve Wilson, GMCA Treasurer, presented an update on the latest position in relation to the 100% Business Rates Retention Pilot.

Salford City Mayor Paul Dennett stated that urgent clarity was required on the Pilot to allow Local Authorities to financially plan for the medium and long term.

RESOLVED/-

1. That a planning assumption for 25% of the 2021/22 retained business rates income to be invested in GM wide initiatives be noted.
2. That the proposed schemes set out in the table at paragraph 5.5 totalling £17.4m be approved.
3. That it be noted that this was funded in full from a 25% share of the confirmed 2021/22 income of £16.3m and £1.1m of slippage against previously agreed schemes.
4. That the issues concerning the potential future of the scheme and the potential further Greater Manchester wide commitments be noted.
5. That urgent clarity on the future of the 100% business rate retention pilot be sought from Government to allow authorities to undertake accurate financial planning.

GMCA 136/22 GMCA REVENUE UPDATE QUARTER 1 – 2022/23

Steve Wilson, GMCA Treasurer introduced a report which provided members with an update on the details of the GMCA actual position to 30th June 2022 (quarter 1) and forecast revenue outturn position for 2022/23, covering Mayoral General Budget, Mayoral GM Fire and Rescue Budget (GMFRS), GMCA General Budgets, GM Waste and Transport including Transport for Greater Manchester (TfGM).

Members were advised that the report showed a small underspend against the budget for GM Fire and Rescue Service and GM Waste budgets; these would be monitored throughout the year.

RESOLVED/-

1. That the 2022/23 forecast outturn position for the GMCA budgets at the end of June 2022 (quarter 1) be noted.
2. That the changes to the GMCA General budget following the confirmation of additional funding since the budget was approved in February 2022, as set out in section 2.1, be approved.
3. That £10m of 2021/22 Waste reserves to be returned to the nine Greater Manchester local authorities be approved and that authority be delegated to the GMCA Treasurer to agree the basis of distribution with local authority Treasurers.

GMCA 137/22 GMCA CAPITAL BUDGET – QUARTERLY FINANCIAL UPDATE

Steve Wilson, GMCA Treasurer, introduced a report which provided an update on the key budgets for allocation of grant money received during the first quarter of the year.

RESOLVED/-

1. That the 2022/23 forecast of £630.6m compared to the 2022.23 budget of £421.5m be noted and that changes to the capital programme, as set out in the report, be approved.
2. That the addition to the Capital Programme of the currently forecast expenditure in 2022/23 of £105.7m, funded from the GM allocation from the City Regions Sustainable Transport Settlement (CRSTS), as outlined in section 3.19.4 of the report, be approved.

3. That the addition to the Capital Programme of currently forecast expenditure in 2022/23 of £1m funded from Active Travel Fund (ATF3) grant funding from DfT, as outlined in 3.14.1 of the report, be approved.
4. That the allocations of Minor Works/ Road Safety and Highways Maintenance, the agreed split allocated to Local Authorities as shown in section 3.19.6 of the report, be noted.

GMCA 138/22 TREASURY MANAGEMENT ANNUAL REPORT 2021/22

Steve Wilson, GMCA Treasurer, introduced a report advising that the Treasury Management Annual Report had been taken to the GMCA Audit Committee on Tuesday 26 July for approval. The Report confirmed that the GMCAy was operating within the approved borrowing limits for 2021/22.

RESOLVED/-

That the report be noted.

**GMCA 139/22 UK SHARED PROSPERITY FUND – GREATER
MANCHESTER INVESTMENT PLAN**

Andy Burnham, Mayor of Greater Manchester, provided Members with an update on the submission of the UK Shared Prosperity Fund (UKSPF) Investment Plan. It was required that this be submitted to Government by 1st August 2022, however it was important to note that this was a framework and not the detailed final plan and allowed for the flexibility that would be required going forward.

A UKSPF Board featuring a wide range of partner organisations from across the region had been established that would lead on the discussions regarding the development of the Implementation Plan ahead of its submission to government. The GM Overview and Scrutiny Committee had also expressed a willingness to be involved in reviewing the Implementation Plan.

RESOLVED/-

1. That the Greater Manchester UK Shared Prosperity Fund Investment Plan, set out within the report, be approved.
2. That the submission of the Greater Manchester UK Shared Prosperity Fund Investment Plan to Government by 1 August 2022 be agreed.
3. That the next steps on implementation be noted.
4. That the Greater Manchester UK Shared Prosperity Fund Investment Plan be submitted to the October 2022 meeting of the GMCA for agreement.
5. That it be noted that the Overview & Scrutiny Committee had requested to review the Implementation Plan at its September 2022 meeting in advance of consideration by the GMCA in October 2022.

**GMCA 140/22 MITIGATING THE IMPACT OF DIGITAL TELEPHONE
SWITCH OVER IN GREATER MANCHESTER**

Councillor Eamonn O'Brien, Portfolio Lead for Education, Skills, Work and Apprenticeships, presented a report to Members that sought to raise awareness of the fundamental changes taking place to the telecoms infrastructure which was likely to impact upon the region's small and medium sized businesses (SME's), digitally excluded residents and the delivery of some public sector services.

Whereas the last large scale digital switchover (for the television network) had been government led in terms of communications with the public, there had been an expectation this time that communications would be industry led, which had resulted in a failure in knowledge within the public sphere of the forthcoming switchover and its potential impact.

Members requested Councillor O'Brien write to the Secretary of State for Digital, Culture, Media & Sport to highlight the concerns, particularly the issues that could

impact the most vulnerable members of society. It was asked that a further update on this be brought to a future meeting of the GMCA.

RESOLVED/-

1. That the timeline for the switchover be noted and it be ensured that all public sector organisations were undertaking appropriate steps to upgrade or mitigate.
2. That a review to evaluate the risks and impacts (financial and operational) to Greater Manchester public sector organisations and business community be supported.
3. That an industry led conference to increase awareness of the digital telephone switchover to businesses, public sector and residents in Greater Manchester be encouraged.
4. That Government be pressed to undertake a national campaign working with industry to highlight the change for UK residents and SMEs.
5. That the implications of the change for the digitally excluded be highlighted to the Secretary of State for Digital, Culture, Media & Sport by Councillor Eamonn O'Brien and it be ensured that action is taken by the Government working with industry to support vulnerable people most impacted by the change.
6. That an update on progress be submitted to a future meeting of the GMCA.

**GMCA 141/22 GREATER MANCHESTER ADULT EDUCATION BUDGET:
SINGLE POT APPROACH TO LEVEL 3 FUNDING FOR
GREATER MANCHESTER**

Councillor Eamonn O'Brien, Portfolio Lead for Education, Skills, Work and Apprenticeships, introduced a report on the proposed plan to distribute the devolved Adult Education Budget and national funds for a Single Pot Level 3 qualifications offer for the region's residents and employers. It was felt that this provided a positive example of what the GM region could bring towards devolution.

RESOLVED/-

1. That the plan to distribute devolved Adult Education Budget and national funds for a Single Pot Level 3 Offer for Greater Manchester resident and employers for 2022/23 onwards be approved.
2. That the authority be delegated to the GMCA Monitoring Officer to prepare and execute all the necessary agreements to distribute devolved Adult Education Budget and national funds for a Single Pot Level 3 Offer for Greater Manchester residents and employers for 2022/23 onwards.

**GMCA 142/22 GREATER MANCHESTER ECONOMIC DASHBOARD AND
ECONOMY PORTFOLIO UPDATE**

Andy Burnham, Mayor of Greater Manchester, presented the latest version of the GM Economic Resilience Dashboard, together with an overview of activity taking place in relation to the GM Local Industrial Strategy and Economy Portfolio.

Key points highlighted included the further increases seen in road fuel prices; and a drop in median wages over the last 12 months within the region of 2.2% in real terms.

However, there were some positives within the economic brief, including the progress being made with Innovation GM; progress in the Graphene and Advanced Materials agenda; and the increasing traction seen in the Good Employment Charter. GM had recently received the Living Wage Places Award at the Annual Living Wage Foundation Awards, this reflected the fact that all 10 GM local authorities had agreed to pay the living wage to all care staff.

Councillor Amanda Chadderton was invited to further address Members on the cost-of-living crisis and the increasing risks around entrenched poverty related to this. It was agreed that Councillor Chadderton be responsible for addressing issues related to the cost-of-living crisis, and that the cost-of-living dashboard currently being developed would be incorporated into the monthly Economic Dashboard update going forwards.

RESOLVED/-

1. That the latest update of the Greater Manchester Economic Resilience Dashboard and response, including delivery of the Local Industrial Strategy and Greater Manchester Economic Vision, be noted.
2. That Councillor Amanda Chadderton be appointed as the lead portfolio Leader for directly addressing current cost-of-living crisis issues such as fuel poverty.
3. That it be agreed that the cost-of-living dashboard, currently under development, be incorporated into the monthly Economic Dashboard and Economy Portfolio Update report going forward.

**GMCA 143/22 GMCA SUSTAINABILITY STRATEGY & CLIMATE
EMERGENCY UPDATE**

Eamonn Boylan , Chief Executive Officer, GMCA & TfGM, presented a report seeking approval for GMCA's organisational Sustainability Strategy (2022–26). The report also provided the latest Member's Briefing to update on activities undertaken to deliver the GM 5 Year Environment Plan, launched in March 2019, for information.

RESOLVED/-

1. That the GMCA Sustainability Strategy be approved.
2. That the progress made on GMCA's delivery of the GM 5 Year Environment Plan, provided in the most recent brief for members, be noted.

GMCA 144/22 HIGH SPEED RAIL (CREWE – MANCHESTER) BILL UPDATE

Andy Burnham, Mayor of Greater Manchester, introduced a report which provided an update on the progression of the High Speed Rail (Crewe – Manchester) Bill through Parliament and the preparation of GMCA and TfGM petitions.

Members were reminded that the GMCA, Districts and TFGM were required to submit petitions by the deadline of Thursday 4 August 2022.

The GMCA recorded its thanks to Jason Prince, Head of GMCA Public Affairs, for engaging with Greater Manchester MPs on the impact on the City Region.

The negative impact of the decision not to proceed with the underground rail station at Manchester Piccadilly and the wider impact of that decision on the future growth of the region and the wider North of England without this necessary additional infrastructure solution was reiterated. The Northern Metro Mayors have written to the Conservative Leadership candidates asking for their support on Northern Powerhouse Rail and the proposal for an underground rail station development at Manchester Piccadilly.

Andy Burnham referred the frustrations resulting from the removal of the Golborne Link from the HS2 scheme, which would impede capacity uplift, impacting on levelling up opportunities, particularly within the Wigan district.

Councillor Ged Cooney highlighted the devastating longer term impact upon Tameside and the wider East GM region, which may not recover, as a result of the closure of the Ashton Metrolink line during the development of a surface HS2 station at Piccadilly, he said this was not acceptable.

Councillor Martyn Cox emphasised that this was an area in which Greater Manchester could speak with “one voice” and that Conservative colleagues would lobby for the right HS2 solution for the region.

RESOLVED/-

1. That the update on the Hybrid Bill and Second Reading be noted.
2. That it be noted that the GMCA and TfGM petitions will be submitted before the end of the petitioning period on 4 August 2022.
3. That thanks be expressed to Greater Manchester’s MPs for their support during the second reading of the bill.

GMCA 145/22 GREATER MANCHESTER ACTIVE TRAVEL PROGRAMME

Andy Burnham, Mayor of Greater Manchester presented a report seeking approval of the delivery funding requirements for Phase 2 of the GM Bee Network Crossings project, through the Mayor's Challenge Fund (MCF) Cycling and Walking programme; and to note the planned governance and approvals approach for Greater Manchester's Active Travel Fund (Tranche 3) programme.

Members were advised that the Active Travel Commissioner, Dame Sarah Storey has been out in districts and has met with district council leaders to refresh the mission in reforming public transport through active travel. It was intended that Dame Storey would attend a future meeting of the GMCA.

RESOLVED/-

1. That the release of £2,118,033 of Mayor's Cycling & Walking Fund funding for Phase 2 of the Greater Manchester Bee Network Crossings scheme, as set out in section 2 of the report, in order to secure full approval and enable continued scheme delivery through the signing of the necessary supporting legal agreement, be approved.
2. That the planned governance and approvals approach regarding management of the £13.07 million Active Travel Fund (Tranche 3) programme for GM, following its addition to the 2022/23 Capital Programme at the May 27 GMCA meeting, be noted.
3. That Dame Sarah Storey be requested to attend the GMCA in the autumn to discuss what 'refreshing the mission' would look like and how best to work with Leaders on the Active Travel programmes.

GMCA 146/22 EXTENSION OF THE OUR PASS PILOT SCHEME

Andy Burnham, Mayor of Greater Manchester, presented a report that requested approval of the extension of the Our Pass Pilot scheme which allowed free travel on bus in the region for 16 to 18 year olds.

The one-year extension was required whilst the full evaluation work was taking place on the impact of the Our Pass Pilot within the region. The proposal was for the evaluation work be submitted to the GMCA in the autumn and Members would be asked at that point to make an informed decision on the future of the scheme.

Councillor Eamonn O'Brien welcomed the commitment to the extension of the pass to the age of 21 for all care leavers within the region and asked that following a request from the Care Leavers Trust Board, that consideration be given to the feasibility of extending the remit of the pass to care leavers up to the age of 25 years old. It was confirmed that the request would be considered along with the exploration of other opportunities to support travel opportunities for young residents in the region.

Andy Burnham also confirmed that he would work with Councillor Mark Hunter, as the new Portfolio Lead for Young People, to work on increasing awareness amongst young residents of the region of the cultural and sporting opportunities that were available via Our Pass.

RESOLVED/-

1. That it be noted that the budget provision for the extension of the 'Our Pass' Pilot for a further one year was included in the Mayoral budget for 2022/23, which was approved by GMCA on 11 February 2022.
2. That the proposal to extend the Our Pass Pilot for a further year, to 31 August 2023 be approved.
3. That it be noted that the work to evaluate the impact of the Pilot was ongoing and that the extension of the scheme will enable this to be completed. The evaluation was currently scheduled to be completed in Autumn 2022 for submission to the GMCA
4. That it be noted that any further extension to the Pilot beyond 31 August 2023 will require approval as part of the budget setting process in February 2023.
5. That consideration be given to the feasibility of extending the remit of the pass to care leavers up to the age of 25 years old.

6. That it be noted that the GM Mayor and Councillor Mark Hunter would work together to raise awareness of the opportunities for cultural and sporting facilities available via Our Pass and that further sponsorship by cultural and sporting facilities be progressed.

GMCA 147/22 ATOM VALLEY, MAYORAL DEVELOPMENT ZONE

Councillor Andrew Western, Portfolio Lead for Clean Air, Regeneration and Housing, presented a report seeking approval for, and setting out the proposed concept, for a Mayoral Development Zone (MDZ) in the North East Growth Location, to be named Atom Valley MDZ. The North East Growth Location was one of six Growth Locations across Greater Manchester that would deliver new development, create and retain jobs, offer better job opportunities, and enable training and skill development to increase the number of residents in employment.

The MDZ would be focussed around three principal growth sites; Kingsway Business Park/Advanced Machinery and Productivity Institute (AMPI); Northern Gateway; and Stakehill. Whilst each site would contribute to the growth of the Zone as a whole, the cumulative impact of these sites would be transformational for Greater Manchester.

The MDZ would provide 1.6 million square meters of employment space, 20,000 new jobs and 7000 low carbon homes. The governance arrangements would see noted economist Paul Ormerod take the role of MDZ Board Chair and would have representation from Bury, Rochdale and Oldham councils.

Councillor Andrew Western recorded his thanks to the previous portfolio lead City Mayor Paul Dennett and the portfolio lead Chief Executive, Steve Rumbelow, for their extensive work on this project.

Councillor Neil Emmott strongly welcomed the project noting the particular impact it would have upon Middleton and Heywood. However, it was noted that there was a real need for greater public transport infrastructure within the area, particularly in terms of a rail/tram spur to Middleton in the short term whilst developing longer term solutions.

Councillor Eamonn O'Brien welcomed the passion and commitment brought to the project. This was a once in a generation opportunity to attract highly skilled jobs to

the area. Now was the time to start thinking about the transport approach to the project.

Councillor Amanda Chadderton stated that the potential for the project was massive, and it demonstrated the real impact of devolution.

Councillor Mark Hunter wished to express his appreciation to the Mayoral Development Corporation (MDC) and the transformational effect it has had in Stockport and welcomed the MDZ as an exciting prospect.

RESOLVED/-

1. That the designation of a Mayoral Development Zone known as Atom Valley be approved.
2. That the proposed area of the Atom Valley Mayoral Development Zone, as indicated in Plan 1 attached at Appendix 1, be approved.
3. That the establishment of a Mayoral Development Zone Board be approved and that authority be delegated to the Chief Executive Officer GMCA and Transport for Greater Manchester (TfGM) to agree appropriate representation on the Board, in consultation with Bury, Rochdale and Oldham Councils.
4. That the principles of the business case and development strategy for the Mayoral Development Zone, as set out in paragraphs 5.3-5.8 of the report, which the Atom Valley Mayoral Development Zone Board will refine into the development of a business case in overseeing the delivery of the growth sites, be approved.
5. That regular updates on the progress of the delivery of the Atom Valley Mayoral Development Zone be submitted to the GMCA.
6. That the renaming of the North-East Growth Location as the Atom Valley Growth Location be approved.
7. That it be noted that the authorities requested above will also be sought by the requisite Council Executives of Bury, Rochdale and Oldham Councils.

8. That the recent confirmation of City Regional Sustainable Transport Settlement funding to undertake a business case for a tram/trainline spur to Middleton be noted.

**GMCA 148/22 GM BROWNFIELD HOUSING FUND- FURTHER £27M BHF
ALLOCATION PRIORITISATION PROCESS**

Eamonn Boylan, Chief Executive Officer, GMCA & TfGM, presented a report which sought approval to prioritise sites for the Further £27m BHF Allocation (“Tranche 3”) as per the proposed methodology set out within this report and the resultant shortlist.

City Mayor Paul Dennett welcomed the allocation of £15.1million of the £27million in the first economic year given the challenges currently being seen in the construction industry and support the city region’s economy – and the wider support of the Brownfield First approach at the heart of Places for Everyone.

RESOLVED/-

1. That the proposed methodology for prioritising sites against Further £27m BHF Allocation (Tranche 3) be approved.
2. That the resultant shortlist of sites as a result of the application of the above prioritisation process be approved.

**GMCA 149/22 GREATER MANCHESTER HOUSING INVESTMENT LOANS
FUND – INVESTMENT APPROVAL RECOMMENDATIONS
(KEY DECISION)**

Councillor Andrew Western, Portfolio Lead for Clean Air, Regeneration and Housing, presented a report to Members advising that Unique Homes and Developments Ltd were seeking a loan of £1.794m from the GM Housing Investment and Housing Loans fund to build 8 new homes in Wigan. Planning permission had already been granted and the loan would support the development of brownfield land, although

unfortunately given the micro size of the development, there was no affordable element.

RESOLVED/-

1. That the GM Housing Investment Loans Fund loan detailed in the table below, as detailed further in this and the accompanying Part B report, be approved:

BORROWER	SCHEME	DISTRICT	LOAN
Unique Homes and Developments	Elliott Street, Tyldesley	Wigan	£1.794m

2. That authority be delegated to the GMCA Treasurer acting in conjunction with the GMCA Monitoring Officer to prepare and effect the necessary legal agreements.
3. That authority be delegated to the Chief Executive Officer, GMCA & TfGM, in consultation with the Portfolio Lead for Place Based Regeneration & Housing, to approve projects for Greater Manchester Housing Investment Loans Fund funding and approve any urgent variations on loans amounts and terms previously approved, in the period 30 July 2022 to 29 September 2022.

GMCA 150/22 GREATER MANCHESTER INVESTMENT FRAMEWORK, CONDITIONAL PROJECT APPROVAL

Eamonn Boylan, Chief Executive Officer, GMCA & TfGM, presented a report seeking approval for a loan to FM Outsource Limited (“FMO”). The loan would be made from recycled funds and would support business growth and employment.

RESOLVED/-

1. That the loan facility of up to £650,000 to FM Outsource Limited be approved.
2. That authority be delegated to the GMCA Treasurer and GMCA Monitoring Officer to review the due diligence information in respect of the above loans, and subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the loans/investment, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the loans/investment noted above.
3. That authority be delegated to the Chief Executive Officer, GMCA & TfGM, and GMCA Treasurer, in consultation with the Portfolio Lead for Investment and Resources to approve projects for funding and agree urgent variations to the terms of funding in the period 30 July 2022 to 29 September 2022.

GMCA 151/22 DELIVERING THE BEE NETWORK: BUS FARES, ZERO EMISSION BUSES, BUS DEPOTS, AND CITY REGIONAL SUSTAINABLE TRANSPORT SETTLEMENT

Andy Burnham, Mayor of Greater Manchester, presented a report seeking approval, and delegated authority to deliver a number of key components of the Bee Network including affordable bus fares, zero emission buses, the acquisition of a number of bus depots, and the allocation of City Region Sustainable Transport Settlement (CRSTS) funds into the capital programme.

Eamonn Boylan advised the meeting that work continued with bus operators on finalising the fare offer in time for the intended September 2022 commencement date. The funding of the fares would be determined by the final Governmental approval of the Bus Services Improvement Plan which was yet to be received, though there was no indication that it would not be received.

An update was provided on the electrification of the new bus depot as part of the Stockport MDC – including the procurement of 170 zero emission buses. The assets

being acquired through the programme would form part of the residual value mechanisms at the point at which franchises would be awarded at the start of 2024. Assets to be retained for the benefit of Stockport; and this would aid in improving transport and clean air; as well as unlocking new sites within Stockport. Councillor Mark Hunter endorsed the procurement of the zero emission buses for Stockport.

Reference was then made to the procurement of fifty zero emission buses for deployment within tranche one of the bus franchising. Member were advised that it was important that the public witnessed the changes in place once the move towards a franchised system was underway, with the Crown Services Commercial Framework enabling the procurement of the buses at the greatest possible speed.

Further reports would be submitted to the GMCA detailing the procurement of zero-carbon buses as part of tranche 2 of franchising – currently the deadline for this was set as April 2024.

Discussions were also continuing regarding the procurement of bus depots as the most beneficial means of delivering the franchise.

RESOLVED/-

1. That authority be delegated to the Chief Executive Officer, GMCA & TfGM, in consultation with the Mayor of Greater Manchester, to allocate Bus Services Improvement Plan (BSIP) funding to reduce bus fares to a maximum of £2 single fares (£1 for children), with a maximum £5 day ticket (£2.50 for children), from 1 September 2022, subject to agreement with Government and bus operators.
2. That authority be delegated to the Chief Executive Officer, GMCA & TfGM, in consultation with the Mayor of Greater Manchester and the Chief Executive of Stockport MBC, to allocate the GMCA ZEBRA fund of £35.7m alongside match funds from Stagecoach Group Plc (Stagecoach) of £37.2m and a GMCA contribution of £12.5m to enable Stagecoach to procure 170 Zero Emission Buses and the associated electrification works for deployment on routes operating to and from Stockport Town Centre by 2024.
3. That authority be delegated to the Chief Executive Officer, GMCA & TfGM, in consultation with the GM Mayor to procure a further, 50 Zero Emission Buses

initially, for deployment within Tranche 1 of bus franchising using the Crown Commercial Services national framework RM6060, to be funded from GMCA's City Regional Sustainable Transport Settlement. Further detail on the proposed method of procurement, the preferred supplier and estimated cost is included in a report in Part B of this agenda.

4. That it be noted that subsequent proposals for the deployment of additional City Regional Sustainable Transport Settlement funded zero emission buses will be submitted to the GMCA Authority in a subsequent report.
5. That authority be delegated to the Chief Executive Officer GMCA and TfGM, in consultation with the Mayor of Greater Manchester to negotiate and approve the acquisition of bus depots to support bus franchising, within previously approved capital and revenue budgets for bus franchising. Further details are provided in a report in Part B of this agenda.
6. That the update to be submitted to the September 2022 meeting of the GMCA provide as much accuracy as possible on the likely commencements of Tranches 2 & 3 of bus franchising.

GMCA 152/22 EXCLUSION OF THE PRESS AND PUBLIC

RESOLVED/-

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involved the likely disclosure of exempt information, as set out in the relevant paragraphs of Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighed the public interest in disclosing the information.

**GMCA 153/22 DELIVERING THE BEE NETWORK: BUS FARES, ZERO
EMISSION BUSES, BUS DEPOTS AND CITY REGIONAL
SUSTAINABLE TRANSPORT SETTLEMENT**

RESOLVED/-

1. That the reallocation of funds, previously allocated, in accordance with the agreed Franchising Depot Strategy for the purchase of the existing Stockport Bus Depot, to fund the design and construction of a new Stockport Bus depot be approved.
2. That authority be delegated to the Chief Executive Officer, GMCA & TfGM, in consultation with the Mayor of Greater Manchester and the Chief Executive of Stockport MBC, to put in place the necessary arrangements, in accordance with the Department for Transport ZEBRA funding to design and construct a new bus depot in Stockport.
3. That authority be delegated to the Chief Executive Officer, GMCA & TfGM, in consultation with the Mayor of Greater Manchester to procure an initial, 50 Zero Emission Buses for deployment within Tranche 1 of bus franchising, funded from GMCA's City Regional Sustainable Transport Settlement, using the Crown Commercial Services national framework RM6060.
4. That authority be delegated to the Chief Executive Officer GMCA and TfGM, in consultation with the GM Mayor, to negotiate the acquisition of depots for Tranche 1 - and for future tranches – of bus franchising within overall agreed budgets for bus franchising.
5. That authority be delegated to TfGM to agree the best commercial terms in consultation with the GMCA Treasurer.
6. That authority be delegated to the Chief Executive Officer, GMCA and TfGM, to agree the final terms of all necessary agreements for the purchase of the depots.
7. That authority be delegated to the GMCA Monitoring Officer to complete and execute all necessary legal agreements.

**GMCA 154/22 GREATER MANCHESTER HOUSING INVESTMENT LOANS
FUND – INVESTMENT APPROVAL RECOMMENDATION**

Clerk's Note: This item was considered in support of the report considered in Part A of the agenda (minute 149/22 above refers)

RESOLVED/-

That the report be noted.

**GMCA 155/22 GREATER MANCHESTER INVESTMENT FRAMEWORK,
CONDITIONAL PROJECT APPROVAL**

Clerk's Note: This item was considered in support of the report considered in Part A of the agenda (minute 150/22 above refers)

RESOLVED/-

That the report be noted.

Signed by the Chair:

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By virtue of paragraph(s) 3 of Part 1 of Schedule 12A
of the Local Government Act 1972.

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